### IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

ALEJANDRO MENOCAL, MARCOS BRAMBILA, GRISEL XAHUENTITLA, HUGO HERNANDEZ, LOURDES ARGUETA, JESUS GAYTAN, OLGA ALEXAKLINA, DAGOBERTO VIZGUERRA, and DEMETRIO VALERGA on their own behalf and on behalf of all others similarly situated,

Plaintiffs,

v.

THE GEO GROUP, INC.,

Defendant.

### DECLARATION OF MICHAEL J. SCIMONE IN SUPPORT OF PLAINTIFFS' <u>REPLY IN SUPPORT OF MOTION FOR SUMMARY JUDGMENT ON</u> <u>DEFENDANT'S AFFIRMATIVE DEFENSE</u>

I, Michael J. Scimone, pursuant to 28 U.S.C. § 1746, declare under penalty of

perjury as follows:

1. I am a Partner with the law firm Outten & Golden LLP, which, together with Towards Justice, the Law Office of R. Andrew Free, Milstein Law Office, The Kelman Buescher Firm, P.C., and Meyer Law Office, P.C., are Class Counsel in this action. I am an attorney in good standing admitted to practice before this Court.

2. I have been one of the lawyers primarily responsible for the prosecution of Plaintiffs' and the Class's claims in this case.

Civil No. 1:14-cv-02887-JLK

3. I make the statements in this Declaration based on my personal knowledge and would so testify if called as a witness at trial.

4. Plaintiffs have sought discovery from ICE by way of a subpoena. ICE produced approximately 5,000 pages of documents in response to that subpoena on June 5, 2020. The documents ICE produced are so heavily redacted that it is unclear whether or not this letter is among the documents produced. Plaintiffs intend to challenge ICE's redactions and seek the unredacted production of this letter.

5. Attached hereto as **Reply Exhibit 1** is a true and correct copy the 2011 Contract, bates stamped GEO\_MEN 00019613-20037. This exhibit has been filed as a restricted document in accordance with D. Colo. L. Civ. R. 7.2.

6. Attached hereto as **Reply Exhibit 2** is a true and correct copy of excerpts from the June 10, 2020 deposition of Brian Evans.

 Attached hereto as **Reply Exhibit 3** is a true and correct copy of correspondence from GEO to ICE dated February 14, 2018, labeled 2018-ICLI-00052 2751-2755.

Attached hereto as **Reply Exhibit 4** is a true and correct copy of
 correspondence from ICE to GEO dated June 21, 2018, labeled 2018-ICLI-00052 6054 55.

9. Attached hereto as **Reply Exhibit 5** is a true and correct copy of excerpts from the March 29, 2016 Rule 30(b)(6) deposition of Dawn Ceja.

10. Attached hereto as **Reply Exhibit 6** is a true and correct copy of excerpts from the October 9, 2019 deposition of Amber Martin.

2

11. Attached hereto as **Reply Exhibit 7** is a true and correct copy of excerpts from the November 11, 2019 deposition of Kevin Martin.

12. Attached hereto as **Reply Exhibit 8** is a true and correct copy of the ICE Fiscal Year 2017 Report to Congress entitled Progress in Implementing 2011 PBNDS Standards and DHS PREA Requirements at Detention Facilities, available at https://www.dhs.gov/sites/default/files/publications/ICE%20-

<u>%20Progress%20in%20Implementing%202011%20PBNDS%20Standards%20and%20D</u> <u>HS%20PREA%20Requirements\_0.pdf</u> (last visited June 25, 2020).

Attached hereto as **Reply Exhibit 9** is a true and correct copy of excerpts
 from the February 28, 2020 Rule 30(b)(6) deposition of Amber Martin.

14. Attached hereto as **Reply Exhibit 10** is a true and correct copy of excerpts from the October 26, 2017 deposition of Plaintiff Grisel Xahuentitla-Flores.

15. Attached hereto as **Reply Exhibit 11** is a true and correct copy of excerpts from the June 24, 2020 of Plaintiff Hugo Hernandez-Ceren.

16. Attached hereto as **Reply Exhibit 12** is a true and correct copy of excerpts from the February 27, 2020 Rule 30(b)(6) deposition of Daniel Ragsdale.

17. Attached hereto as **Reply Exhibit 13** is a true and correct copy of the Declaration of Jamal N. Whitehead in Support of Respondents' Answer in Opposition to Petition for Permission to Appeal Class Certification and its exhibits, dated September 13, 2018 and filed as ECF No. 5-2 in *Nwauzor et al. v. The Geo Group, Inc.*, No. 18-80095 (9th Cir.).

18. Attached hereto as **Reply Exhibit 14** is a true and correct copy of Plaintiff

Alejandro Menocal Lepe's Objections and Responses to Defendant the GEO Group, Inc.'s Second Set of Written Discovery Requests, dated January 19, 2018.

Attached hereto as Reply Exhibit 15 is a true and correct copy of Plaintiff
 Grisel Xahuentitla-Flores' Objections and Responses to Defendant the GEO Group,
 Inc.'s Second Set of Written Discovery Requests, dated January 22, 2018.

20. Attached hereto as **Reply Exhibit 16** is a true and correct copy of Plaintiff Lourdes Argueta's Objections and Responses to Defendant the GEO Group, Inc.'s Second Set of Written Discovery Requests, dated March 6, 2018.

21. Attached hereto as **Reply Exhibit 17** is a true and correct copy of the Department of Homeland Security Office of Inspector General Report entitled Management Alert on Issues Requiring Immediate Action at the Theo Lacy Facility in Orange, California, dated March 6, 2017 and available at

http://www.endisolation.org/blog/wp-content/uploads/2017/05/Management-Alert-on-Issues-Requiring-Immediate.pdf (last visited June 26, 2020). Dated: New York, NY June 26, 2020 Respectfully submitted,

By: <u>/s/ Michael J. Scimone</u>

Michael J. Scimone OUTTEN & GOLDEN LLP 685 Third Avenue, 25th Floor New York, NY 10017 Telephone: (212) 245-1000 Facsimile: (646) 509-2060 mscimone@outtengolden.com

Class Counsel

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Index		o Declaration of Michael J. Scimone in Support of Plaintiffs' Reply in Support of ion for Summary Judgment as to Defendant's Affirmative Defense
Exhibit	Restricted	Description
1	Yes	2011 Contract, GEO MEN 00019613-20037
2		Excerpts from the June 10, 2020 deposition of Brian Evans.
3		Correspondence from GEO to ICE dated February 14, 2018, 2018-ICLI-00052 2751- 2755
4		Correspondence from ICE to GEO dated June 21, 2018, 2018-ICLI-00052 6054-55
5		Excerpts from the March 29, 2016 Rule 30(b)(6) deposition of Dawn Ceja
6		Excerpts from the October 9, 2019 deposition of Amber Martin
7		Excerpts from the November 11, 2019 deposition of Kevin Martin
8		ICE Fiscal Year 2017 Report to Congress entitled "Progress in Implementing 2011 PBNDS Standards and DHS PREA Requirements at Detention Facilities", available at https://www.dhs.gov/sites/default/files/publications/ICE%20- %20Progress%20in%20Implementing%202011%20PBNDS%20Standards%20and%2 0DHS%20PREA%20Requirements_0.pdf
9		Excerpts from the February 28, 2020 Rule 30(b)(6) deposition of Amber Martin
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# Exhibit 2

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1	IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO
2	CIVIL ACTION NO.: 1:14-CV-02887-JLK
3	CIVIL ACTION NO.: I:I4-CV-02007-DIK
4	ALEJANDRO MENOCAL, et al.,
5	Plaintiffs,
6	- VS -
7	THE GEO GROUP, INC.,
8	Defendant. /
9	,
10	
11	DEPOSITION OF BRIAN EVANS
12	
13	Thursday, June 10, 2020
14	11:04 a.m 2:56 p.m.
15	
16	ALL PARTIES APPEARED REMOTELY
17	
18	Stenographically Reported By:
19	JULIE BRUENS, FPR Florida Professional Reporter
20	FIOLIda FIOLESSIONAL REPORTER
21	
22	
23	
24	
25	

June 10, 2020

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1	APPEARANCES
2	
3	On behalf of the Plaintiffs: OUTTEN & GOLDEN, LLP
4	685 Third Avenue New York, New York 10017
5	212-245-1000 mscimone@outtengolden.com
6	BY: MICHAEL J. SCIMONE, ESQUIRE
7	OUTTEN & GOLDEN, LLP One California Street, 12th Floor
8	San Francisco, California 94111 415-638-8800
9	akoshkin@outtengolden.com BY: ADAM KOSHKIN, ESQUIRE
10	On behalf of the Defendant:
11	AKERMAN 1900 Sixteenth Street, Suite 1700
12 13	Denver, Colorado 80202 303-260-7712
14	adrienne.scheffey@akerman.com BY: ADRIENNE SCHEFFEY, ESQUIRE
15	THE GEO GROUP, INC. 4955 Technology Way
16	Boca Raton, Florida 33431 561-443-1786
17	cwilke@geogroup.com BY: CHERYL WILKE, ESQUIRE
18	ALSO PRESENT:
19	MICKEY LEY
20	
21	
22	
23	
24	
25	
	II S LEGAL SUPPORT

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1	A. Why
2	MS. SCHEFFEY: Objection to form.
3	THE WITNESS: You know, I don't have specific
4	expertise on all of those reasons. I just know
5	that that was the case. And if I think another
6	sort of intangible factor is if you think about the
7	Aurora facility or any of our other detention
8	facilities, a significant amount of ICE operations
9	is housed there.
10	So their staff worked there, they carry out
11	their functions as it relates to the immigration
12	operations. The courts operate out of those
13	facilities, so we have oftentimes virtual and
14	actual courtrooms that re in the locations, and the
15	jails didn't have those or didn't have the
16	capacity. The recreational requirements were often
17	different, the square footage requirements for
18	personnel space. They may have had different
19	nutritional requirements that a jail wasn't
20	necessarily going to meet.
21	So there's just a lot of different reasons.
22	There were significant differences in the
23	requirements around health care, so there's expend
24	ed health care facilities as well as health care
25	staffing. So just a lot of different reasons.

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1	BY MR. KOSHKIN:
2	Q. So why then is GEO so if ICE isn't running
3	facilities per your testimony, and it was really local
4	jails and sheriff's departments and stuff that were
5	housing detainees, why is GEO comparing its price, its
6	per diem price to the per diem price of an ICE run
7	facility?
8	MS. SCHEFFEY: Object to form.
9	THE WITNESS: As I said generally go ahead.
10	I'm sorry.
11	MS. SCHEFFEY: Just object to form. You may
12	answer.
13	THE WITNESS: So as I said, generally, ICE
14	does not operate their own facilities, but they
15	have a couple that they operate. But even those
16	now I don't know back at this time. I'm not
17	familiar at this time.
18	But even those facilities that ICE owns and
19	technically operates, they outsource most of the
20	security and the institutional operation of the
21	facilities.
22	For instance, like the Chrome Detention
23	Facility here in South Florida is one of the more
24	well-known ICE facilities in the country. I think
25	a lot of people have heard of Chrome. And that's a

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1	government-owned facility, but they outsource the
2	operations to another company does the, you
3	know, day to day security operations in the
4	facility, the same kind of stuff we do in our
5	facilities, the food service and all that sort of
6	stuff.
7	BY MR. KOSHKIN:
8	Q. So
9	A. I really don't know in this case what the
10	letter was specifically referring to. I don't I'm
11	not familiar with the analysis that they used to
12	calculate that amount.
13	Q. Okay. But it's fair to say that this analysis
14	is showing that GEO can offer the service at a lower
15	cost than ICE could offer the service; correct?
16	A. That's the
17	MS. SCHEFFEY: Objection to form.
18	THE WITNESS: That's the intent.
19	BY MR. KOSHKIN:
20	Q. Can you say a little bit about why GEO is able
21	to provide this service for less than the government
22	can?
23	A. Not without knowing exactly what was on the
24	other side of the government cost, but typically, a
25	newer facility like what we're proposing here is going

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1 to be much more efficiently designed, so it's going to be much more efficient from a staffing perspective. You 2 3 have better lines of sight in the facility. So that's going to effect the amount of staff 4 that you need to run the facility. Depending on where 5 our facility is located, in this case, this facility in 6 7 Colorado versus the average for their facilities, the cost of labor could be less. 8 So just, you know, those types of things. I 9 think that generally speaking, a privately run facility 10 is going to be more efficiently operated, and it's 11 newer. So like I said, there's efficiencies because of 12 that. 13 14 Ο. And then earlier this morning, you said that GEO theoretically competes with the government. When 15 you said that, were you -- what government entities were 16 17 you referring to? 18 Α. Just in general. You know, our business is based on the fact that we can deliver as good or better 19 quality services at the same price or lower cost than 20

the government can, especially in the state side of our 21 2.2 business.

23 Many of the states have requirements that our contract, our per diem, if you will, be less than what 24 25 their average per diem is, or they may target a specific

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1	action down to the regional level business teams?
2	A. I would say it was more the reverse. If we
3	felt that a facility was had some issue that needed
4	to be addressed, we would ask them to provide a
5	corrective action plan or a plan for improvement, and we
6	would eval you know, we would review that memo or
7	whatever to see if it seemed sufficient and if they were
8	on the right track to correct an issue if there was one
9	that was more enduring in nature.
10	Q. Okay. If you could turn to page four of the
11	PDF, which is bates labeled GEO MEN 00044629. You may
12	need to rotate the
13	A. Yeah. I'm doing that.
14	Q. So these are sort of the totals that you were
15	describing before. That's what this page shows?
16	A. Yes.
17	Q. Okay. And so you said that you would review
18	these totals to look at the variance and to see if you
19	needed to further review the facility's performance.
20	What's the variance?
21	A. It's a column that's labeled variance.
22	Q. But what does that mean?
23	A. That's the difference between the column
24	that's labeled pretax profits actual versus the budget,
25	so the difference between your actual results and your

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1	projected or estimated results, what they would be.
2	Q. Okay. And then on the column on the left
3	so the column sorry, the set of columns on the right
4	that you were describing, that's the difference
5	variance in the difference between the pretax profits
6	actual and the pretax profits assumed, the columns on
7	the left, the it variance is what's the variance for
8	the columns on the left?
9	MS. SCHEFFEY: Objection.
10	THE WITNESS: That the variance between I'm
11	sorry.
12	MS. SCHEFFEY: You're fine. Object to form.
13	You may answer.
14	THE WITNESS: That's the variance in the
15	revenue, so just the top line revenue, actual
16	revenue versus, again, the budget, what we
17	projected or expected the revenue might be.
18	BY MR. KOSHKIN:
19	Q. Okay. And in this chart that we're looking
20	at, this specific one, shows that the Aurora facility
21	for the month of for March 2014 turned a 20.21
22	percent profit. Am I reading that correctly?
23	MS. SCHEFFEY: Object to form.
24	THE WITNESS: Percentage margin.
25	BY MR. KOSHKIN:

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1	Q. Can you describe what that means?
2	A. So the margin is going to be what as we
3	talked about, the pricing of the contracts, it's going
4	to be the revenue less all the direct operating costs
5	and less the depreciation. But it doesn't include any
6	of the indirect operating costs or any allocation of the
7	cost to capital to build the facility.
8	Q. Okay. Let's turn to page 45 of the PDF, which
9	is labeled GEO MEN 00044670. It's pretty small type.
10	One advantage of these remote depositions is you can
11	zoom in on the documents. When we used these in person
12	before, the type was very small.
13	A. Page 45?
14	Q. Yes. It should be the page before that, the
15	Aurora facility's specific page.
16	A. Yes.
17	Q. And so when you were saying earlier when you
18	had a question about a specific about a specific
19	facility's performance, this is the part of the
20	document that so say you had a question about
21	Aurora's performance, this is where you would look to
22	gather more information; correct?
23	A. Yes.
24	Q. Okay. And so I just want to I just want to
25	ask you a couple questions to help understand what I'm

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1	looking at. And so the row halfway down the page, it
2	says total labor and related taxes. That's
3	describing what is that describing?
4	A. That's the all of the labor costs to
5	operate the facility that was incurred at the facility
6	for the month of March.
7	Q. Okay.
8	A. Our employees' labor costs.
9	Q. Okay. And this is showing that for this
10	month, GEO spent less on labor than it was budgeted for?
11	A. Yes.
12	Q. Okay. But it's and on the top, it says
13	earned revenue. What is that column showing?
14	A. That's showing our revenue for the month at
15	the facility.
16	Q. Okay. And that's okay. And then the row
17	that says op margin?
18	MS. SCHEFFEY: Object to form.
19	THE WITNESS: Op margin. Yes. What about op
20	margin?
21	BY MR. KOSHKIN:
22	Q. What is that row showing?
23	A. That's showing what I described before.
24	That's the same number that ties to the pretax profit.
25	It's also referred to as the pretax profit up in the

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1	CERTIFICATE OF REPORTER
2	
3	THE STATE OF FLORIDA,
4	COUNTY OF PALM BEACH.
5	
6	I, Julie Bruens, Florida Professional
7	Reporter, certify that I was authorized to and did
8	stenographically report the deposition of BRIAN EVANS;
9	pages 1 through 109; that a review of the transcript was
10	requested; and that the transcript is a true record of
11	my stenographic notes.
12	I further certify that I am not a
13	relative, employee, attorney, or counsel of any of the
14	parties, nor am I a relative or employee of any of the
15	parties' attorneys or counsel connected with the action,
16	nor am I financially interested in the action.
17	
18	Dated this 18th day of June, 2020.
19	
20	$\cap h$
21	Julono
22	Julie Bruens, FPR
23	Florida Professional Reporter
24	
25	

June 10, 2020

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1 WITNESS NOTIFICATION LETTER 2 June 18th, 2020 3 4 BRIAN EVANS C/O CHERYL WILKE, ESQUIRE 5 THE GEO GROUP, INC. 4955 Technology Way 6 Boca Raton, Florida 33431 7 561-443-1786 cwilke@geogroup.com 8 IN RE: ALEJANDRO MENOCAL, et al. Vs. THE GEO GROUP, TNC. 9 Deposition, taken on June 10, 2020 U.S. Legal Support Job No. 2181235 10 11 12 The transcript of the above proceeding is now available for your review. 13 Please call to schedule an appointment between the hours of 9:00 a.m. and 4:00 p.m., Monday through Friday, at a 14 U.S. Legal Support office located nearest you. 15 We respectfully request that the witness complete their 16 review within a reasonable time, and return the errata sheet to our 17 office. You need not return the entire transcript. 18 Sincerely, 19 20 21 22 Julie Bruens, FPR U.S. Legal Support, Inc. 23 444 West Railroad Avenue, Suite 300 West Palm Beach, Florida 33401 24 561.835.0220 25

# Exhibit 3

February 14, 2018

VIA FEDERAL EXPRESS

The Honorable Thomas D. Homan, Acting Director U. S. Immigration and Customs Enforcement Department of Homeland Security 500 12th Street NW Washington, DC 20536



Corporate Headquarters One Park Place, Suite 700 621 Northwest 53rd Street Boca Raton, Florida 33487

TEL: 561 893 (b)(6 866 301 );(b)( www.geogroup.com dventurella@geogroup.com

### Subject: Request for Equitable Adjustment in the Amount of \$2,057,000 and Legal Assistance from ICE/DOJ

Dear Acting Director Homan:

I write to you to address recent lawsuits that have put GEO in a burdensome and costly position defending the agency's legal framework and the policies to which GEO is bound as a federal contractor. There is an urgent need for the federal government to participate in the current and anticipated future litigation, as well as, to justify and defend the programs and policies that ICE requires of its detention contractors. GEO cannot bear the costs of this defense on its own, and will need to seek an equitable adjustment of its contracts for costs of litigation already incurred, and for the costs of future litigation expenses and liability for monetary awards against GEO.

### State of Colorado Lawsuit

Menocal et al. v. the GEO Group,<sup>1</sup> a class action suit by former detainees at the Aurora, Colorado ICE Processing Facility, has been pending since 2014 and represents the first lawsuit claiming that GEO, by having detainees at the Aurora facility perform basic housekeeping chores for no pay under the alleged threat of solitary confinement, has engaged in forced labor in violation of the Trafficking Victims Protection Act (TVPA), 18 U. S. C. § 1589. The suit also alleges that GEO's payment of \$1 per day to detainees who work in the Voluntary Work Program (VWP), as authorized and mandated by ICE's PBNDS and GEO's contract, violates Colorado's minimum wage law (a claim dismissed by the district court, but that could be revisited on appeal). The suit also alleges that detainees are entitled to disgorgement of money under a theory of unjust enrichment for work performed by detainees. The district court certified classes on the TVPA and unjust enrichment claims. GEO obtained an interlocuatory appeal of the district court's class certification, but on February 9, 2018, the U.S. Court of Appeals for the Tenth Circuit affirmed the ruling, enabling a class of 60,000 detainees to seek damages for TVPA

<sup>&</sup>lt;sup>1</sup> Alejandro Menocal, Marcos Brambila, Grisel Xahuentitla, Hugo Hernandez, Lourdes Argueta, Jesus Gaytan, Olga Alexaklina, Dagoberto Vizguerrra and Demetrio Valegra, on their own behalf and on behalf of all others similarly situtated, v. The GEO Group, Inc., No. 1:14-cv-02887 (D. Colo.), on appeal, GEO Group, Inc. v. Menocal, No. 17-1125 (10th Cir.).



violations and disgorgement of money for unjust enrichment based on alleged underpayment for VWP participation.

The legal discovery costs could total several millions of dollars and potential damages could be in the tens of millions. Understandably, GEO would need to be reimbursed for all of the cost through an equitable adjustment request to ICE. To date, GEO has expended approximately \$1,615,000 in legal costs for which we seek an equitable adjustment.

#### State of Washington Lawsuits

Two recent lawsuits, *State of Washington v. The GEO Group, Inc.* and *Chen v. The GEO Group, Inc.*,<sup>2</sup> claim that GEO is subject to Washington state minimum wage laws for detainee work at the Northwest Detention Center (NWDC) in Tacoma. The State of Washington's suit is pursued by Washington's Attorney General, who has publicly boasted of his victories over the current Administration, including several regarding immigration. He seeks a declaration that the detainees in ICE's custody are GEO's "employees" that are entitled to a minimum wage for VWP participation, as well as injunctive relief and "disgorgement" of allegedly unpaid wages under a theory of unjust enrichment. Plaintiff Chen, a former NWDC detainee, seeks to certify a class action based on similar minimum wage claims.

The declaratory, injunctive and monetary relief requested would judicially alter the ICE-GEO contract by creating an employer-employee relationship between GEO and detainees in federal government custody. Although GEO argued that the cases should be dismissed because the state laws are preempted by federal law, a district court judge recently denied motions to dismiss in both cases. GEO has filed a counterclaim for an offset in the frorm of unjust enrichment and has pled affirmative defense, including that ICE and/or DHS is a necessary party to the proceedings. The cases are currently set for trial in January and March 2019. To date, GEO has expended approximately \$442,000 in legal costs for which we seek an equitable adjustment.

#### State of California Lawsuit and Legislation

On December 19, 2017 Raul Novoa filed a class action complaint in United States District Court for the Central District of California, Eastern Division. Novoa, a former detainee at the Adelanto Detention Center, alleges that GEO maintains a corporate policy and uniform practice of withholding sufficient food, water, and hygiene products from detainees at Adelanto. As a result, detainees are forced to either purchase these daily necessities from the Facility's commissary, or go without. Novoa further alleges that "by maintaining these harsh conditions and purposely withholding basic necessities from detainees, GEO ensures an available labor pool of detainees will work for only \$1 per

<sup>&</sup>lt;sup>2</sup> State of Washington v. The GEO Group, Inc., Case No. 3:17-cv-05806 RJB, (W.D. Wash.); Chao Chen v. The GEO Group, Inc., Case No. 3:17-cv-05769 RJB (W.D. Wash.).



day." Finally, Novoa alleges that the VWP is not "voluntary" because detainees that refuse to participate in the VWP are placed into solitary confinement.

The legal claims include violations of California's Minimum Wage law, unjust enrichment, violations of California's unfair competition law, violations of the federal TVPA and attempted forced labor.

Unfortunately, this pending lawsuit is not the only issue facing ICE and its contractors in California. In 2017, the California legislature enacted two laws that will create significant obstacles to ICE's ability to contract with local governments to obtain detention facility services through Intergovernmental Service Agreements (IGSAs).

The first law, AB 103, was enacted through an appropriations bill and prohibits a California city, city and county or local law enforcement from entering into a new contract with the federal government or a federal agency, "to house or detain in a locked detention facility noncitizens for purposes of civil immigration custody." Cal. Gov't Code § 7310(a). It also prevents these state and local entities from renewing or modifying existing contracts "in such a way to expand the maximum number of contract beds" that may be utilized to house or detain noncitizens for the purpose of civil immigration proceedings. Cal. Gov't Code § 7310(b). AB 103 also adds coordinate provisions relating to facilities that house minors. Cal. Gov't Code § 7311. Another law, SB 29, will further prohibit a city, city and county, or local law enforcement agency from entering into a contract with the federal government or a private corporation to house or detain in a locked detention facility noncitizens for purposes of civil immigration custody. Cal. Civ. Code § 1670. 9(a), (b). Another provision of SB 29 also restricts certain conveyances of land or permits for detention facility buildings. Cal. Civ. Code § 1670. 9(d). Taken together, AB 103 and SB 29 appear to be aimed at eventually eliminating all the contracting relationships that enable ICE to use IGSAs to obtain bedspace.

The legislation also provides tools for state government to interfere with the operations of ICE facilities. AB 103 purports to authorize the California Attorney General, through the year 2027, to conduct inspections of "county, local, or private locked detention facilities." This includes broad and ill-defined review of "conditions of confinement," "standard of care and due process" to detainees, and "the circumstances around their apprehension and transfer to the facility." Cal. Gov't Code § 12532(b). The law requires the Attorney General to be provided "all necessary access for the observations necessary to effectuate reviews required pursuant to this section." Cal. Gov't Code § 12532(c). Information for these reviews will be reported to the state Legislature and Governor, and made publicly available through the Attorney General's website. Cal. Gov't Code § 12532. SB 29 also makes these facilities subject to the California Public Records Act. Cal. Civ. Code § 1670. 9(c). The City of Adelanto has recently received multiple broad requests for information about the Adelanto facility under this provision from the news agency BuzzFeed and one individual.



On November 16, 2017 the City of Adelanto also received a letter from the California Department of Justice requesting a visit and tour of the Adelanto Detention Center pursuant to California Government Code Section 12532, which was enacted as part of California Assembly Bill 103 (AB 103) on June 27, 2017. On November 27, 2017 ICE Contracting Officer Roberta Halls sent a letter to Gabriel Elliot, the Adelanto City Manager, reminding him of the City's obligations under the IGSA with ICE which requires procedures for requested facility tours and relevant tour restrictions.

These new California laws present clear obstacles to ICE's ability to contract with state and local authorities and with private corporations in order to obtain detention facility bedspace and services. The laws are also clearly invasive, jeopardizing facility security and giving access to detainees and to federal information in a manner that creates great potential for state interference with ICE's ability to carry out its federal mandates and policies. The California Attorney General's request for a tour is in all likelihood an exploratory initiative directed at compiling information for litigation against the facility service provider The GEO Group.

#### **Concerted Challenges to ICE Authority and to Federal Law**

These lawsuits have placed GEO's operation of ICE facilities at odds with Congressional direction, as well as our contractual terms. Obviously, GEO does not engage in forced labor that violates the TVPA, a statute that federal agencies, including the Department of Homeland Security, are charged with enforcing. To the extent that plaintiffs allege that disciplinary segregation is an unlawful threat for refusal to work, this sanction comes directly from ICE policies, which ICE should assist in defending.

Likewise, the demand that GEO pay a state-mandated minimum wage is directly contrary to federal law and the terms of ICE and GEO's contracts. Congress has expressly provided that pay for detainee work is an "allowance," 8 U.S.C. §1555(d), and has never directed that detainees should be paid a minimum wage as employees. Decades of precedents under the Federal Labor Standards Act have upheld the \$1 per day allowance for detainee work, holding that detainees are not the "employees" of detention facilities and that minimum wage standards are inapplicable to detainees. GEO's contracts with ICE require that GEO administer the VWP at the Aurora and Tacoma facilities, and set the reimbursable rate for that participation at \$1 per detainee per day, an amount that cannot be increased without ICE's authorization. Yet, GEO finds itself defending the agency and its policies against allegations of state minimum wage violations. GEO should not shoulder the burdens and costs of defending agency policy, when GEO, as a government contractor, must carry out its contractual obligations to ICE, including administering the VWP as ICE specifies, at the contract reimbursement rate for the allowances to detainees of \$1 per day.



#### **Request for ICE/DOJ Legal Intervention**

We believe that if ICE/DOJ continues to abstain from intervention in these cases, and laws such as California's go unchallenged, other parties and states will consider similar litigation and legislation, thereby multiplying the impediments to ICE's administration of the immigration detention system. GEO believes that the course of the litigation in Colorado, Washington, and California (and similar lawsuits that are likely to follow) could be significantly changed by ICE/DOJ intervention. The federal government needs to defend its Congressional mandates and its policies against these suits, which are designed to force changes in federal immigration policy by targeting the federal government's private contractors.

GEO views its defense of these lawsuits and its potential liability as a cost of performance of its contracts with ICE. The potential costs are significant. Thus far, GEO's legal fees and costs in *Menocal* exceed \$1.6 million, which will increase sharply now that the Tenth Circuit has affirmed the class-certification. In the Washington litigation, the defense fees and costs are already approximately \$440,000, and could quickly exceed \$1 million once discovery begins, or increase exponentially if class-certification is granted in each lawsuit. Even more concerning is that there is the potential for damages under the TVPA reaching as many as 60,000 detainees at the Aurora facility over 10 years, and claims for disgorgement of unpaid wages to VWP participants stemming back multiple years.

Monetary damages in each of the Colorado, Washington, and California cases could reach several millions of dollars. Were GEO to receive an adverse judgment in any of these cases, GEO would have no alternative but to seek an equitable adjustment to cover the cost for past and future damages. The impact is even more problematic given the reasonably foreseeable likelihood that this litigation would be repeated in other jurisdictions with antagonistic public officials seeking to target private federal contractors as a means of changing federal detention policy that DHS and ICE are in the best position to defend.

We respectfully request a meeting on this matter for next Thursday morning, February 22, 2018. If you have any questions or need any additional information, please don't hesitate to contact me via email at for the state of the

or via telephone at

Very truly yours, (b)(6);(b)(7)(C)

Senior Vice President Business Development

# Exhibit 4

Case 1:14-cv-02887-JLK-MEH Document 287-4 Filed 06/26/20 USDC Colorado Page 2 of 3

Office of Acquisition Management U.S. Department of Homeland Security 801 | Street NW 9<sup>th</sup> Floor Washington, DC 20536



U.S. Immigration and Customs Enforcement

June 21, 2018

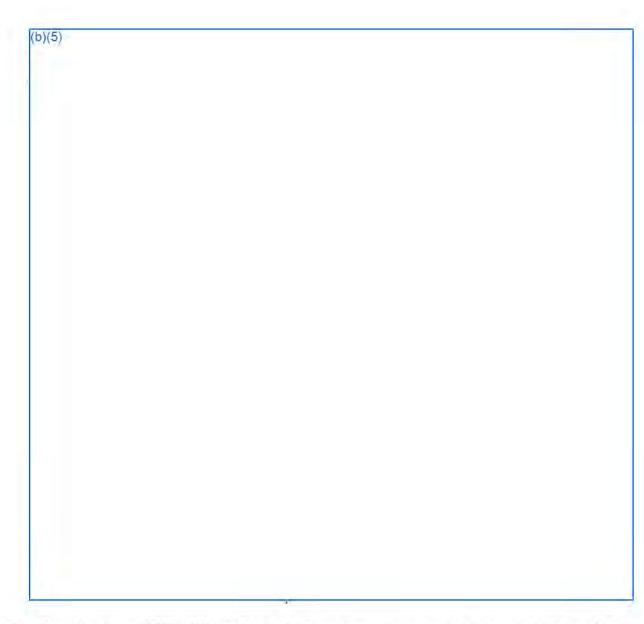
The GEO Group, Inc. (b)(6):(b)(7)(C) Executive VP, Contract Admin One Park Place, Suite 700 621 Northwest 53<sup>rd</sup> Street Boca Raton, Florida 33487

#### Subject: Denial of Request for Equitable Adjustment for Contract No. HSCEDM-11-D-00003 Aurora Contract Detention Facility, CO dated April 18, 2018

)(5)		

2018-ICLI-00052 6054

www.icc.gov



Based on the above, GEO's REA is denied in its entirety. As a threshold matter, GEO has failed to show its entitlement to such a modification under the contract terms or applicable laws and regulations. Additionally, GEO has failed to address the reasonableness or provide adequate supporting data for the quantum sought. While the government denies this REA in its entirety, please note that disputes under this contract are governed by the FAR 52.233-1 - Disputes and the Contract Disputes Act (41 U.S.C. §§ 7101-7109).

If	you have any	questions regarding	this matter,	please cont	act me at	(202)	732-(b)	(6);(br ]	by e	mail
at	(b)(6);(b)(7)(C)						0(7	)(C)		

Very Respectfully,

(b)(6);(b)(7)(C)

Contracting Officer

www.ice.gov

# Exhibit 5

Page 1

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

Civil Action No. 1:14-cv-02887-JLK

RULE 30(b)(6) DEPOSITION OF: DAWN CEJA - March 29, 2016 The GEO Group, Inc.

ALEJANDRO MENOCAL, et al.,

Plaintiffs,

v.

THE GEO GROUP, INC.,

Defendant.

PURSUANT TO NOTICE, the Rule 30(b)(6) deposition of DAWN CEJA, THE GEO GROUP, INC., was taken on behalf of the Plaintiffs at 600 Grant Street, Suite 450, Denver, Colorado 80203, on March 29, 2016, at 9:34 a.m., before Darcy Curtis, Registered Professional Reporter and Notary Public within Colorado. DAWN CEJA

Page 2

3/29/2016

#### A P P E A R A N C E S

For the Plaintiffs:

ANDREW FREE, ESQ. Law Office of R. Andrew Free 1212 7th Avenue North Nashville, Tennessee 37208

ALEXANDER HOOD, ESQ. Towards Justice 1535 High Street Suite 300 Denver, Colorado 80218

ANDREW H. TURNER, ESQ. Buescher, Kelman, Perera & Turner, P.C. 600 Grant Street Suite 450 Denver, Colorado 80203

BRANDT P. MILSTEIN, ESQ. Milstein Law Office 595 Canyon Boulevard Boulder, Colorado 80302

For the Defendant:

SHELBY A. FELTON, ESQ. Vaughan & DeMuro 720 South Colorado Boulevard Penthouse, North Tower Denver, Colorado 80246

Case 1:14-cv-02887-JLK-MEH Document 287-5 Filed 06/26/20 USDC Colorado Page 4 of Menocal v. The Geo Group, Inc. DAWN CEJA 3/2					
		Page 23			
1	A. My warden.				
2	Q. That's it?				
3	A. Yes.				
4	Q. All right. What employment documents, if				
5	any, have you signed with Immigration and Customs				
6	Enforcement?				
7	A. None.				
8	Q. Okay. Now, during your time in all of				
9	these positions, have you had direct participation in				
10	the execution of the housing unit sanitation policy at				
11	the Aurora Detention Facility?				
12	A. I'm not sure what you mean by direct				
13	execution.				
14	Q. Have you been responsible for ensuring				
15	that the policy was followed?				
16	A. Yes.				
17	Q. Have you ensured the detainees were				
18	abiding by the policy?				
19	A. Yes.				
20	Q. Have you played any role in the				
21	formulation of the policies as the years went on?				
22	A. At times.				
23	Q. What was that role?				
24	A. Policy review.				
25	Q. Okay. Anything else?				

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Page 24

1	A. No.
2	Q. What does policy review entail?
3	A. Going over the policy and ensuring all
4	aspects are covered.
5	Q. So the next set of questions is going to
6	be all about topic 2, the housing unit sanitation
7	policy. So if you would like to have that in front of
8	you, it's at page 2 of Exhibit 1. First of all, can
9	you briefly describe what work GEO requires detainees
10	to perform under its housing unit sanitation policy,
11	please.
12	A. The policy discusses ensuring that
13	detainees keep their living areas clean.
14	Q. What's a living area?
15	A. The place where they're staying while
16	they are being detained. So I would consider that the
17	housing unit, the cell, the common area.
18	Q. Anything else?
19	A. Not in the housing unit.
20	Q. And by keeping their living area clean,
21	what tasks do you understand that to entail?
22	A. Ensuring their beds are made, there's no
23	extra food laying around, their clothes are folded
24	neatly or kept in their assigned locker, no pictures
25	hanging on the walls.

Page 25

1	Q. Anything else?
2	A. No.
3	Q. So by keeping their living area clean,
4	you're discussing making their beds, avoiding any food
5	from laying around, making sure their clothes are
6	folded neatly in their lockers, perhaps, and then not
7	hanging any pictures on the walls. You can't think of
8	anything else that cleaning up their living area
9	entails under the housing unit sanitation policy?
10	A. Any personal items should be kept in
11	their foot locker, no trash or debris should be laying
12	around.
13	Q. Anything else?
14	A. No.
15	Q. How many different living areas are there
16	at the Aurora Detention Facility?
17	A. Do you mean how many like housing
18	separate housing units?
19	Q. I guess I don't know what you mean by
20	living area, so I'm just trying to understand what you
21	mean when you say keeping your living area clean. It
22	sounds like you're discussing the bed and your
23	personal items around your bed. So maybe we're
24	talking about beds, but maybe you mean something else.
25	I'm just trying to understand.

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	case 1:14-cv-02887- al v. The Geo Grou	JLK-MEH Document 287-5 Filed 06/26/20 USDC Colorado	Page 7 of 3/29/2016
			Page 78
1	Α.	In the cell or outside in recreation.	
2	They still g	et recreation time.	
3	Q.	How much time of recreation do you get?	
4	Α.	Up to two hours.	
5	Q.	Is that overlapping with social time, or	
6	is that sepa	rate from it?	
7	Α.	Separate.	
8	Q.	Out of a 24-hour day, you're talking	
9	about 20 hou	rs in the cell; is that right?	
10	Α.	Correct.	
11	Q.	And you're physically restrained in the	
12	cell?		
13		MS. FELTON: Object to form.	
14	Q.	(BY MR. FREE) Let me rephrase. Is the	
15	door shut?		
16	Α.	Yes.	
17	Q.	Is the cell door locked?	
18	Α.	Yes.	
19	Q.	You're physically not able to get out of	
20	the cell for	that 20 hours?	
21	Α.	Correct.	
22	Q.	Do the detainees understand you're going	
23	to be physic	ally restrained in the cell when you go to	
24	administrati	ve segregation? Is that something that's	
25	explained to	them?	

	Case 1:14-cv-02887-JLK-MEH	- Docume	ent 287-5	Filed 06/26/20	USDC Colorado	Page 8 of	
Mer	ocal v. The Geo Group, Inc.		DAWN C	CEJA		3/29/	2016
						Page	79
-	MS. F	ELTON:	Object	to form.			

2	A. They're not physically restrained inside
3	the cell, but the door is closed, yes.
4	Q. (BY MR. FREE) The door physically
5	prevents them from going out of the cell like they
6	would in their pod; is that right?
7	A. Correct.
8	Q. And is that part of the explanation that
9	you're giving to detainees about the consequences of
10	violating the disciplinary rules?
11	MS. FELTON: Object to form.
12	A. I don't understand.
13	Q. (BY MR. FREE) Do the detainees know what
14	administrative segregation is or seg, whatever you're
15	calling it, solitary, is this something that is
16	explained to a detainee when he or she enters the
17	facility?
18	A. Yes.
19	Q. Okay. It's fair to say that when looking
20	at all of these policies, including the housing unit
21	sanitation policy, the detainee is on notice that if
22	he or she doesn't comply, he or she could be taken to
23	administrative segregation; is that right?
24	A. Correct. And that's clearly set forth in
25	the detainee handbook.

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		Page 80
1	Q. Nobody is springing this on them at the	
2	last minute as a surprise?	
3	A. Correct.	
4	MS. FELTON: Object to form.	
5	Q. (BY MR. FREE) And they know they're	
6	going to be limited in their movement in	
7	administrative segregation?	
8	A. Yes.	
9	MS. FELTON: Object to form.	
10	A. Yes.	
11	Q. (BY MR. FREE) Okay. At least that is	
12	the information that you're providing to detainees so	
13	they can comply with the policies; is that right?	
14	A. Yes.	
15	Q. Okay. By that, I mean, that their	
16	movement is going to be limited and they're going to	
17	be limited in their amount of social time, rec time;	
18	is that right?	
19	A. Yes.	
20	Q. Okay. Now, the detainee handbook puts	
21	detainees on notice that they could actually be put in	
22	disciplinary segregation for up to 72 hours if they	
23	violate the requirement that they clean up; is that	
24	right?	
25	A. Yes.	

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DAWN CEJA

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3/29/2016

#### REPORTER'S CERTIFICATE

STATE OF COLORADO ) ) ss. CITY AND COUNTY OF DENVER )

I, Darcy Curtis, Registered Professional Reporter and Notary Public ID 20064016972, State of Colorado, do hereby certify that previous to the commencement of the examination, the said DAWN CEJA was duly sworn by me to testify to the truth in relation to the matters in controversy between the parties hereto; that the said deposition was taken in machine shorthand by me at the time and place aforesaid and was thereafter reduced to typewritten form; that the foregoing is a true transcript of the questions asked, testimony given, and proceedings had.

I further certify that I am not employed by, related to, nor of counsel for any of the parties herein, nor otherwise interested in the outcome of this litigation.

IN WITNESS WHEREOF, I have affixed my signature this 12th day of April, 2016.

My commission expires May 2, 2018.

X Reading and Signing was requested.

Reading and Signing was waived.

Reading and Signing is not required.

# Exhibit 6

#### Case 1:14-cv-02887-JLK-MEH Document 287-6 Filed 06/26/20 USDC Colorado Page 2 of Ander Martin 1

October 09, 2019

1	IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO
2	CASE NO. 1:14-cv-02887-JLK
3	
4	ALEJANDRO MENOCAL, et al.,
5	Plaintiffs,
6	-vs-
7	THE GEO GROUP, INC.,
8	Defendant.
9	/
10	
11	
12	
13	DEPOSITION OF AMBER MARTIN Pages 1 Through 209
14	Pages I Infough 209
15	
16	
17	Wednesday, October 9, 2019 8:58 a.m 3:21 p.m.
18	
19	951 Yamato Road Suite 285
20	Boca Raton, Florida 33431
21	
22	
23	
24	Stenographically Reported By:
25	Nancy Cannizzaro, RMR Registered Merit Reporter

	October 09, 2019
1	APPEARANCES
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6	mscimone@outtengolden.com BY: MICHAEL J. SCIMONE, ESQUIRE
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8	On Behalf of the Defendant: AKERMAN, LLP
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1	done. I know the policies are signed off by ICE or they
2	could have been e-mailed. I'm not sure what the
3	Q. In your communications with the contracting
4	officer, are those typically by e-mail?
5	A. By e-mail or by formal letter usually.
6	Q. And so those formal letters, do they get
7	stored anywhere or saved as a record?
8	A. Yes.
9	Q. Okay.
10	A. Anything that is a communication about
11	modifications or anything like that is in the contract
12	database.
13	Q. Okay. So it gets stored in the contract
14	database?
15	A. Uh-huh.
16	Q. That's really what I was just trying to
17	A. Anything having to do with contracts.
18	Q. Understood.
19	Okay. And you said that database Determine
20	has been in use since 2011; is that right?
21	A. A form of it. It's now expanded
22	considerably. And it wasn't Determine back then. It was
23	kind of our own database-type thing. So we've expanded
24	to where it is now.
25	Q. Was it a different database prior to 2011

October 09, 2019

1 that was used? 2 Α. Just internal files. I mean, just -- not 3 really. 4 Q. Okay. It was -- you know, we were trying to get 5 Α. 6 up to gear. 7 Ο. So were those files saved on just a hard drive or a share drive or something like that? 8 Α. They wouldn't have been shared on a share 9 Most of it would have been paper at that time. 10 drive. 11 Okay. Is that the case going back to 2004? Ο. 12 Oh, definitely. Α. If you'll look back at the declaration --13 Ο. 14 and I'm turning to your statement on the last page, in 15 the back. 16 So you write here that the policies and 17 procedures were reviewed. Who was conducting that 18 review? 19 We had a policy and procedure committee. I Α. was the head of the committee. And then there were 20 representatives from each of the departments, such as 21 22 operations, legal, human resources. 23 Q. Any other departments? Back in 2013, I believe we had -- not sure 24 Α. 25 what company we had. Maybe -- it would have been health

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1	services also. I'm sure there may have been more, but
2	that's all I can recollect back then.
3	Q. You referred to a company
4	A. Well, any time we acquire a company, we
5	would have representatives from that company.
6	Q. I see. And so that was in 2013?
7	A. Yes.
8	Q. Has the general composition of that
9	well, withdrawn.
10	Has there been a policy and procedure
11	committee in existence throughout the 2004 to 2014 time
12	frame?
13	A. Yes.
14	Q. And has the composition of that committee
15	been approximately the same as what you just described?
16	A. I would say approximately. Maybe even less
17	than that. It's grown, like I said.
18	Q. Approximately how many people in total are
19	on that committee?
20	A. In 2013?
21	Q. Yes.
22	A. Probably what did I give you there?
23	Q. Yourself and you mentioned three
24	departments: legal, HR, and health services.
25	A. I would say probably six people, because

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		OCCODEL 09, 2019
1	А.	Yes.
2	Q.	"CO" refers to contracting officer?
3	A.	Yes.
4	Q.	What does "NTP" refer to?
5	A.	Notice to proceed.
6	Q.	Okay. Is that an accurate statement about
7	how plans, po	licies and procedures are developed for the
8	Aurora facili	ty?
9	A.	For new contract, yes.
10	Q.	And what about a renewed contract?
11	A.	They're all new contracts.
12	Q.	Okay. So new in the sense of this being a
13	new document?	
14	A.	Uh-huh.
15	Q.	Even though it's a continuation of the
16	prior contrac	t?
17	A.	It's not a continuation. It's a brand new
18	contract.	
19	Q.	Continuation of services provided?
20		It's okay. We don't need to go down that.
21		On the following page well, before we go
22	on to the nex	t page, I guess the continuation that I sort
23	of have in mi	nd and the reason I do think it's a little
24	bit relevant	is we talked about how, when there's a
25	facility wher	e, there's a new contract, but it's one

1 that's been previously operated by Aurora, some of those 2 policies are carried over and modified in certain 3 respects.

However, those policies, just like this 4 Α. says, would be also given to the contracting officer for 5 review as a brand new contract, whether they went -- what 6 7 I'm saying is, they would probably not be rewritten all the way through because we were already doing it, these 8 are the policies in place. We've changed the policies in 9 accordance with RFP. But they would still be considered 10 part of a new contract, so they still have to be reviewed 11 12 by ICE.

Q. So that's the relevant point you're making, is that ICE has -- at the time of contract, initiation in 2006 here, that's when ICE has a review process?

A. Yes.

16

19

17Q.Or there is a review process at that time?18A.Yes.

Q. Okay. Fair enough.

A. And throughout. If anything has changed
policy-wise, they have a review process also.

Q. Does ICE have a review process outside ofchanges?

A. As far as?

25 Q. Yeah. So you say they -- well, they review

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1	it at the time that the contract is signed and then they
2	would review again, you said, if there's a modification.
3	I'm wondering if there's any sort of periodic review by
4	ICE of the policies that happens just in the normal
5	course of business or oversight?
6	A. Definitely.
7	Q. Definitely?
8	A. Definitely.
9	Q. How is that who conducts that oversight?
10	A. Most most of the time, the COTR.
11	Q. That's the person at the facility level?
12	A. Yes. The contracting officer technical
13	representative.
14	Q. And is so is that a review of the
15	policies themselves or the implementation of the
16	policies?
17	A. It could be either-or.
18	Q. Okay.
19	A. It could be not one policy, two policies.
20	They have full access. And it happens quite a bit.
21	Q. Okay. On the next page, 644, I'm looking
22	at the, I guess, fourth paragraph up from the bottom. It
23	says: "The contractor is responsible for a
24	quality-control program." Do you see that?
25	A. Yes.

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1	Q. All right. What does that quality-control
2	program consist of or what does it refer to?
3	A. It's we have to establish a
4	quality-control program that oversees all aspects of the
5	facility, the policies and procedures, to make sure we're
6	in compliance with the contract. Like I said, there's a
7	quality a compliance division that oversees that
8	program for every facility, and there's it includes
9	self-audits at the facility level and includes regional
10	audits and it includes corporate audits and follow-ups.
11	Q. Okay. Are audits the primary mechanism for
12	ensuring contract compliance?
13	A. Yes.
14	Q. Are there other mechanisms?
15	A. Well, reviews or that would be the
16	primary source. You wouldn't know unless you weren't
17	audited. Unless there's an outside audit as well. Then,
18	you know, that would be another source.
19	Q. Okay. Who deals with outside audits? In
20	other words, who at GEO Group is the point of contact for
21	outside auditors?
22	A. We're not appointed contact for outside
23	auditors.
24	Q. Okay. So GEO doesn't receive the results
25	of those audits?

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CERTIFICATE OF OATH

THE STATE OF FLORIDA )

COUNTY OF PALM BEACH )

I, the undersigned authority, certify that AMBER MARTIN personally appeared before me and was duly sworn on the 9th day of October, 2019.

Signed this 23rd day of October, 2019.

MUKODO

Nancy Cannizzaro, RMR Notary Public - State of Florida My Commission No. FF988509 My Commission Expires: May 16, 2020

#### CERTIFICATE OF REPORTER

THE STATE OF FLORIDA )

COUNTY OF PALM BEACH )

I, Nancy Cannizzaro, Registered Merit Reporter, certify that I was authorized to and did stenographically report the foregoing deposition of AMBER MARTIN, pages 1 through 207; that a review of the transcript was requested; and that the transcript is a true and complete record of my stenographic notes.

I further certify that I am not a relative, employee, attorney, or counsel of any of the parties, nor am I a relative or employee of any of the parties' attorneys or counsel connected with the action, nor am I financially interested in the action.

DATED this 23rd day of October, 2019.

Nancy

# Exhibit 7

#### Case 1:14-cv-02887-JLK-MEH Document 287-7 Filed 06/26/20 USDC Colorado Page 2 of 7

Kevin Martin November 19, 2019

1

1	IN THE UNITED STATES DISTRICT COURT	
2	FOR THE DISTRICT OF COLORADO	
3		
4		
5	ALEJANDRO MENOCAL, et al., )	
6	) Plaintiffs,	Case No.
7	) vs.	1:14-cv-
8	) THE GEO GROUP, INC.,	02887-JLK
9		
10	Defendant. )	
11		
12		
13	VIDEOTAPED DEPOSITION OF KEVIN MARTIN	
14	November 19, 2019	
15	9:31 a.m.	
16	205 North First Street	
17	La Conner, Washington	
18		
19		
20		
21		
22		
23	Reported by: Connie Recob, CCR, RMR, CRR	
24	CCR No. 2631 Job No. 854755 - NE 288153	
25		

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1	APPEARANCES:
2	
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14	Also Present:
15	Danielle Greene - Videographer
16	
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1	A. So they basically, they would take their
2	trays, put them back on a cart. They would wipe off
3	the tables, sweep the day area, mop and be done with
4	it, and that would be that would be it.
5	Q. And do you recall whether all the detainees
6	who were eating at the time would participate or
7	whether it was a a group of detainees assigned?
8	A. There was a group that was assigned, but
9	there were a lot of other detainees that just
10	volunteered to do it because, again, the quicker it
11	was done, the quicker they could start watching TV.
12	Q. And how was the group who was who were
13	designated to clean assigned?
14	A. A list was generated based off of the
15	detainees that were housed in that unit. If they
16	were if they were trustees, they weren't placed on
17	the list because they were they might have been
18	already working somewhere else. So it was, I want to
19	say a change from the old building to the new
20	building, the the number of detainees, because the
21	old building, we had smaller housing units. So I want
22	to say there was three people assigned; in the new
23	building, there was five people assigned.
24	And they would post this list on the front of
25	the officer station, and the detainees all knew

1	basically who who was going to be that day or even
2	the next day unless somebody got out and it might
3	shift by one or two people. But basically those
4	those five people, or three depending on which unit it
5	was in, would be would clean up.
6	Now, in the old in the new facility in
7	2010, there were also two paid dorm trustees that also
8	cleaned the whole area, the in addition to their
9	responsibility was cleaning the entire day area
10	excuse me, day area, but and they would also help
11	after meal service.
12	Q. And when you say "trustees," you're referring
13	to detainees who participated in the Voluntary Work
14	Program, correct?
15	A. Correct.
16	Q. And the people who but the group that was
17	assigned to clean, apart from the two dorm trustees
18	you mentioned in the new building, the group assigned
19	to clean after meal service were not they were not
20	enlisted in the Voluntary Work Program, correct?
21	A. Correct, unless they just happened to
22	volunteer, I mean, because there was people other
23	than the five people, there were other guys, like I
24	said, that they just, Get it over with, bam, so we can
25	watch TV. But those five people that were on the list

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1	were not on the Voluntary Work Program.
2	Q. Right. And they they had to clean?
3	A. Correct.
4	MS. ANGEL: Objection.
5	THE WITNESS: Yeah.
6	BY MS. STORK:
7	Q. What is at 0 well, actually, I'm not
8	sure what time is signified here: 0001 at the very
9	top of the schedule?
10	A. Facility cleanup?
11	Q. Yes. What is that referring to?
12	A. What that refers to is we had a group of
13	detainees who were in the volun trustees that
14	would go around and clean medical unit, empty trash.
15	They would sweep hallways. They would clean common
16	areas. They would go to intake, clean hold cells.
17	Even though that was done after large releases and
18	stuff, they would do deeper cleanings, sometimes
19	buffing floors in the middle of the night just you
20	know, when there's no traffic around the facility.
21	Q. So the 0001, is that like
22	A. Midnight.
23	Q. Oh, midnight, okay. I see. I see.
24	So starting at midnight, certain trustees
25	would do a deeper clean of the facility?

1 REPORTER'S CERTIFICATE 2 3 I, CONNIE A. RECOB, the undersigned Certified Court Reporter, pursuant to RCW 5.28.010 authorized to 4 administer oaths and affirmations in and for the State 5 of Washington, do hereby certify that the sworn 6 7 testimony and/or proceedings, a transcript of which is attached, was given before me at the time and place 8 stated therein; that any and/or all witness(es) were 9 10 duly sworn to testify to the truth; that the sworn 11 testimony and/or proceedings were by me 12 stenographically recorded and transcribed under my 13 supervision, to the best of my ability; that the 14 foregoing transcript contains a full, true, and 15 accurate record of all the sworn testimony and/or 16 proceedings given and occurring at the time and place 17 stated in the transcript; that a review of which was 18 requested; that I am in no way related to any party to 19 the matter, nor to any counsel, nor do I have any 20 financial interest in the event of the cause. 21 WITNESS MY HAND and SIGNATURE this 3rd day of 2.2 December 2019. 23 CONNIE A. RECOB, RMR, CRR 24 Washington Certified Court Reporter, CCR 2631 25 c.recob@gmail.com

# Exhibit 8

Case 1:14-cv-02887-JLK-MEH Document 287-8 Filed 06/26/20 USDC Colorado Page 2 of



## Progress in Implementing 2011 PBNDS Standards and DHS PREA Requirements at Detention Facilities

March 19, 2018 Fiscal Year 2017 Report to Congress





U.S. Immigration and Customs Enforcement

Case 1:14-cv-02887-JLK-MEH Document 287-8 Filed 06/26/20 USDC Colorado Page 3 of 31

## Message from the Deputy Director and Senior Official Performing the Duties of the Director

March 19, 2018

I am pleased to present the following report, "Progress in Implementing 2011 PBNDS Standards and DHS PREA Requirements at Detention Facilities," which has been prepared by U.S. Immigration and Customs Enforcement (ICE).

This report was compiled pursuant to requirements in the Joint Explanatory Statement and House Report 114-668, which accompany the Fiscal Year 2017 Department of Homeland Security (DHS) Appropriations Act (P.L. 115-31).



Pursuant to congressional guidelines, this report is being provided to the following Members of Congress:

> The Honorable John R. Carter Chairman, House Appropriations Subcommittee on Homeland Security

The Honorable Lucille Roybal-Allard Ranking Member, House Appropriations Subcommittee on Homeland Security

The Honorable John Boozman Chairman, Senate Appropriations Subcommittee on Homeland Security

The Honorable John Tester Ranking Member, Senate Appropriations Subcommittee on Homeland Security

Inquiries related to this report may be directed to me at (202) 732-3000 or to the Department's Acting Chief Financial Officer, Stacy Marcott, at (202) 447-5751.

Sincerely,

Thomas D. Homan Deputy Director and Senior Official Performing the Duties of the Director U.S. Immigration and Customs Enforcement

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## Progress in Implementing 2011 PBNDS Standards and DHS PREA Requirements at Detention Facilities Fiscal Year 2017

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## I. Legislative Requirement

This report was compiled in response to the Joint Explanatory Statement and House Report 114-668, which accompany the Fiscal Year (FY) 2017 Department of Homeland Security (DHS) Appropriations Act (P.L. 115-31).

The Joint Explanatory Statement says:

Within 45 days after the enactment of this Act, ICE shall report on its progress in implementing the 2011 Performance Based National Detention Standards, including the 2016 revisions, and requirements related to the Prison Rape Elimination Act, as detailed in the House report.

House Report 114-668 states:

Within 45 days after the date of enactment of this Act, ICE shall report on its progress in implementing the 2011 PBNDS and requirements related to PREA, including a list of facilities that are not yet in compliance; a schedule for bringing facilities into compliance; and current year and estimated future year costs associated with compliance.

## II. Background

U.S. Immigration and Customs Enforcement (ICE) enforces federal laws governing border control, customs, trade, and immigration to promote homeland security and public safety. Through its Enforcement and Removal Operations (ERO), ICE identifies and apprehends removable aliens, detains them, and effectuates their removal from the United States.

Detention is a necessary tool that ICE uses to accomplish its important mission. Over the last 20 years, the Nation's immigration detention system has changed significantly—growing from an average daily population (ADP) of fewer than 7,500 detainees in FY 1995 to an ADP of 38,106 detainees for FY 2017.

Currently, ICE uses three sets of adult detention standards, as detailed below, to govern conditions of detention in its facilities. These standards specify the living conditions appropriate for detainees and ensure that detainees are treated with respect and dignity, and are provided the best possible care while in ICE custody.

The detention standards for a given facility are determined by considerations such as the facility's size, type, capacity to adhere to certain requirements, staffing, and actual or potential associated costs of executing physical or operational changes. Detention standards apply to a facility through the contract period, following negotiation between ICE and the contractor or locality operating the facility. The majority of ICE facilities receive an annual inspection to ensure compliance with the relevant detention standards.

The National Detention Standards (NDS) issued in 2000 established consistent conditions of confinement, program operations, and management expectations within ICE's detention system. Today, NDS most frequently is applicable at county or city jails used by ICE pursuant to an intergovernmental service agreement (IGSA) or U.S. Marshals Service (USMS) Intergovernmental Agreement (IGA).

In 2008, ICE revised the NDS by creating the Performance-Based National Detention Standards (PBNDS) 2008. These updated standards, which were developed by a multidisciplinary ICE working group that also included other departmental stakeholders such as the DHS Office for Civil Rights and Civil Liberties (CRCL), delineate the results or outcomes to be achieved and enhanced safety, security, and conditions of confinement for detainees. The PBNDS 2008 prescribe both the expected outcomes of each detention standard and the expected practices required to achieve them.

In October 2009, DHS and ICE announced a series of detention reform initiatives as part of an ongoing effort to enhance the security and efficiency of the immigration detention system while prioritizing the health, safety, and well-being of detainees. These reforms—which were outlined in the October 2009 report to Congress, *Immigration Detention Overview and Recommendations*, and updated in the July 2012 report to Congress, *Detention Process Improvement and Reform*—included the following recommendation, which has become a key agency initiative:

In coordination with stakeholders, ICE should develop a new set of standards, assessments, and classification tools to inform care, custody restrictions, privileges, programs, and delivery of services consistent with risk level and medical care needs of the population. ICE should expand access to legal materials and counsel, visitation, and religious practice.

On February 27, 2012, ICE issued PBNDS 2011. ICE tailored these revised standards developed in collaboration with ICE personnel, numerous agency stakeholders, and DHS CRCL—to meet the needs of its diverse detention population. Since that time, ICE has implemented PBNDS 2011 successfully at 31 facilities, representing almost 60 percent of ICE's FY 2017 ADP.

On January 11, 2017, ICE issued a revised version of PBNDS 2011. The revisions were developed in coordination with the agency stakeholders and CRCL, incorporate legal and regulatory requirements, and update text to match existing ICE and ERO policies. The major revisions covered: full implementation of the DHS standards, disability accommodation, language access and communication assistance, disciplinary system and special management units, suicide prevention, detainees with serious mental illness, tracking and reporting assaults, identification and monitoring of pregnant detainees, religious meals, and use of force at detention facilities.

ICE requested adoption of the revisions for detention facilities covered by PBNDS 2011 through a bilateral contract modification of the facility's contract. All PBNDS 2011 facilities also were informed that they would be inspected against the new requirements by June 30, 2017.

As of November 29, 2017, 26 of the  $30^1$  applicable detention facility contracts requiring the revised version of PBNDS 2011 have been modified to incorporate the revisions. ICE is working with the remaining facilities on adoption and expects the final modifications to be complete by the end of FY 2018.

On March 7, 2014, DHS issued Final Rule, 6 CFR Part 115, Standards to Prevent, Detect, and Respond to Sexual Abuse and Assault in Confinement Facilities, also known as the DHS (Prison Rape Elimination Act of 2003 (PREA) Standards. The DHS PREA Standards establish robust safeguards against sexual abuse and assault of individuals in DHS custody. Meeting a commitment made in the preamble to the DHS PREA Standards, ICE implemented the standards through contract modifications at all ICE-dedicated detention facilities.<sup>2</sup> The DHS PREA Standards are binding at 38 facilities. These facilities house 67 percent of FY 2017 ICE ADP,

<sup>&</sup>lt;sup>1</sup> Two additional facilities were contacted but are no longer in use by ICE, so the modification was not pursued for these two. One additional facility signed onto PBNDS 2011 following the issuance of the revisions so a modification was not necessary; this new facility is included in other areas of this report, which lists a total of 31 facilities operating under the PBNDS 2011.

<sup>&</sup>lt;sup>2</sup> Dedicated detention facilities are those that exclusively house ICE detainees.

and 85 percent of the ICE ADP when excluding detainees held in USMS-contracted facilities (which are covered by the U.S. Department of Justice (DOJ) PREA regulation).<sup>3</sup>

This report provides an update on ICE's progress in implementing PBNDS 2011 and the DHS PREA Standards at ICE detention facilities.

<sup>&</sup>lt;sup>3</sup> The preamble to the DHS PREA Standards states that the standards "do not apply to facilities used by ICE pursuant to an agreement with a DOJ entity (e.g., BOP facilities) or between a DOJ entity (e.g., USMS) and a state or local government or private entity . . . because they are not 'operated by or pursuant to contract with U.S. Immigration and Customs Enforcement.'"

## III. Implementation of 2011 Performance-Based National Detention Standards and DHS Prison Rape Elimination Act Standards

ICE operates the largest civil detention system in the Nation, and detention remains an important and necessary part of immigration enforcement. In FY 2017, ICE maintained an ADP of 38,106 detainees and booked more than 320,000 individuals into ICE custody. The average length of stay in ICE custody was 44 days. Fifty percent of the ICE-detained population was removed or released within 16 days, 75 percent was removed or released within 48 days, and 90 percent was removed or released within 109 days. ICE is committed to ensuring that detainees in ICE custody reside in safe, secure, and humane environments and under appropriate conditions of confinement. ICE detention standards and DHS PREA safeguards are among the important mechanisms that ICE utilizes for meeting this commitment.

### A. PBNDS 2011

#### Overview

On February 27, 2012, ICE issued PBNDS 2011 to address the unique needs of ICE's detainee population. ICE designed the revised standards to improve medical and mental health services, implement stronger protections against sexual assault, increase access to legal services and religious opportunities, improve communication for detainees with limited English proficiency, improve the process for reporting and responding to complaints, and increase recreation and visitation.

More specifically, the PBNDS 2011:

- Improves medical and mental health care services by: requiring the expanded availability of mental health care staff; requiring faster response times for sick call requests and evaluations of detainees with identified health needs; and ensuring closer monitoring of detainees with serious medical and mental health conditions.
- Reinforces protections against sexual abuse and assault in facilities by: strengthening requirements for screening, staff training, and detainee education; establishing procedures to ensure the protection and appropriate housing of victims; establishing protocols for conducting prompt and thorough investigations in coordination with criminal law enforcement entities; and putting in place requirements for tracking and monitoring data relating to sexual abuse and assault incidents.
- Broadens detainee access to communications with family, friends, and legal representatives with extended visitation time and enhanced access to telephones.

- Enhances detainee access to legal resources through increasing availability of staff assistance and enabling detainees to attend legal rights group presentations.
- Enhances procedures for reviewing and responding to detainee grievances by: providing for additional levels of review and decreased facility response times; encouraging direct detainee communication with ICE regarding grievances or facility responses; and specifying measures for addressing any indications of retaliation against detainees who have filed grievances.
- Improves communication assistance services for detainees with limited English proficiency or disabilities by mandating more-specific interpretation and translation services.
- Augments religious opportunities by authorizing a greater number of religious practices and implementing a process for recruiting external religious service providers.

PBNDS 2011 also introduced the concept of "optimal" compliance through the development of 18 optimal provisions across nine detention standards. Optimal provisions are adopted through contract negotiation between ICE and the service provider, and are in addition to the mandatory requirements to which a facility is bound when it adopts PBNDS 2011. Examples include increased recreation and visitation hours, increased access to law libraries, and enhanced programming.

On January 11, 2017, ICE issued revisions to the PBNDS 2011. The 2016 revisions updated the detention standards to incorporate applicable regulations, including the DHS PREA Standards, Section 504 of the Rehabilitation Act of 1973, 29 U.S.C. § 794, as amended (Section 504), and updated ICE policy. The updates to the PBNDS 2011 included:

- <u>DHS PREA Standards</u>. The most significant PBNDS 2011 revisions are to PBNDS 2011 Standard 2.11: "Sexual Abuse and Assault Prevention and Intervention." The revised 2.11 standard includes requirements of ICE Directive 11062.2, *Sexual Abuse and Assault Prevention and Intervention (SAAPI)*, and implements all the requirements in the DHS PREA Standards that are applicable to ICE detention facilities and facility personnel. Additionally, these requirements affect numerous aspects of detention facility policies and procedures, requiring revisions to 11 other standards including but not limited to custody classifications, facility security and control, hold rooms, detainee searches, medical care, grievance procedures, and visitation.
- <u>Section 504</u>. ICE detention facilities are required to comply with Section 504, which prohibits discrimination based on disability and requires facilities to provide detainees with disabilities equal access to its programs and activities through the provision of appropriate accommodations, modifications, and services. The PBNDS revisions include a new detention standard, "4.8 Disability Identification, Assessment, and Accommodation," which establishes processes to ensure compliance by detention facilities with the requirements of Section 504.

- <u>Use of Special Management Units</u>. Standard 2.12 "Special Management Units" was revised to incorporate requirements from ICE Directive 11065.1, *Review of the Use of Segregation for ICE Detainees*, including the requirement that the facility notify the appropriate ICE field office of detainees held in special management units (SMU) for 14 days, and as soon as possible but no later than 72 hours for detainees who have a mental illness or a serious medical illness or serious physical disability. Additional changes were made to Standard 2.12 and to Standard 3.1 Disciplinary System to incorporate a number of the recommendations related to the care of detainees with mental illness and the length of disciplinary sanctions made by DOJ in its "Report and Recommendations Concerning the Use of Restrictive Housing," pursuant to a presidential memorandum directing all agencies using restrictive housing to review the DOJ report and implement corresponding changes. 81 Fed. Reg. 11995 (March 7, 2016).
- <u>Suicide Prevention and Intervention</u>. Standard 4.6 "Significant Self-harm and Suicide Prevention and Intervention" was revised to incorporate best practices to reduce the frequency of suicide attempts in ICE detention facilities and to ensure the appropriate placement and supervision of detainees on suicide precautions, including requirements that facilities establish a multidisciplinary suicide prevention committee and that staff only house suicidal detainees in the SMU as a last resort.
- Incorporation of requirements from other ICE and ERO policies. These include:
  - ICE Policy No. 11067.1: Identification of Detainees with Serious Mental Disorders or Conditions (May 7, 2014) (requiring facilities to notify ICE field offices of detainees with specified serious mental disorders) – this notification requirement has been expanded in Standard 4.3 Medical Care to include detainees with specified serious physical illnesses;
  - ERO Memorandum, *Protocol on Reporting and Tracking of Assaults* (June 8, 2006) (requiring the reporting of sexual and physical assaults);
  - ERO Memorandum, *Identification and Monitoring of Pregnant Detainees* (August 2016) (requiring the reporting of detainees determined to be pregnant)<sup>4</sup>;
  - ERO Bulletin 14-ERO0001, Accommodation of Kosher Meals (April 2014) (explaining facility and ICE obligations to accommodate detainees' religious dietary requirements); and
  - ERO broadcast, *Use of Force at ICE Detention Facilities* (October 19, 2016) (clarifying the types of staff uses of force that detention facilities must report to ICE field offices).

#### **PBNDS 2011 Implementation**

The application of new detention standards at any given detention facility requires negotiation with the contractor or locality operating the facility, and execution of a separate contract modification incorporating the standards into the facility's agreement with ICE. The initial rollout of PBNDS required extensive discussions with detention facility operators regarding the

<sup>&</sup>lt;sup>4</sup> This memorandum has been replaced by a new ICE directive of the same name issued in December 2017. The new directive is consistent with the PBNDS 2011 revisions.

new provisions prior to the contract modifications being finalized. Accordingly, ICE focused its initial efforts on dedicated facilities, which house the greatest numbers of detainees.

As of the end of FY 2017, ICE implemented PBNDS 2011 at all ICE-dedicated adult detention facilities, which consist of five government-owned service processing centers (SPC), seven privately operated contract detention facilities (CDF), and 12 dedicated intergovernmental service agreement facilities (IGSA). Seven nondedicated IGSA facilities also have adopted PBNDS 2011.<sup>5</sup> ICE has implemented PBNDS 2011 at 31 facilities, housing nearly 60 percent of ICE's ADP in FY 2017.<sup>6</sup>

ICE continues to pursue implementation of these standards at any new dedicated detention facility, meaning any facility used for exclusively ICE or federal detainees. ICE does not anticipate deploying PBNDS 2011 to smaller nondedicated detention facilities; the PBNDS 2011 has extensive requirements related to all aspects of detention operations that are not appropriate to require for facilities managing mixed populations including state or local inmate populations.

### B. DHS PREA Standards

### Overview

On March 7, 2014, DHS promulgated a regulation under PREA (P.L. 108-79), to prevent, detect, and respond to sexual abuse and assault in detention facilities, *Standards to Prevent, Detect, and Respond to Sexual Abuse and Assault in Confinement Facilities* (DHS PREA Standards). The DHS PREA Standards followed the President's May 17, 2012, memorandum, "Implementing the Prison Rape Elimination Act," which directed all federal agencies with confinement facilities to work with the Attorney General to create rules or procedures setting standards to prevent, detect, and respond to sexual abuse in confinement facilities. The DHS PREA Standards also followed the Violence Against Women Reauthorization Act of 2013, which directed DHS to publish a final rule adopting national standards for the detection, prevention, reduction, and punishment of rape and sexual assault in facilities that maintain custody of aliens detained for a violation of U.S. immigrations laws. The DHS PREA Standards require extensive planning and training for officers and others who work in detention facilities, and establish standards for audits and compliance reviews. The DHS PREA Standards include two sets of standards tailored to the types of confinement facilities used by ICE and U.S. Customs and Border Protection (CBP):

<sup>&</sup>lt;sup>5</sup> ICE discontinued its use of the Rolling Plains Detention Center in the second half of FY 2017. Rolling Plains was an IGSA facility covered under PBNDS 2011; therefore, it is not included in the total number of PBNDS 2011 facilities, but its ADP is included in the total PBNDS 2011 ADP. Additionally, ICE signed a contract modification with the Johnson County Jail in January 2017, which included the adoption of PBNDS 2011.

<sup>&</sup>lt;sup>6</sup> The first set of detention standards, known as NDS, was issued in 2000 and most frequently is applicable at county or city jails used by ICE pursuant to an IGSA or USMS IGA. In FY 2017, NDS covered 24 percent of the ICE ADP. ICE's 2008 PBNDS (PBNDS 2008) subsequently revised these standards to delineate more clearly the results or outcomes to be achieved, and to improve safety, security, and conditions of confinement for detainees. In FY 2017, PBNDS 2008 covered 11 percent of the ICE ADP. ICE Family Residential Standards (FRS) were developed in 2007 to bolster best practices in family detention and are applicable to ICE's three family residential facilities, as well as to one adult detention facility that exclusively houses female detainees. In FY 2017, FRS covered 5 percent of the ICE ADP.

- <u>Immigration detention facilities (Subpart A)</u>: facilities overseen by ICE and used for longer term detention of individuals in immigration proceedings or awaiting removal from the United States; and
- <u>Holding facilities (Subpart B)</u>: facilities used by ICE and CBP for temporary administrative detention of individuals pending release from custody or transfer to a court, jail, prison, other agency, or other unit of the facility or agency.

The DHS PREA Standards cover prevention and responsive planning, hiring procedures, the training and education of both employees and detained individuals, assessment for risk of sexual victimization and abusiveness, reporting requirements, the agency's official response following an allegation of sexual abuse or assault, procedures for both criminal and administrative investigations, the provision of medical and mental health care, and audits for compliance procedures, among other areas.

The DHS PREA Standards include requirements related to:

- Development of a zero-tolerance policy
- Designation of an ICE prevention of sexual assault (PSA) coordinator
- Training of security staff and all employees who may have contact with detainees in proper procedures
- Specialized training for agency and facility investigators and for medical or mental health practitioners in detention facilities
- Consideration of the effect of design or modification of facilities on the ability to protect detainees from sexual abuse
- Development of policies and procedures to ensure that detainees have multiple ways to report sexual abuse, retaliation for reporting sexual abuse, or staff neglect or violations of responsibilities that may have contributed to such incidents
- Development of investigation and evidence protocols to ensure that each allegation of sexual abuse or sexual assault is investigated or referred to an appropriate investigative authority
- Assurance of effective disciplinary sanctions for staff misconduct, neglect, or violations
- Detainee access to medical and mental health assessments, counseling, and support
- Establishment of effective data collection and review procedures
- Requirements for an audit every 3 years of each immigration detention facility that has adopted the DHS PREA Standards, and of every holding facility that houses detainees overnight

#### **Implementation of Sexual Abuse and Assault Safeguards**

Prior to the issuance of the DHS PREA Standards, ICE had developed strong safeguards against sexual abuse or assault of its detainees in both agency policies and the ICE detention standards.

ICE built on the foundation established by these policies as it proceeded with its implementation of the DHS PREA requirements.

Both PBNDS 2008 and PBNDS 2011 contain sexual abuse and assault prevention and intervention standards that outline responsibilities for facility detention staff. These standards include requirements for screening, training, timely reporting and notification, protection of victims, provision of medical and mental health care, and the investigation and tracking of incidents. In May 2012, ICE sent a letter to all detention facilities with an ADP of greater than 10 detainees and with which ICE had an IGSA or a contract, requesting that they implement PBNDS 2011 Standard 2.11 "Sexual Abuse and Assault Prevention and Intervention." As a result, 57 detention facilities not otherwise covered by PBNDS 2011 agreed to sign contract modifications adopting Standard 2.11.

In May 2012, ICE issued the agencywide Directive 11062.1, *Sexual Abuse and Assault Prevention and Intervention* (SAAPI), which established a zero-tolerance policy for sexual abuse and assault of all individuals in ICE custody, and outlined duties of agency employees for timely reporting, coordinating response and investigation, and effective monitoring of all incidents of sexual abuse or assault. ICE revised and reissued the ICE SAAPI Directive in May 2014 to incorporate the additional agency requirements established under the DHS PREA Standards. SAAPI requires ICE to ensure thorough responses to and investigations of all allegations, even when the allegation occurred at a detention facility not covered by the DHS PREA Standards.

In September 2014, ICE also promulgated a new ERO directive, *Operations of ERO Holding Facilities*, which incorporates DHS PREA Subpart B requirements specifically applicable to ERO hold rooms and staging facilities. ICE holding facilities exclusively are owned and operated by ICE and are used for the short-term detention of individuals, typically 24 or fewer hours. This ERO policy complements SAAPI by outlining requirements for screening for risk, conducting appropriate searches, and ensuring an immediate response to allegations.

The DHS PREA Standards require the appointment of an agencywide PSA coordinator to lead in the development, implementation, and oversight of agency efforts to comply with the DHS PREA Standards. SAAPI further requires the designation of specially trained coordinators at each ICE field office as well as personnel from relevant ICE Headquarters divisions to collaborate in compliance with and implementation of the standards. The ICE agency PSA coordinator provides regular guidance and technical assistance to the field and works closely with the designated PSA coordinators for ERO and the ICE Office of Professional Responsibility (OPR).

In May 2015, ICE developed and deployed a new interactive database to track all allegations of sexual abuse and assault and to record information about responsive actions and investigative results. OPR and ERO collaborate daily to review ICE's response to every new allegation of sexual abuse and assault. As required by SAAPI, the ICE PSA coordinator submits quarterly reports to the ICE Detention Monitoring Council (DMC), along with monthly reports to a subcommittee of the DMC. The DMC is an ICE intra-agency council that ensures that senior leadership from all ICE programs with detention responsibility jointly examines serious issues, incidents, findings, and allegations related to conditions of detention.

#### **PREA Implementation**

The DHS PREA Standards require that all new, renewed, or substantively modified detention facility contracts incorporate the standards. By the end of FY 2017, the DHS PREA Standards were binding contractually at 38 detention facilities. These facilities house 67 percent of FY 2017 ICE ADP, and 85 percent of the ICE ADP when excluding detainees held in USMS-contracted facilities (which are covered by the DOJ PREA regulation). Further, in the same period, SAAPI standards contained in either the DHS PREA Standards or PBNDS were binding contractually at facilities housing approximately 83 percent of the ICE ADP, covering 97 percent of ICE's ADP when excluding USMS-contracted facilities. Pursuant to a commitment made in the preamble to the DHS PREA Standards, ICE successfully implemented the DHS PREA Standards at all 28 dedicated ICE facilities within 18 months of the regulation's effective date of May 6, 2014. ICE also has implemented the DHS PREA Standards at 11 nondedicated facilities.

#### **PREA Audits**

Immigration detention facilities covered by the DHS PREA Standards must be audited within 3 years of adopting the standards and at least once every 3 years thereafter. Certain ICE holding facilities also must be audited by July 6, 2018. Holding facilities deemed by this initial audit to be "low risk" subsequently must be audited at least once every 5 years; holding facilities deemed not to be "low risk" during the initial audit must be audited at least once every 3 years.

To facilitate DHS PREA audits of ICE facilities, OPR, in coordination with other agency programs, solicited and secured a contract vendor to perform the audits. To promote a consistent and unified approach to conducting the audits required under the DHS PREA Standards, ICE and CBP partnered to award a joint audit contract, although ICE and CBP manage implementation of their respective DHS PREA audits independently. ICE OPR is responsible for managing the DHS PREA contract and the ICE PREA audit program.

DHS PREA audits of ICE immigration detention and holding facilities began in February 2017, and ICE OPR has established an aggressive audit schedule to facilitate the completion of initial audits of all applicable immigration detention and holding facilities within the regulatory deadline.

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# IV. Cost of PBNDS 2011 and PREA Implementation

## A. Cost of PBNDS 2011 Implementation

When issued, the mandatory provisions of PBNDS 2011 were implemented at no cost for all but one of the 20 ICE-dedicated adult detention facilities.<sup>7</sup> Many service providers submitted requests for both per diem increases and one-time upfront funds; however, these expenses are not tied directly to the implementation of PBNDS 2011 and the additional cost to the Federal Government was accepted only after close scrutiny.

A much smaller number of nondedicated detention facilities has adopted PBNDS 2011 at no additional cost to ICE, although in several cases, the adoption of the new detention standards corresponded with ICE agreements to increase per diem payments for other reasons, typically to reimburse localities for their increased labor or other operating costs. This means that, although some facility costs were increased, they were not related directly to the standards. Separately, some upgrades at nondedicated facilities also included the hiring of additional medical staff, although the request for increased medical staffing may not have been directly tied to specific PBNDS 2011 requirements, but to a need for more medical staff generally. When contracts are revised, a number of areas are reviewed to ensure that they represent optimal performance.

However, to date, a very limited number of nondedicated facilities have been asked to convert to PBNDS 2011. The nondedicated facilities that operate under PBNDS 2011 are primarily new facilities or those with a larger ICE population and a historic or operational understanding of ICE's earlier standards. ICE believes that pursing adoption of PBNDS 2011 at a majority of existing NDS facilities would be cost-prohibitive and have a negative impact on operations through the extensive negotiations required and the likelihood of losing facilities that would not comply with the standards or where an agreement on cost could not be reached. Informally, some facilities approached by ICE to consider housing ICE detainees have refused to accept ICE detainees on the basis of ICE's standards and inspections. Additionally, a few smaller facilities that adopted PBNDS 2011 have had difficulty meeting the mandates of the stricter standards. ICE believes that a full rollout of PBNDS 2011 to all nondedicated facilities would lead to many facilities refusing to take ICE detainees, drastically hindering ICE operations.

ICE does not have the ability to predict accurately the cost of PBNDS 2011 expansion to all nondedicated facilities, given the very limited historical evidence. Additionally, each facility has very different staffing and physical infrastructure leading to very site-specific requirements and costs.

<sup>&</sup>lt;sup>7</sup> Implementation of PBNDS 2011 at the Eloy Federal Contract Facility required additional annual expenditures of approximately \$44,000 and a one-time cost of approximately \$122,000 (for the cost of one additional guard and the physical expansion of the recreation space, respectively). These additional costs arose from the requirement to provide 1 hour of recreation daily to detainees in administrative segregation; PBNDS 2008 required 1 hour of recreation for 5 days each week.

## B. Cost of PREA Implementation

All 38 of the facilities that implemented the DHS PREA Standards by the end of FY 2017 did so without requesting any increases in per diem or one-time payments. ICE estimates that further adoption of the DHS PREA Standards at additional facilities also will result in no additional cost to the government.

Although not requested by detention facilities as a condition of adopting the DHS PREA Standards, in FY 2015, ICE agreed to fund the hiring of 14 additional detention facility staff to assist in compliance with the standards. DHS PREA § 115.11(d) states, "Each facility shall employ or designate a Prevention of Sexual Assault Compliance Manager (PSA Compliance Manager) who shall serve as the facility point of contact for the agency PSA Coordinator and who has sufficient time and authority to oversee facility efforts to comply with facility sexual abuse prevention and intervention policies and procedures." Additionally, the DHS PREA Standards contain detailed requirements related to detention facility administrative investigations of sexual assault allegations by specially trained investigators, and facilities may require additional staff to review and investigate allegations of sexual abuse or assault appropriately. Although the facility PSA compliance manager or investigator positions can be collateral duties, having a full-time staff member is helpful in ensuring compliance with the standards. Accordingly, ICE offered to pay for one or two additional full-time positions at certain detention facilities. The anticipated total cost of these additional positions was approximately \$325,000 in one-time costs and \$900,000 annually thereafter.

As noted, ICE and CBP procured a contract vendor to perform the audits required by the DHS PREA Standards. ICE initiated DHS PREA audits of ICE immigration detention and holding facilities during the second quarter of FY 2017. Twenty-seven audits were completed by November 14, 2017, and ICE anticipates approximately 25 audits will be completed during FY 2018. Because of the vendor declining to pursue a second option year, OPR recompeted the contract and made an award to a new vendor with audits to commence in FY 2018. Estimated contract-related costs for FY 2018 audits have been adjusted on the basis of experience with the initial year of audits and have been revised and increased in the resolicitation.

# V. Appendices

# Appendix A: Facilities under PBNDS 2011, as of end of Fiscal Year (FY) 2017

Facility Name	State	Facility
		Туре
ADELANTO ICE PROCESSING CENTER	CA	IGSA
ALLEN PARISH PUBLIC SAFETY COMPLEX	LA	IGSA
BROWARD TRANSITIONAL CENTER	FL	CDF
BUFFALO (BATAVIA) SERVICE PROCESSING CENTER	NY	SPC
CIBOLA COUNTY CORRECTIONAL CENTER	NM	IGSA
DENVER CONTRACT DETENTION FACILITY	CO	CDF
EL PASO SERVICE PROCESSING CENTER	TX	SPC
ELIZABETH CONTRACT DETENTION FACILITY	NJ	CDF
ELOY FEDERAL CONTRACT FACILITY	AZ	IGSA
ESSEX COUNTY CORRECTIONAL FACILITY	NJ	IGSA
FLORENCE SERVICE PROCESSING CENTER	AZ	SPC
FOLKSTON ICE PROCESSING CENTER (D. RAY JAMES)	GA	IGSA
HOUSTON CONTRACT DETENTION FACILITY	TX	CDF
HOWARD COUNTY DETENTION CENTER	MD	IGSA
IMMIGRATION CENTERS OF AMERICA FARMVILLE	VA	IGSA
IMPERIAL REGIONAL DETENTION FACILITY	CA	IGSA
JENA/LASALLE DETENTION FACILITY	LA	IGSA
JOE CORLEY DETENTION FACILITY	TX	IGSA
JOHNSON COUNTY CORRECTIONS CENTER	TX	IGSA
KROME NORTH SERVICE PROCESSING CENTER	FL	SPC
MESA VERDE DETENTION FACILITY	CA	IGSA
NORTHEAST OHIO CORRECTIONAL CTR	OH	CDF
(YOUNGSTOWN CDF)		
NORTHWEST DETENTION CENTER	WA	CDF
OTAY MESA DETENTION CENTER (SAN DIEGO CDF)	CA	CDF
OTERO COUNTY PROCESSING CENTER	NM	IGSA
PINE PRAIRIE CORRECTIONAL CENTER	LA	IGSA
PORT ISABEL	TX	SPC
PRAIRIELAND DETENTION FACILITY	TX	IGSA
PULASKI COUNTY JAIL	IL	IGSA
SOUTH TEXAS DETENTION COMPLEX	TX	CDF
STEWART DETENTION CENTER	GA	IGSA

Source: FY 2017 data: ICE Integrated Decision Support (IIDS) as of 10/02/2017; Enforcement Integrated Database (EID) data through 09/30/2017

Facility Name	State	Facility Type
BRISTOL COUNTY DETENTION CENTER	MA	IGSA
CCA CENTRAL ARIZONA DETENTION CENTER	AZ	USMS IGA
CCA FLORENCE CORRECTIONAL CENTER	AZ	USMS IGA
DOUGLAS COUNTY DEPARTMENT OF CORRECTIONS	NE	IGSA
HUDSON COUNTY CORRECTIONAL CENTER	NJ	IGSA
JAMES A. MUSICK FACILITY	CA	IGSA
MONROE COUNTY DETENTION CENTER	FL	IGSA
ORANGE COUNTY INTAKE RELEASE FACILITY	CA	IGSA
PIKE COUNTY CORRECTIONAL FACILITY	PA	IGSA
RIO GRANDE DETENTION CENTER	ΤX	USMS IGA
SAINT CLAIR COUNTY JAIL	MI	IGSA
STRAFFORD COUNTY CORRECTIONS	NH	IGSA
THEO LACY FACILITY	CA	IGSA
WESTERN TENNESSEE DETENTION FACILITY	TN	USMS IGA
YORK COUNTY PRISON	PA	IGSA
BRISTOL COUNTY DETENTION CENTER	MA	IGSA

Source: FY 2017 data: IIDS as of 10/02/2017; EID data through 09/30/2017

Facility Name	State	Facility Type
ALBANY COUNTY JAIL	NY	USMS IGA
ALEXANDRIA CITY JAIL	VA	USMS IGA
ALLEGANY COUNTY JAIL	NY	IGSA
ANCHORAGE CORRECTIONAL COMPLEX	AK	USMS IGA
ATLANTA CITY DETENTION CENTER	GA	USMS IGA
BAKER COUNTY SHERIFF'S OFFICE	FL	IGSA
BALDWIN COUNTY CORRECTIONAL CENTER	AL	IGSA
BEAVER COUNTY JAIL	PA	USMS IGA
BEDFORD MUNICIPAL DETENTION CENTER	TX	IGSA
BENTON COUNTY DETENTION CENTER	AR	USMS IGA
BERGEN COUNTY JAIL	NJ	USMS IGA
BOONE COUNTY JAIL	KY	USMS IGA
BREMER COUNTY JAIL	IA	USMS IGA
BROOKS COUNTY DETENTION CENTER	TX	USMS IGA
BURNET COUNTY JAIL	TX	IGSA
BUTLER COUNTY JAIL	ОН	IGSA
BUTLER COUNTY JAIL	KS	USMS IGA
CABARRUS COUNTY JAIL	NC	IGSA
CALDWELL COUNTY DETENTION CENTER	МО	IGSA
CALHOUN COUNTY CORRECTIONAL CENTER	MI	IGSA
CAMBRIA COUNTY JAIL	PA	USMS IGA
CARVER COUNTY JAIL	MN	IGSA
CASCADE COUNTY JAIL (MONTANA)	MT	USMS IGA
CASS COUNTY JAIL	NE	USMS IGA
CENTRAL TEXAS DETENTION FACILITY	TX	USMS IGA
CHARLESTON COUNTY DETENTION CENTER	SC	USMS IGA
CHASE COUNTY DETENTION FACILITY	KS	IGSA
CHAUTAUQUA COUNTY JAIL	NY	IGSA
CHIPPEWA COUNTY SSM	MI	IGSA
CHRISTIAN COUNTY JAIL	MO	IGSA
CLINTON COUNTY CORRECTIONAL FACILITY	PA	USMS IGA
CLINTON COUNTY JAIL	NY	USMS IGA
COBB COUNTY JAIL	GA	IGSA
COCONINO COUNTY DETENTION FACILITY	AZ	USMS IGA
COLLIER COUNTY NAPLES JAIL CENTER	FL	IGSA
CONTRA COSTA COUNTY JAIL WEST	CA	USMS IGA
CUMBERLAND COUNTY JAIL	ME	USMS IGA
DAKOTA COUNTY JAIL	NE	USMS IGA

# Appendix C: Facilities under NDS 2000, as of end of FY 2017

Facility Name	State	Facility Type
DALE G. HAILE DETENTION CENTER	ID	IGSA
DAVIDSON COUNTY SHERIFF	TN	IGSA
DEARBORN POLICE DEPARTMENT	MI	IGSA
DEKALB COUNTY DETENTION CENTER	AL	USMS IGA
DELAWARE CO JAIL (GEORGE W. HILL)	PA	USMS IGA
DODGE COUNTY JAIL	WI	USMS IGA
EAST HIDALGO DETENTION CENTER	TX	USMS IGA
EL PASO COUNTY CRIMINAL JUSTICE CENTER	СО	IGSA
ELGIN POLICE DEPARTMENT	IL	IGSA
ELMORE COUNTY JAIL	ID	USMS IGA
ERIE COUNTY JAIL	PA	USMS IGA
ETOWAH COUNTY JAIL (ALABAMA)	AL	USMS IGA
EULESS CITY JAIL	TX	IGSA
FAIRFAX COUNTY ADULT DETENTION CENTER	VA	IGSA
FAIRFAX COUNTY JAIL	VA	USMS IGA
FAYETTE COUNTY DETENTION CENTER	KY	USMS IGA
FORSYTH COUNTY JAIL	NC	USMS IGA
FRANKLIN COUNTY HOUSE OF CORRECTION	MA	USMS IGA
FREDERICK COUNTY DETENTION CENTER	MD	IGSA
FREEBORN COUNTY ADULT DETENTION CENTER	MN	IGSA
GARVIN COUNTY DETENTION CENTER	ОК	IGSA
GASTON COUNTY JAIL	NC	IGSA
GEAUGA COUNTY JAIL	ОН	USMS IGA
GLADES COUNTY DETENTION CENTER	FL	IGSA
GLENDALE POLICE DEPARTMENT	CA	IGSA
GRAND FORKS COUNTY CORRECTIONAL FACILITY	ND	IGSA
GRAYSON COUNTY JAIL	KY	USMS IGA
HALL COUNTY DEPARTMENT OF CORRECTIONS	NE	IGSA
HALL COUNTY JAIL	GA	USMS IGA
HARDIN COUNTY JAIL	IA	IGSA
HENDERSON DETENTION CENTER	NV	USMS IGA
JACK HARWELL DETENTION CENTER	TX	USMS IGA
JEFFERSON COUNTY JAIL	ID	IGSA
JOSEPHINE COUNTY JAIL	OR	USMS IGA
KANKAKEE COUNTY JAIL (JEROME COMBS DET CTR)	IL	USMS IGA
KARNES COUNTY CORRECTIONAL CENTER	ТХ	USMS IGA
KENOSHA COUNTY DETENTION CENTER	WI	USMS IGA
KENT COUNTY JAIL	MI	IGSA
LA PAZ COUNTY ADULT DETENTION FACILITY	AZ	USMS IGA
LA PLATA COUNTY JAIL	СО	USMS IGA
LA SALLE COUNTY REGIONAL DETENTION CENTER	TX	USMS IGA

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Facility Name	State	Facility Type
LAREDO PROCESSING CENTER	TX	USMS IGA
LEXINGTON COUNTY JAIL	SC	USMS IGA
LINCOLN COUNTY DETENTION CENTER	MO	IGSA
LINN COUNTY JAIL	IA	USMS IGA
LONOKE POLICE DEPARTMENT	AR	IGSA
LUBBOCK COUNTY DETENTION CENTER	TX	USMS IGA
MARION COUNTY JAIL	IN	USMS IGA
MARSHALL COUNTY JAIL	IA	USMS IGA
MCHENRY COUNTY CORRECTIONAL FACILITY	IL	USMS IGA
MECKLENBURG COUNTY DETENTION CENTER	NC	USMS IGA
NORTH		
MILLER COUNTY JAIL	AR	USMS IGA
MINICASSIA DETENTION CENTER	ID	IGSA
MOFFAT COUNTY JAIL	CO	IGSA
MONROE COUNTY DETENTION-DORM	MI	IGSA
MONTGOMERY CITY JAIL	AL	IGSA
MONTGOMERY COUNTY JAIL	MO	IGSA
MORGAN COUNTY ADULT DETENTION CENTER	MO	IGSA
MORROW COUNTY CORRECTIONAL FACILITY	OH	IGSA
NATRONA COUNTY JAIL	WY	USMS IGA
NAVAJO COUNTY SHERIFF	AZ	IGSA
NEW HANOVER COUNTY JAIL	NC	IGSA
NOBLES COUNTY JAIL	MN	IGSA
NORFOLK COUNTY JAIL	MA	USMS IGA
NORTHERN OREGON CORRECTIONAL FACILITY	OR	IGSA
NORTHERN REGIONAL JAIL	WV	USMS IGA
NORTHWEST STATE CORRECTIONAL CENTER	VT	USMS IGA
OLDHAM COUNTY JAIL	KY	IGSA
ORANGE COUNTY INTAKE RELEASE FACILITY	CA	IGSA
ORANGE COUNTY JAIL	NY	IGSA
ORANGE COUNTY JAIL	FL	USMS IGA
OTERO COUNTY PRISON FACILITY	NM	USMS IGA
PENNINGTON COUNTY JAIL (SOUTH DAKOTA)	SD	USMS IGA
PHELPS COUNTY JAIL	NE	USMS IGA
PINELLAS COUNTY JAIL	FL	USMS IGA
PLATTE COUNTY DETENTION CENTER	MO	IGSA
PLATTE COUNTY JAIL	WY	USMS IGA
PLYMOUTH COUNTY CORRECTIONAL FACILITY	MA	IGSA
POLK COUNTY ADULT DETENTION FACILITY	TX	IGSA
POLK COUNTY JAIL	IA	USMS IGA
POTTAWATTAMIE COUNTY JAIL	IA	USMS IGA

Facility Name	State	Facility Type
PRINCE WILLIAM COUNTY CORRECTIONAL FACILITY	VA	USMS IGA
RAMSEY COUNTY ADULT DETENTION CENTER	MN	USMS IGA
RANDALL COUNTY JAIL	ТХ	USMS IGA
RIO COSUMNES CORR. CENTER	СА	IGSA
RIO GRANDE COUNTY JAIL	СО	IGSA
ROANOKE CITY JAIL	VA	IGSA
ROCK ISLAND COUNTY CORRECTIONAL CENTER	IL	USMS IGA
ROCKINGHAM COUNTY JAIL	VA	USMS IGA
SAINT TAMMANY PARISH JAIL	LA	IGSA
SAN LUIS REGIONAL DETENTION CENTER	AZ	USMS IGA
SANGAMON COUNTY JAIL	IL	USMS IGA
SANTA CRUZ COUNTY JAIL	AZ	USMS IGA
SEBASTIAN COUNTY DETENTION CENTER	AR	USMS IGA
SENECA COUNTY JAIL	OH	IGSA
SHAWNEE COUNTY DEPARTMENT OF CORRECTIONS	KS	IGSA
SHERBURNE COUNTY JAIL	MN	USMS IGA
SOUTH CENTRAL REGIONAL JAIL	WV	USMS IGA
SUFFOLK COUNTY HOUSE OF CORRECTIONS	МА	IGSA
TAYLOR COUNTY ADULT DETENTION FACILITY	ТХ	IGSA
TELLER COUNTY JAIL	СО	IGSA
TITUS COUNTY JAIL	ТХ	USMS IGA
TOM GREEN COUNTY JAIL	TX	USMS IGA
TORRANCE COUNTY DETENTION FACILITY	NM	USMS IGA
TULSA COUNTY JAIL (DAVID L. MOSS JUSTICE CTR)	OK	IGSA
VAL VERDE CORRECTIONAL FACILITY	TX	USMS IGA
VIRGINIA PENINSULA REGIONAL JAIL	VA	USMS IGA
WAKE COUNTY SHERIFF DEPARTMENT	NC	IGSA
WAKULLA COUNTY JAIL	FL	IGSA
WASHINGTON COUNTY DETENTION CENTER	AR	USMS IGA
WASHINGTON COUNTY JAIL (PURGATORY	UT	USMS IGA
CORRECTIONAL FAC		
WASHOE COUNTY JAIL	NV	USMS IGA
WAYNE COUNTY JAIL	NY	USMS IGA
WEBB COUNTY DETENTION CENTER (CCA)	TX	USMS IGA
WEST TEXAS DETENTION FACILITY	TX	USMS IGA
WHITFIELD COUNTY JAIL	GA	IGSA
WILLACY CO REGIONAL DETENTION FACILITY	TX	USMS IGA
WORCESTER COUNTY JAIL	MD	IGSA
YAKIMA COUNTY DEPARTMENT OF CORRECTIONS	WA	USMS IGA
YANKTON COUNTY JAIL	SD	USMS IGA
YAVAPAI COUNTY DETENTION CENTER	AZ	IGSA

Facility Name	State	Facility Type
YORK COUNTY DETENTION CENTER	SC	USMS IGA
YUBA COUNTY JAIL	CA	IGSA

Source: FY 2017 data: IIDS as of 10/02/2017; EID data through 09/30/2017

Note: These include authorized facilities with the last inspection standard "NDS" and exclude the Department of Health and Human Services Office of Refugee Resettlement and the Mexican Interior Repatriation Program as well as Family and the Federal Bureau of Prisons.

Appendix D: Facilities under Family Residential Standards, as of end of FY 2017

State	Facility Type
PA	FAMILY
TX	FAMILY
TX	FAMILY
TX	FAMILY
	PA TX TX

Source: FY 2017 data: IIDS as of 10/02/2017; EID data through 09/30/2017

# Appendix E: Facilities under DHS PREA Standards, as of end of FY 2017

Facility Name	Stat	Facility
	e	Туре
ADELANTO ICE PROCESSING CENTER	CA	IGSA
ALLEN PARISH PUBLIC SAFETY COMPLEX	LA	IGSA
BERKS COUNTY FAMILY SHELTER	PA	IGSA
BROWARD TRANSITIONAL CENTER	FL	CDF
BUFFALO (BATAVIA) SERVICE PROCESSING CENTER	NY	SPC
CIBOLA COUNTY CORRECTIONAL CENTER	NM	IGSA
DENVER CONTRACT DETENTION FACILITY	CO	CDF
EL PASO SERVICE PROCESSING CENTER	ΤX	SPC
ELIZABETH CONTRACT DETENTION FACILITY	NJ	CDF
ELOY FEDERAL CONTRACT FACILITY	AZ	IGSA
ESSEX COUNTY CORRECTIONAL FACILITY	NJ	IGSA
FLORENCE SERVICE PROCESSING CENTER	AZ	SPC
FOLKSTON ICE PROCESSING CENTER (D. RAY JAMES)	GA	IGSA
HOUSTON CONTRACT DETENTION FACILITY	TX	CDF
HOWARD COUNTY DETENTION CENTER	MD	IGSA
HUTTO CCA	TX	IGSA
IMMIGRATION CENTERS OF AMERICA FARMVILLE	VA	IGSA
IMPERIAL REGIONAL DETENTION FACILITY	CA	IGSA
JAMES A. MUSICK FACILITY	CA	IGSA
JENA/LASALLE DETENTION FACILITY	LA	IGSA
JOE CORLEY DETENTION FACILITY	ΤX	IGSA
JOHNSON COUNTY CORRECTIONS CENTER	TX	IGSA
KARNES COUNTY RESIDENTIAL CENTER	ΤX	IGSA
KROME NORTH SERVICE PROCESSING CENTER	FL	SPC
MESA VERDE DETENTION FACILITY	CA	IGSA
NORTHEAST OHIO CORRECTIONAL CTR (YOUNGSTOWN	OH	CDF
CDF)		
NORTHWEST DETENTION CENTER	WA	CDF
OTERO COUNTY PROCESSING CENTER	NM	IGSA
PINE PRAIRIE CORRECTIONAL CENTER	LA	IGSA
POLK COUNTY ADULT DETENTION FACILITY	ΤX	IGSA
PORT ISABEL	ΤX	SPC
PRAIRIELAND DETENTION FACILITY	ΤX	IGSA
PULASKI COUNTY JAIL	IL	IGSA
SOUTH TEXAS DETENTION COMPLEX	ΤX	CDF
SOUTH TEXAS FAMILY RESIDENTIAL CENTER	TX	IGSA
STEWART DETENTION CENTER	GA	IGSA

THEO LACY FACILITY	CA	IGSA	
YORK COUNTY PRISON	PA	IGSA	
Source: FY 2017 data: IIDS as of 10/02/2017; EID data through 09/30/2017			

Appendix F: Authorized Detention Management Control Program IGSA Facilities that have not adopted DHS PREA Standards, as of end of FY 2017

Facility Name	State	Facility Type
ABRAXAS ACADEMY DETENTION CENTER	PA	IGSA
ALLEGANY COUNTY JAIL	NY	IGSA
BAKER COUNTY SHERIFF'S OFFICE	FL	IGSA
BALDWIN COUNTY CORRECTIONAL CENTER	AL	IGSA
BEDFORD MUNICIPAL DETENTION CENTER	TX	IGSA
BRISTOL COUNTY DETENTION CENTER	MA	IGSA
BURNET COUNTY JAIL	TX	IGSA
BUTLER COUNTY JAIL	OH	IGSA
CABARRUS COUNTY JAIL	NC	IGSA
CALDWELL COUNTY DETENTION CENTER	MO	IGSA
CALHOUN COUNTY CORRECTIONAL CENTER	MI	IGSA
CARVER COUNTY JAIL	MN	IGSA
CARVER COUNTY JUVENILE DETENTION CENTER	MN	IGSA
CHASE COUNTY DETENTION FACILITY	KS	IGSA
CHAUTAUQUA COUNTY JAIL	NY	IGSA
CHIPPEWA COUNTY SSM	MI	IGSA
CHRISTIAN COUNTY JAIL	MO	IGSA
COBB COUNTY JAIL	GA	IGSA
COLLIER COUNTY NAPLES JAIL CENTER	FL	IGSA
COMPASS HOUSE SHELTER	NY	IGSA
COWLITZ COUNTY JUVENILE	WA	IGSA
DALE G. HAILE DETENTION CENTER	ID	IGSA
DAVIDSON COUNTY SHERIFF	TN	IGSA
DEARBORN POLICE DEPARTMENT	MI	IGSA
DOUGLAS COUNTY DEPARTMENT OF CORRECTIONS	NE	IGSA
EL PASO COUNTY CRIMINAL JUSTICE CENTER	СО	IGSA
ELGIN POLICE DEPARTMENT	IL	IGSA
EULESS CITY JAIL	ΤХ	IGSA
FAIRFAX COUNTY ADULT DETENTION CENTER	VA	IGSA
FREDERICK COUNTY DETENTION CENTER	MD	IGSA
FREEBORN COUNTY ADULT DETENTION CENTER	MN	IGSA
GARVIN COUNTY DETENTION CENTER	OK	IGSA
GASTON COUNTY JAIL	NC	IGSA
GLADES COUNTY DETENTION CENTER	FL	IGSA
GLENDALE POLICE DEPARTMENT	CA	IGSA
GRAND FORKS COUNTY	ND	IGSA

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GRAND FORKS COUNTY CORRECTIONAL FACILITY	ND	IGSA
HALL COUNTY DEPARTMENT OF CORRECTIONS	NE	IGSA
HARDIN COUNTY JAIL	IA	IGSA
HUDSON COUNTY CORRECTIONAL CENTER	NJ	IGSA
JEFFERSON COUNTY JAIL	ID	IGSA
KENT COUNTY JAIL	MI	IGSA
LINCOLN COUNTY DETENTION CENTER	MO	IGSA
LONOKE POLICE DEPARTMENT	AR	IGSA
MAINE YOUTH CENTER - LONG CREEK	ME	IGSA
MINICASSIA DETENTION CENTER	ID	IGSA
MOFFAT COUNTY JAIL	CO	IGSA
MONROE COUNTY DETENTION CENTER	FL	IGSA
MONROE COUNTY DETENTION-DORM	MI	IGSA
MONTGOMERY CITY JAIL	AL	IGSA
MONTGOMERY COUNTY JAIL	MO	IGSA
MORGAN COUNTY ADULT DETENTION CENTER	МО	IGSA
MORROW COUNTY CORRECTIONAL FACILITY	OH	IGSA
NAVAJO COUNTY SHERIFF	AZ	IGSA
NEW HANOVER COUNTY JAIL	NC	IGSA
NOBLES COUNTY JAIL	MN	IGSA
NORTHERN OREGON CORRECTIONAL FACILITY	OR	IGSA
NORTHERN OREGON JUVENILE DETENTION	OR	IGSA
NORTHERN VIRGINIA JUVENILE DETENTION CENTER	VA	IGSA
OLDHAM COUNTY JAIL	KY	IGSA
ORANGE COUNTY INTAKE RELEASE FACILITY	CA	IGSA
ORANGE COUNTY JAIL	NY	IGSA
PIKE COUNTY CORRECTIONAL FACILITY	PA	IGSA
PLATTE COUNTY DETENTION CENTER	МО	IGSA
PLYMOUTH COUNTY CORRECTIONAL FACILITY	MA	IGSA
RIO COSUMNES CORR. CENTER	CA	IGSA
RIO GRANDE COUNTY JAIL	СО	IGSA
ROANOKE CITY JAIL	VA	IGSA
ROLLING PLAINS DETENTION CENTER	TX	IGSA
SAINT CLAIR COUNTY JAIL	MI	IGSA
SAINT TAMMANY PARISH JAIL	LA	IGSA
SENECA COUNTY JAIL	OH	IGSA
SHAWNEE COUNTY DEPARTMENT OF CORRECTIONS	KS	IGSA
SHAWNEE COUNTY JUVENILE DETENTION CENTER	KS	IGSA
STRAFFORD COUNTY CORRECTIONS	NH	IGSA
SUFFOLK COUNTY HOUSE OF CORRECTIONS	MA	IGSA
TAYLOR COUNTY ADULT DETENTION FACILITY	TX	IGSA
TELLER COUNTY JAIL	CO	IGSA
TELEER COUNT I JAIL	0	105/1

TULSA COUNTY JAIL (DAVID L. MOSS JUSTICE CTR)	OK	IGSA
WAKE COUNTY SHERIFF DEPARTMENT	NC	IGSA
WAKULLA COUNTY JAIL	FL	IGSA
WHITFIELD COUNTY JAIL	GA	IGSA
WORCESTER COUNTY JAIL	MD	IGSA
YAVAPAI COUNTY DETENTION CENTER	AZ	IGSA
YUBA COUNTY JAIL	CA	IGSA

Source: FY 2017 data: IIDS as of 10/02/2017; EID data through 09/30/2017

# Exhibit 9

## Case 1:14-cv-02887-JLK-MEH Document 287-9 Filed 06/26/20 USDC Colorado Page 2 of Amber Martin

February 28, 2020

1

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

CIVIL ACTION NO.: 1:14-CV-02887-JLK

ALEJANDRO MENOCAL, et al.,

Plaintiffs,

-vs-

THE GEO GROUP, INC.,

Defendant.

DEPOSITION OF AMBER MARTIN

Friday, February 28, 2020 9:23 a.m. - 11:40 a.m.

SHAVITZ LAW GROUP, PA 951 Yamato Road, Suite 285 Boca Raton, Florida

Stenographically Reported By: JULIE BRUENS, FPR Florida Professional Reporter

> U.S. LEGAL SUPPORT (877) 479-2484

Amber Martin February 28, 2020

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2	
3	On behalf of the Plaintiffs:
4	TOWARDS JUSTICE 1410 High Street, Suite 300 Demogra Galemada 20212
5	Denver, Colorado 80218 720-441-2236
6	juno@towardsjustice.org BY: JUNO TURNER, ESQUIRE
7	OUTTEN & GOLDEN, LLP One California Street, 12th Floor
8	San Francisco, California 94111 415-638-8800
9	akoshkin@outtengolden.com BY: ADAM KOSHKIN, ESQUIRE
10	On behalf of the Defendant:
11	AKERMAN 1900 Sixteenth Street, Suite 1700
12	Denver, Colorado 80202 303-260-7712
13	colin.barnacle@akerman.com adrienne.scheffey@akerman.com
14	BY: COLIN BARNACLE, ESQUIRE ADRIENNE SCHEFFEY, ESQUIRE
15	THE GEO GROUP, INC.
16	4955 Technology Way Boca Raton, Florida 33431
17	561-443-1786 cwilke@geogroup.com
18	BY: CHERYL WILKE, ESQUIRE
19	
20	
21	
22	
23	
24	
25	

February 28, 2020

1	Q. You mentioned a couple of times in your
2	testimony this morning the GEO detainee handbook. Do
3	you recall that testimony?
4	A. Yes.
5	Q. Okay. Do you know the process by which GEO
б	drafts that handbook?
7	A. Yes.
8	Q. Can you describe it?
9	A. When the facility first opens, all the
10	policies, procedures, post orders, handbooks, etc., they
11	are all drafted during an activation phase, and they are
12	submitted to ICE for ICE's approval. Any time there's a
13	change in any of those regulations, policies, etc., they
14	are again drafted and submitted to ICE for their
15	approval.
16	Q. Okay. And who on the GEO side handles that
17	process?
18	A. It's handled at a local level.
19	Q. Okay. With the Aurora facility, are you aware
20	who is in charge of the detainee handbook?
21	A. I don't know specifically who would be in
22	charge. It would be a facility administrator's designee
23	most likely.
24	Q. I'm sorry, a facility
25	A. The facility administrator's designee.

#### Case 1:14-cv-02887-JLK-MEH Document 287-9 Filed 06/26/20 USDC Colorado Page 5 of Amber Martin 43

February 28, 2020

1	Probably the compliance person.
2	Q. Is the facility administrator like the warden?
3	A. Yes.
4	Q. Okay. Let's take a quick bathroom break, if
5	it that's okay.
6	(Off the record.)
7	BY MS. TURNER:
8	Q. So we're back on the record. I think earlier,
9	Ms. Martin, you testified that the PBNDS strike that.
10	You testified that ICE has revised the PBNDS
11	on a couple of occasions during the period covered by
12	this lawsuit; correct?
13	A. Correct.
14	Q. Okay. And there was a change from 2000
15	strike that.
16	There was a revised PBNDS issued by ICE in
17	2011; correct?
18	A. Yes.
19	Q. And then again in 2016; correct?
20	A. Yes.
21	Q. Okay. So I've handed you a document that has
22	been marked as Exhibit 9. It is an e-mail and an
23	attachment with bates numbering GEO-Men5496 through 636.
24	My first questions are just going to be about
25	who the folks are that are on the e-mail, but feel free

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February 28, 2020

1	to take a moment and let me know when you're ready.
2	(Thereupon, the document was marked as
3	Plaintiff's Exhibit 9 for identification.)
4	A. I'm ready.
5	Q. Do you know who Kevin Martin is?
6	A. It appears he's the quality control
7	administrator for the facility.
8	Q. For the Aurora facility?
9	A. Yes.
10	Q. Okay. And it appears from this cover e-mail
11	he says attachment is a breakdown of the major changes
12	within the new ICE standards. Do you see that?
13	A. Yes.
14	Q. And this e-mail was sent on April 4th, 2012;
15	correct?
16	A. Yes.
17	Q. Okay. And if you take a look on page 54597,
18	the title of the attachment is summary of major changes
19	between the 2008 and 2011 performance-based national
20	detention standards. Do you see that?
21	A. Yes.
22	Q. Okay. And so is it fair to say that it
23	appears that Mr. Martin is sending out this information
24	to facility staff?
25	A. It appears.

February 28, 2020

1	Q. Okay. And I want to direct your attention to
2	page 54629. Actually, let's start with 54628.
3	A. Okay.
4	Q. And so at the bottom of 54628, it makes
5	reference to the Voluntary Work Program; correct?
6	A. Correct.
7	Q. And GEO has operated a Voluntary Work Program
8	at the Aurora facility since at least 2008; correct?
9	A. Correct.
10	Q. And detainees who participate in the Voluntary
11	Work Program are paid a dollar per day; correct?
12	A. Yes.
13	Q. Okay. And that was true for the duration of
14	the period covered by this lawsuit; correct?
15	A. I believe so, yes.
16	Q. Okay. So if you take a look underneath where
17	it says 5.8, Voluntary Work Program, it says the
18	following are the major changes made to the Voluntary
19	Work Program detention standard.
20	So is it fair to conclude from this that Mr.
21	Martin is summarizing changes in the Voluntary Work
22	Program standard from the 2008 to the 2011 PBNDS?
23	A. Yes.
24	Q. Okay. And at the top of page 629, it says
25	compensation, the required compensation for work was

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February 28, 2020

1 increased from one dollar per day to "at least one 2 dollar per day". Do you see that? 3 Α. Yes. 4 Q. Okay. Was GEO aware of this change to the 5 PBNDS? 6 Α. Yes. 7 Ο. And did GEO make any changes to the compensation it pays to detainees as a result of this 8 9 change to the PBNDS? 10 Not at Aurora, no. Α. 11 What about at other facilities? 0. 12 Α. I don't believe there was any changes made. 13 There are different compensations at different 14 facilities, but there's no changes made, no. 15 So to the extent that the compensation was Ο. more at other facilities, it wasn't because of this 16 17 change to the PBNDS? 18 Α. Correct. 19 When, as in this document, ICE has made Q. changes to the PBNDS that effects GEO's operations, how 20 does that -- how does GEO sort of account for those 21 2.2 changes in operating the Aurora facility? Well, this change here had several different 23 Α. 24 There was optimal standards, and there was layers. 25 standards, and we had a negotiation back and forth with

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#### Case 1:14-cv-02887-JLK-MEH Document 287-9 Filed 06/26/20 USDC Colorado Page 9 of Antiber Martin February 28, 2020 47

ICE on which standards they wanted us to use. When
 those standards were memorialized, we changed any
 handbooks, policies, and procedures that were
 applicable.

Q. Okay. So ICE rolls out this new set of
standards, and GEO and ICE have a conversation about the
degree to which GEO's operations need to adjust to
reflect those new standards; is that correct?

9 A. Correct. There were several standards that 10 had financial impact, and so there was discussions 11 whether, you know, those standards wanted to be changed 12 by ICE. That's why they sub-categoried them.

Q. And you say whether those standards wanted tobe changed by ICE. What does that mean?

A. Like I said, there's optimal standards, and then I can't remember the other word, but there were provisional standards, and any time there was a financial impact that was significant to the government, then we decided -- you know, we had discussions on whether or not to -- ICE would enforce those standards. That's why they had two categories of standards.

Q. And the two categories again were -A. Optimal, and I can't remember the other word.
Q. Was one of them mandatory?

25 A. It may have been.

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February 28, 2020

1	CERTIFICATE OF OATH
2	
3	
4	THE STATE OF FLORIDA,
5	COUNTY OF PALM BEACH.
6	
7	
8	
9	I, Julie Bruens, Florida Professional
10	Reporter, Notary Public, State of Florida, certify that
11	AMBER MARTIN personally appeared before me on the
12	28th of February, 2020 and was duly sworn.
13	
14	Signed this 4th day of March, 2020.
15	
16	$\sim \circ$
17	Inters
18	0
19	Julie Bruens, FPR
20	Notary Public, State of Florida Commission No.: #GG186376
21	Commission Expires: April 13, 2022
22	
23	
24	
25	

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February 28, 2020

1	CERTIFICATE OF REPORTER
2	
3	THE STATE OF FLORIDA,
4	COUNTY OF PALM BEACH.
5	
6	I, Julie Bruens, Florida Professional
7	Reporter, certify that I was authorized to and did
8	stenographically report the deposition of AMBER MARTIN;
9	pages 1 through 77; that a review of the transcript was
10	requested; and that the transcript is a true record of
11	my stenographic notes.
12	I further certify that I am not a
13	relative, employee, attorney, or counsel of any of the
14	parties, nor am I a relative or employee of any of the
15	parties' attorneys or counsel connected with the action,
16	nor am I financially interested in the action.
17	
18	Dated this 4th day of March, 2020.
19	$\sim \circ$
20	Intono
21	0
22	Julie Bruens, FPR
23	Florida Professional Reporter
24	
25	

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# Exhibit 10

# **MENOCAL**

# VS.

# THE GEO GROUP

**Deposition** 

**GRISEL XAHUENTITLA** 

10/26/2017

# AB Court Reporting & Video

216 16th Street, Suite 600 Denver Colorado, 80202 303-296-0017 Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 3 of 15

IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

Civil Action No. 14-CV-02887-JLK

VIDEO DEPOSITION OF GRISEL XAHUENTITLA October 26, 2017

ALEJANDRO MENOCAL, MARCOS BRAMBILA, GRISEL XAHUENTITLA, HUGO HERNANDEZ, LOURDES ARGUETA, JESUS GAYTAN, OLGA ALEXAKLINA, DAGOBERTO VIZGUERRA, and DEMETRIO VALERGA, on their own behalf and on behalf of all others similarly situated,

Plaintiffs,

vs.

THE GEO GROUP, INC.,

Defendant.

APPEARANCES:

TOWARDS JUSTICE-DENVER By Alexander N. Hood, Esq. 1535 High Street, Suite 300 Denver, Colorado 80218 and THE MEYER LAW OFFICE, P.C. By Hans C. Meyer, Esq. 1029 Santa Fe Denver, Colorado 80204 and THE KELMAN BUESCHER FIRM By Andrew H. Turner, Esq. 600 Grant Street, Suite 450 Denver, Colorado 80203 Appearing on behalf of Plaintiffs

# Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 4 of AB Court Reporting & Video APPEARANCES (Continued): NORTON ROSE FULBRIGHT US, LLP By Charles A. Deacon, Esq. 300 Convent Street, Suite 2100 San Antonio, Texas 78205 and BURNS, FIGA & WILL, P.C. By Dana L. Eismeier, Esq. 6400 S. Fiddlers Green Circle Suite 1000 Greenwood Village, Colorado 80111 Appearing on behalf of Defendant Also Present: Monika Cary, videographer

#### Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 5 of *AB Court Reporting & Video*

1	you ever know anybody who was placed in the hole?
2	A No.
3	Q Okay. So you don't have any I
4	can't ask you any information about what it
5	consisted of or what was inside there
6	A What it looked like, no.
7	Q All right. What guard pointed out the
8	hole to you?
9	A I don't remember the names of the
10	guards.
11	Q Okay. Was it male? Was it female?
12	A We always got females.
13	Q Okay. So you only had female guards?
14	A Yes, sir.
15	Q Okay. And do you recall any guard ever
16	threatening to put somebody in the hole?
17	A About three times.
18	Q And who was When was that?
19	A One time this lady was sick well, a
20	girl, not a lady this girl was sick, and her
21	name was on the board to clean to clean the
22	I I I don't remember if it was sweeping or
23	mopping. And so she had a really bad abdominal
24	pain, and and so another girl and I volunteered
25	to do the work for her. And the guard said she

#### Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 6 of *AB Court Reporting & Video*

1	said "No." She said that we had to go back to our
2	beds and she had to do the job, because her name
3	was on the board. She was in real bad pain.
4	And so that's when that's when the
5	guard said that if she didn't do the work, she was
б	going to be sent to the hole. And so she was
7	pointing at it like (indicating) like it was
8	right next to our dorm. And And she said that
9	it wasn't going to be any pleasant.
10	That's all I know.
11	Q Do you know if there's any where the
12	medical facilities are at Aurora?
13	A Who is the what?
14	Q Medical Where you receive medical
15	care, do you know where that's located at Aurora?
16	A In the same In the same Geo
17	detention.
18	Q Yes. But in terms of where the guard
19	was pointing, do you know where the medical center
20	is in relationship to what you called the hole?
21	A Oh, yes. So you get out of the dorms,
22	and you walked to your to your left, and then
23	you walked to your right, and then I think you
24	again walked to the right, and then you wait for
25	the medical.

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1 Q Okay. 2 And she was pointing just at the right, Α 3 that there was a -- like a single dorm. 4 Q Okay. Well, a dorm that you never saw? 5 А No. б 0 All right. Who -- Who was the 7 detainee that had this stomachache that you were 8 describing? 9 I don't know her name. She was either Α 10 from Honduras or El Salvador. 11 How do you know that? 0 12 А Because I -- I don't really remember 13 her name right now, but she -- she, in fact, ended 14 having a stone in her kidney. 15 A kidney stone? 0 16 Α Yes, sir. 17 How do you know she had a kidney stone? 0 18 Because she -- she got extremely sick Α 19 the next day. 20 Okay. Q 21 And she -- So she was --Α They took 22 her to the hospital. 23 Outside of Aurora? 0 24 Yes, sir. Α 25 0 Okay. Do you remember if that was at

GRISEL XAHUENTITLA 10/26/2017

#### Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 8 of *AB Court Reporting & Video*

AB Court Reporting & Video		
1	the beginning of your stay, toward the end of your	
2	stay, in t	he middle of your stay, or do you
3	recall?	
4	A	No.
5	Q	Okay. Describe for me the guard that
6	allegedly	said that if she didn't work, she'd be
7	sent to the hole?	
8		MR. HOOD: Objection.
9	A	She was tall. She only spoke English.
10	Short hair	. And she had She was, like, your
11	skin color	
12	Q	Do you know what approximate age she
13	would be?	
14	A	Between her 20s and 30s, like late 20s.
15	Q	Late 20s or early 30s?
16	A	Yes.
17	Q	Do you know what color her hair was?
18	A	She called it red.
19	Q	So it was It was colored red?
20	A	Barely.
21	Q	A lighter
22	A	Kind of
23	Q	A lighter
24	A	Kind of brownish-red.
25	Q	Brownish-red, okay. And was she a

GRISEL XAHUENTITLA 10/26/2017

#### Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 9 of *AB Court Replorting & Video*

Q Okay. Let's talk about the second time. Describe for me the second time that somebody mentioned that you could be sent to administrative segregation or disciplinary segregation?

б

MR. HOOD: Objection.

7 А Just simply -- The quards simply 8 telling us, like, we had to follow the rules. We 9 had to clean the pod. There were three different 10 names on the board daily to -- without including 11 the \$1 say day pay -- that you had to clean the 12 dorms. You either cleaned the tables, swept or 13 mopped the floors.

And so she was kind of being clear on what the rules were. "You have to do" -- "You have to do the work" -- "the part of the work that it says on the board no matter" -- "no matter what. And if you don't do it, you're going to be sent to the hole."

Q (By Mr. Deacon) And do you remember the name of this person?

A No, sir.

Q And I apologize. Did you remember the name of the lieutenant that you described for me? A No. Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 10 **AB Court Repárting & Video** 

1	Q And when I say "name," even if the
2	first name, nickname; anything like that?
3	A No. She had a Spanish last name.
4	Q The lieutenant?
5	A The lieutenant. They mostly went by
б	their by their last names.
7	Q And going to the second incident, this
8	person this guard, do you remember what she
9	looked like?
10	A I don't remember.
11	Q Okay. You don't remember if she's
12	tall, short, medium? You don't remember the color
13	of her hair?
14	A I just remember she was speaking
15	English.
16	Q Okay. Do you know if she was able to
17	speak Spanish?
18	A I do remember that she did not spoke
19	(sic) Spanish.
20	Q Was she one of the regular guards
21	there, to your knowledge?
22	A Yes, sir.
23	Q Okay. And she referred to a list of
24	what what needed to be done to clean the pods
25	and told you that you had to do those that list
	GRISEL XAHUENTITLA 10/26/2017

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1	that was pos	sted on the board, correct?
2	Γ	MR. HOOD: Objection.
3	Q	(By Mr. Deacon) Is that
4	A (	Can you repeat that again?
5	Q	I thought I was repeating what you
6	said. You s	said she referred to a list that was
7	posted on th	ne board and said that you need to do
8	all of those	e things that are listed on the board;
9	is that cor	rect?
10	A	Yes. She called everybody in the pod.
11	Q S	She called it the what?
12	A I	Everybody in the dorm.
13	Q I	Is required to do that?
14	A	Yes.
15	Q (	Okay. And that was to clean up your
16	living area	, correct?
17	ľ	MR. HOOD: Objection.
18	A	Yes.
19	Q	(By Mr. Deacon) Okay. And do you know
20	if that was	required by Immigration, customs
21	enforcement	, ICE?
22	ľ	MR. HOOD: Objection
23	A V	We were kind of going through
24	earlier	
25	Q	(By Mr. Deacon) Yes.
		GRISEL XAHUENTITLA 10/26/2017

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Case	e 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 12 <b>AB Court Repárting &amp; Video</b>
1	I, GRISEL XAHUENTITLA, do hereby certify
2	that I have read the foregoing transcript
3	and that the same and accompanying amendment
4	sheets, if any, constitute a true and complete
5	record of my testimony.
6	
7	
8	Signature of Deponent
9	
10	( ) No amendments
11	( ) Amendments attached
12	
13	Subscribed and sworn to before me
14	this day of, 2017.
15	
16	My commission expires
17	Seal:
18	
19	
20	
21	
22	
23	TLH
24	
25	

#### Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 13 **AB Court Repárting & Video**

1 STATE OF COLORADO) 2 )ss. REPORTER'S CERTIFICATE 3 COUNTY OF DENVER ) 4 I, Tracy L. Harris, do hereby certify that I am a Certified Realtime Reporter, Registered Merit 5 6 Reporter, and Notary Public within the State of 7 Colorado; that previous to the commencement of the 8 examination, the deponent was duly sworn to 9 testify to the truth. 10 I further certify that this deposition was 11 taken in shorthand by me at the time and place 12 herein set forth, that it was thereafter reduced 13 to typewritten form, and that the foregoing 14 constitutes a true and correct transcript. 15 I further certify that I am not related to, employed by, nor of counsel for any of the parties 16 17 or attorneys herein, nor otherwise interested in 18 the result of the within action. 19 In witness whereof, I have affixed my 20 signature this 6th day of November, 2017. 21 My commission expires July 30, 2021. 22 23 Tracy L. Harris, CRR, RMR, RPR 24 216 - 16th Street, Suite 600 25 Denver, Colorado 80202

GRISEL XAHUENTITLA 10/26/2017

Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 14 **AB Court Repárting & Video** 

1 AGREN BLANDO COURT REPORTING & VIDEO, INC. 216 - 16th Street, Suite 600 2 Denver, Colorado 80202 4450 Arapahoe Avenue, Suite 100 3 Boulder, Colorado 80303 November 6, 2017 4 5 Juno Turner, Esq. OUTTEN & GOLDEN, LLP 6 685 Third Avenue, 25th Floor New York, New York 10017 7 Re: Video Deposition of GRISEL XAHUENTITLA 8 Menocal vs. The Geo Group, Inc. Civil Action No. 14-CV-02887-JLK 9 The aforementioned deposition is ready for 10 reading and signing. Please attend to this matter by following BOTH of the items indicated 11 below: 12 Call 303-296-0017 and arrange with us to read and sign the deposition in our 13 office 14 \_XXX\_ Have the deponent read your copy and sign the signature page and amendment sheets, if 15 applicable; the signature page is attached 16 \_\_\_\_ Read the enclosed copy of the deposition and sign the signature page and amendment 17 sheets, if applicable; the signature page is attached 18 XXX WITHIN 30 DAYS OF THE DATE OF THIS LETTER 19 \_\_\_\_ By \_\_\_\_\_ due to a trial date of 20 Please be sure the original signature page and 21 amendment sheets, if any, are SIGNED BEFORE A NOTARY PUBLIC and returned to Agren Blando for 22 filing with the original deposition. A copy of these changes should also be forwarded to counsel 23 of record. Thank you. 24 AGREN BLANDO COURT REPORTING & VIDEO, INC. 25 cc: All Counsel

Case 1:14-cv-02887-JLK-MEH Document 287-10 Filed 06/26/20 USDC Colorado Page 15 AB Court Reporting & Video 1 AGREN BLANDO COURT REPORTING & VIDEO, INC. 216 - 16th Street, Suite 600 Denver, Colorado 80202 2 4450 Arapahoe Avenue, Suite 100 3 Boulder, Colorado 80303 4 5 GRISEL XAHUENTITLA October 26, 2017 6 Menocal vs. The Geo Group, Inc. Civil Action No. 14-CV-02887-JLK 7 8 The original video deposition was filed with 9 Charles A. Deacon, Esq., on 10 approximately the 6th day of November, 2017. 11 Signature waived 12 \_ Unsigned; signed signature page and 13 amendment sheets, if any, to be filed at trial 14 Reading and signing not requested pursuant 15 to C.R.C.P. Rule 30(e) 16 XXX Unsigned; original amendment sheets and/or signature pages should be forwarded to 17 Agren Blando to be filed in the envelope attached to the sealed original. 18 19 Thank you. 20 AGREN BLANDO COURT REPORTING & VIDEO, INC. 21 cc: All Counsel 22 23 24 25

## Exhibit 11

Case 1:14-cv-02887-JLK-MEH Document 287-11 Filed 06/26/20 USDC Colorado Page 2 of \*\* UNCERTIFIED ROUG<sup>12</sup>DRAFT TRANSCRIPT \*\* 1

1	UNCERTIFIED ROUGH DRAFT TRANSCRIPT
2	
3	DEPOSITION OF: HUGO ALEXANDER HERNANDEZ-CEREN
4	DATE: June 24, 2020
5	
6	DISCLAIMER: This uncertified rough draft transcript is unedited and uncertified and may contain
7	untranslated words, a note made by the reporter, a
8	misspelled proper name, and/or word combinations that do not make sense. All such entries will be corrected on the final certified transcript which we will
9	deliver to you in accordance with your requested delivery arrangements.
10	Due to the need to correct entries prior
11	to certification, this rough draft transcript can be used only for the purposes of annotating counsel's notes and cannot be used or cited in any court
12	proceedings or to distribute to other parties to the case who have not purchased a transcript copy.
13	CONSENT: By opting for this realtime rough draft
14	transcript, you have agreed: (1) To purchase the final transcript at the agreed-upon rate; (2) Not to furnish
15	this rough draft transcript, either in whole or in part, on disk or hard copy, via modem or computer, or
16	by any other means, to any party or counsel to the case.
17	
18	
19	
20	
21	
22	
23	
24	
25	

1 Ο. That's fine. 2 Α. That's fine. 3 Q. Yep. 4 Α. Yes. 5 Okay. So is this your signature? Q. 6 Α. Yes. 7 And have you seen this document before? Q. 8 Α. Yes. 9 Q. Okay. And your understanding -- what is your understanding of your signature on this 10 verification? 11 12 Α. That I agree. 13 Okay. And are the representations in Q. 14 this document accurate to the best of your knowledge? 15 Α. Yes. 16 Q. Okay. I want to go to a specific one. 17 So I'm going to go to Interrogatory No. 27, which you 18 should be able to see on your screen this. 19 Interrogatory asks you to describe with as much 20 specificity as possible each circumstance in which a 21 GEO employee threatened you with did administrative or 22 disciplinary segregation for failing to clean any area 23 of the Aurora detention facility. Did I read that 24 correctly? 25 Α. Yes.

1 You responded, plaintiff does not recall Ο. 2 specific dates but recalls one instance in which a GEO 3 flow threatened plaintiff with solitary confinement for failure to clean. Did I read that correctly? 4 5 Α. Yes. 6 Ο. Can you describe that one instance? 7 One detainee refused to clean, and told Α. the GEO guard that he was going to not clean because 8 9 he was no janitor, and that he was not being paid for 10 that type of job, and that they had to hire someone to 11 do that, and the GEO guard took out a bag, a trash 12 bag, and shown it to him and wrote rolled it out the roll and stretched it out and said, well, let's make 13 it easier. Here's your bags. Try to give it to him, 14 said pack your stuff because you're going to go to the 15 16 hole. Because this is on the handbook. This is on 17 the handbook. So it's not and that you can fight for. 18 Just here's your bag and go to the hole. 19 And --20 Q. What was the name of the detainee? 21 MR. FREE: Counsel, I don't think he was 22 finished with his answer. 23 MS. SCHEFFEY: Okay. I'm sorry. 24 Α. And there was actually a second time where --25

1 (BY MS. SCHEFFEY) Can you -- can we Q. 2 table the second time so we can just go through the 3 first one and then we'll go to the second one? 4 Α. Okay. Because I want to just talk about this 5 Ο. 6 one instance here where it says there's one instance. 7 So what was the name of the detainee at that one 8 instance? 9 Α. I don't remember. 10 Was it Mr. Valerga? Ο. 11 Α. No. 12 Was it Mr. Menocal? Q. 13 Α. No. 14 Was it Mr. Brambila? Q. 15 Α. No. 16 Okay. And do you know the name of the Q. quard or officer? 17 18 Yeah. The name of the guard is Officer Α. 19 Sanchez. 20 Q. Okay. Is that the same Mr. Sanchez you mentioned earlier? 21 22 Α. Yes. 23 Q. Do you know his first name? 24 Α. No. They only carry their last names. 25 We don't know their first names.

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1 Could you describe him to me? Q. 2 Α. He's Mexican. He's like about 3 five four, light-skinned, kind of chunky. 4 Ο. Okay. 5 Α. Yeah. 6 Ο. Were there any other Officer Sanchezes 7 that you remember? 8 Α. No. 9 Q. I asked just because that's a, you know, maybe a common last name. 10 11 Α. Yeah. 12 Ο. So it was Mr. Sanchez. Was the detainee sent to segregation? 13 14 No, because he started cleaning right Α. 15 away. 16 Okay. And did Mr. Sanchez threaten to Ο. turn off the TV before or any other threatened 17 18 punishment before threatening segregation? 19 Yes. I mean, the TVs don't go on if the Α. detainee doesn't start cleaning or doesn't -- they 20 21 refuse to clean, the TVs and the phones don't go on. 22 Okay. So after everyone finishes Q. 23 cleaning, then they turn on the TVs and you can watch? 24 Yes, correct. Α. 25 Were there certain shows that you liked Q.

1 to watch?

2	MR. FREE: Objection, relevance.
3	A. No, just any random thing on TV.
4	Q. (BY MS. SCHEFFEY) Okay. So was there a
5	rush to get, you know, I don't know, Judge Judy on at
6	9:00 and everyone wants to get in. No?
7	A. No, not like that, no. But
8	Q. Okay. Would other detainees volunteer
9	to clean if somebody reviewed in order to get the TVs
10	turned on?
11	MR. FREE: Objection, form.
12	A. To the best of my knowledge, yeah,
13	sometimes there will somebody will jump in just so
14	we can get the TVs on and phones and, you know,
15	take take care of it.
16	Q. (BY MS. SCHEFFEY) Okay. So then I know
17	you wanted to tell me about a second instance. Can
18	you tell me what happened on that instance and if
19	possible, tell me the name of the detainee, if you
20	remember, and the name of any officers.
21	A. Well, there was this other incident with
22	this detainee where he was refusing, and then everyone
23	got involved, and it was like, well, well, nobody
24	really wants to clean, and the GEO guard felt like
25	he he didn't know what to do, so he called a

sergeant, and this is a GEO sergeant, and the sergeant 1 came in and called a meeting for everyone and got 2 everybody together, and stated that, okay, if you 3 refuse to clean, you will be sent to the hole. If you 4 refuse to listen to the quard, you will be sent to the 5 6 hole. And that's not a place where you want to be at 7 because it's cold in there, you're going to lose your privileges. No commissary, no visitation, no rec 8 9 yard, you're not going to get enough showers in there, 10 you're going to be lonely. It's pretty cold. But the 11 most important thing about is that I'm going to make 12 sure GEO sends their documents to the court and you're 13 fighting your cases, so you do not to want look bad. Already you look bad with the red uniform on. And now 14 15 you're going to look even worse because you're coming 16 from the hole. And we're going to make sure that 17 those documents get there to the judge and the judge 18 is going to see if she wants to leave you here in the 19 country so you can go back to your family or they can 20 remove you. But you're not going to look good when 21 this gets to the judge.

22 Q. And I don't want to cut you off. Is 23 that it? I have a few follow-ups.

A. Yeah, that's it.

25 Q. What was the name of the officer in that

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instance, do you recall? 1 That's a -- that's a sergeant. I don't 2 Α. 3 remember --4 Well, you described an officer first who Ο. called the sergeant. Do you remember that name? 5 6 Α. Yeah, that was Sanchez. Okay. So that was Sanchez again? 7 Q. 8 Yeah. Α. 9 Q. And do you know the name of the sergeant who was called? 10 11 Α. No, I don't remember his name. 12 And do you know the name of any of the Ο. detainees who were refusing to clean? 13 14 Well, it was mostly everyone, everyone Α. just felt that they didn't want to clean. 15 16 Was Mr. Menocal refusing to clean? Q. 17 Α. Yes. 18 Was Mr. Brambila refusing to clean? Q. 19 Α. Yes. Was Mr. Valerga refusing to clean? 20 Q. 21 Α. Yes. 22 Were you refusing to clean? Q. 23 Α. Yes. 24 Ο. Okay. And that was a time when you guys were all housed together in the A Pod; is that 25

entire floor, and then -- then you've got to mop it, 1 and then since it's dry and that type of floor doesn't 2 dry that fast, because it's full of wax so it won't 3 dry fast so then you have to squeeqee the water to one 4 5 of the drains, and then let it -- let it dry. 6 Ο. You also mentioned cleaning the showers. 7 Can you describe what that process was like? 8 Α. The showers, the showers have curtains. 9 You have to spray the showers to disinfect the 10 curtains, and you have to spray the showerheads, the 11 buttons, the little space where you put your soap, and 12 then you've got to -- you've also got to sweep it, 13 pick up all the empty shampoo bottles, tooth brushes, 14 stuff like that. 15 Ο. Were these all messes that you made? 16 MS. SCHEFFEY: Object to form. 17 Α. No. 18 (BY MR. KOSHKIN) Were they messes that Ο. other detainees in the dorm made? 19 20 Α. Yes. 21 How long did all this cleaning take? Ο. 22 Α. About an hour, about an hour to an hour 23 30 minutes sometimes. 24 Ο. Were you able to use the common area if you weren't cleaning, during the cleanup time? 25

1 Α. No. 2 Q. And how often did you participate in the 3 cleanup? 4 About twice a week, depending on the --Α. on the -- on the size of the dorm. If it was full, 5 6 maybe once. If it's not full, twice. 7 Why did you do this cleaning? Ο. 8 Because I was afraid about my Α. 9 immigration case. I was afraid about my immigration 10 case so I wouldn't -- you know, I believe that I had 11 to because of my immigration case. 12 What was the connection between your Ο. immigration case and the cleaning? 13 14 Well, like the sergeant said, if you go Α. to the hole, that's going to follow you to the 15 16 immigration judge, so I was avoiding going to the hole 17 or getting new write-ups or, you know, getting in 18 trouble. 19 Were you ever sent to the hole? Q. 20 Α. No, no. 21 Were you aware of what the hole was? Q. 22 Α. No. 23 Q. You weren't aware of what the hole was? 24 Is that what you said? 25 MS. SCHEFFEY: Object to form, and asked

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1 and answered. 2 Α. What was the question? 3 Ο. (BY MR. KOSHKIN) Were you aware of what the hole was? 4 5 Α. Yes. 6 Ο. How did you know what the hole was? 7 By other detainees and GEO guards. Α. What did the guards tell you about the 8 Ο. 9 hole? 10 Α. They would tell you how you don't want 11 to be in there because it's cold. You're going to be 12 lonely. You're going to lose commissary. You're going to lose rec yard. You were going to lose 13 visitations, and you were not going to be able to 14 15 sleep. You were not going to be able to talk to others, sort of thing, yeah. And that it was a 16 terrible place to go to. 17 18 What was your reaction to the guards Ο. 19 telling you this? 20 Α. It was -- it was a place where I'm -- I 21 wasn't going to try to go to, you know. 22 Ο. Why not? 23 Α. Well, because it was going to damage my immigration case if -- if I went to the hole, it was 24 25 just going to damage my immigration case and that's

# Exhibit 12

1 IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO 2 3 CIVIL ACTION NO.: 1:14-cv-02887-JLK 4 ALEJANDRO MENOCAL, et al., 5 6 Plaintiffs, 7 -vs-8 THE GEO GROUP, INC., 9 Defendant. 10 11 12 DEPOSITION OF DANIEL RAGSDALE 13 14 Thursday, February 27, 2020 15 9:20 a.m. - 3:14 p.m. 16 Shavitz Law Group, P.A. 17 951 Yamato Road, #285 Boca Raton, Florida 33431 18 19 20 Stenographically Reported By: JOYCE L. BLUTEAU, RPR, FPR Registered Professional Reporter 21 Florida Professional Reporter 2.2 23 24 25

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#### Case 1:14-cv-02887-JLK-MEH Document 287-12 Filed 06/26/20 USDC Colorado Page 4 of Dan<sup>1</sup>el Ragsdale February 27, 2020 35

1 what I just tried to say is the agency will audit the facility on some regular basis. And then on an ad hoc 2 3 basis they will obviously do spot checks or reviews, if you will, on how the contractor's performing the 4 5 services. Okay. And then sort of moving along, under 6 Ο. 7 Item 4 there it says, "The facility will be reviewed at least once every 12 months." 8 Is that consistent with your understanding? 9 10 I would say, you know, I couldn't again speak Α. 11 for the agency in terms of whether they're like clockwork 12 in getting everything done in 12 months. I think that's 13 what -- aspirationally, that's what this seems to 14 require. 15 Okay. And if you look under Item 5, review Ο. 16 process, it lists five phases, the pre-review preparation, on-site review, report production, review of 17 18 conclusions, and follow-up review. 19 Is that consistent with your understanding of what this review entails? 20 21 Again, this is the regime the agency uses. I Α. 2.2 can't speak for the agency, but I do know that they do 23 audits. There's a prep process and, you know, this is 24 consistent with what my understanding is. 25 Q. Okay. If you could turn to page 59675.

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#### Case 1:14-cv-02887-JLK-MEH Document 287-12 Filed 06/26/20 USDC Colorado Page 5 of Dan<mark>ie</mark>l Ragsdale 020 36

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February 2	7, 20
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1	So there under Item 9, it lists the performance
2	requirements summary and schedule of reductions. And
3	then it says, "This performance requirement summary or
4	PRS serves to communicate what the government intends to
5	qualitatively inspect." And then below that there's a
б	chart.
7	Is your understanding that these are the areas
8	that the government intends to inspect as part of the
9	PRS?
10	A. Yes. I mean, I've seen this document, these
11	types of things in documents that ICE uses, so, yes, I
12	believe these are areas that are listed in functional
13	areas that are areas they do inspect, yes.
14	Q. Okay. And then if you could just take a look
15	at the chart itself and let me know what portions of this
16	list of functional areas that the government intends to
17	inspect GEO contends relate to detainee labor in the
18	Aurora facility.
19	A. I would say policy development and monitoring.
20	I would say detainee records.
21	Q. Let's take them one at a time. So what aspects
22	of policy development and monitoring would implicate
23	detainee labor?
24	A. Well, so, in other words, as I said to you
25	earlier, there's a detention standard on the Detainee

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#### Case 1:14-cv-02887-JLK-MEH Document 287-12 Filed 06/26/20 USDC Colorado Page 6 of Dan<sup>1</sup>el Ragsdale February 27, 2020 37

1 Work Program. There is, as we talked about today, HUSP 2 or Housing Unit Sanitation Policy. There's a sanitation 3 policy. So to the extent this is the overarching policy 4 development and monitoring, those things, in my mind, 5 would be subsumed into that area. 6 7 Ο. Okay. Got it. What about detainee records? 8 9 Α. Again, as part of the Voluntary Work Program as 10 a detainee work plan, it is a document that the detainee 11 They obviously get some level of training signs. depending on what they're doing. Those are maintained in 12 13 the detainee's file, so we would expect to see those types of things in detainee records. 14 15 Okay. What else? Q. 16 Again, like personal property, if a person had, Α. you know, again excess property that is related to the 17 18 housing unit, the HUSP, you know, that could be something 19 that relates to personal property that could be implicated in the Housing Unit Sanitation plan. 20 21 Quality control, again, as we talked about, 2.2 those are policies I think would be subsumed in there. 23 It could -- again, personal property could 24 relate to functional areas in security, security 25 inspections, control of contraband, detainee searches.

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1	Q. So when you say "personal property" there,					
2	you're referring to the requirement that the detainees					
3	keep their personal property packed away and in their					
4	bunk, for example, they don't hang loose papers, those					
5	types of requirements?					
6	A. Right. In other words yes.					
7	Q. Okay. Not relating to the requirement that					
8	they clean the common areas; correct?					
9	A. I guess only to the extent depends where their					
10	personal property is.					
11	Q. Right. Don't leave their personal property					
12	lying around the facility.					
13	A. Correct.					
14	Q. Okay.					
15	A. So, again, that could go down to detainee					
16	discipline, as we talked about earlier.					
17	Then on page ending with 676, sanitation					
18	requirements obviously could be implicated. It could be					
19	staff detainee communication, depending on, you know,					
20	whether there's issues, detainees want to appeal some,					
21	you know, obviously, finding or ruling. Grievances					
22	obviously could be also implicated. Volunteer work					
23	assignments are obviously there, work assignments and					
24	security. I think that's it.					
25	Q. Okay. Was it your understanding that GEO would					

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1	develop policies relating to these functional areas and				
2	submit them to the government?				
3	A. Yes. So it's my understanding that the				
4	facilities develop policies to implement the standards				
5	and those are reviewed and cleared, essentially, or				
6	cosigned by ICE.				
7	Q. Okay. This one is really big. We'll mark				
8	this, please. I hand you a document marked Exhibit 14				
9	Exhibit 5.				
10	(Exhibit 5, E-mail with Attached 2011 Contract				
11	for operation of the Aurora Facility, was marked for				
12	identification.)				
13	BY MS. TURNER:				
14	Q. This is an e-mail followed by what I believe is				
15	the contract starting in 2011 for operation of the Aurora				
16	facility, but you can take a look and let me know if you				
17	agree.				
18	A. So I see this is mailed under Item 11 to ICE's				
19	office in Centennial, so at least there's a reference to				
20	Colorado on the first page. Let me just flip through.				
21	There's a				
22	Q. If you take a look at the e-mail cover as well,				
23	the attachment is named "Aurora."				
24	A. Okay. I see that, "Aurora Agreement with Job				
25	Descriptions," yes.				

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	Dan <mark>i</mark> el	Ragsdale		
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February 27, 2020

1	CERTIFICATE OF OATH
2	
3	
4	THE STATE OF FLORIDA, )
5	COUNTY OF PALM BEACH. )
6	
7	
8	I, Joyce L. Bluteau, Registered Professional
9	Reporter, Florida Professional Reporter and Notary
10	Public, State of Florida, certify that DANIEL RAGSDALE
11	personally appeared before me on the 27th day of
12	February, 2020, and was duly sworn.
13	
14	Signed this 3rd day of March, 2020.
15	
16	
17	
18	One LOI 1
19	Jager L. Bluteau
20	Joyce L. Bluteau, RPR, FPR
21	Notary Public - State of Florida Commission No.: FF 947453
22	Commission Expires: March 26, 2020
23	
24	
25	

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Case 1:14-cv-02887-JLK-MEH	Document 287-12	Filed 06/2	26/20	USDC Colorado	Page 10
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	February	7 27, 20	20		185

February 27, 2020

1	CERTIFICATE OF REPORTER		
2			
3	THE STATE OF FLORIDA, )		
4	COUNTY OF PALM BEACH. )		
5			
6	I, Joyce L. Bluteau, Registered Professional Reporter, Florida Professional Reporter, certify that I		
7	was authorized to and did stenographically report the deposition of DANIEL RAGSDALE; pages 1 through 183; that a review of the transcript was requested; and that the transcript is a true record of my stenographic notes.		
8			
9	I further certify that I am not a relative,		
10	employee, attorney, or counsel of any of the parties, nor am I a relative or employee of any of the parties'		
11	attorneys or counsel connected with the action, nor am I financially interested in the action.		
12			
13	DATED this 3rd day of March, 2020.		
14			
15			
16			
17			
18	Com LOI 1		
19	Joye L. Blutero		
20	Joyce L. Bluteau,		
21	Registered Professional Reporter Florida Professional Reporter		
22			
23			
24			
25			

U.S. LEGAL SUPPORT (877) 479-2484

February 27, 2020

1 WITNESS NOTIFICATION LETTER 2 March 3, 2020 3 4 DANIEL RAGSDALE c/o: COLIN L. BARNACLE, ESQUIRE. AKERMAN, LLP 5 1900 Sixteenth Street 6 Suite 1700 Denver, Colorado 80202 7 8 ALEJANDRO MENOCAL, et al. vs. THE GEO GROUP, INC. IN RE: 9 Deposition, taken on February 27, 2020 U.S. Legal Support (WPB) Job No. 2107998 10 U.S. Legal Support (NY) Job No. 301680 11 The transcript of the above proceeding is now available for your review. 12 Please call (561) 835-0220 to schedule an appointment 13 between the hours of 9:00 a.m. and 4:00 p.m., Monday through Friday, at a U.S. Legal Support office located 14 nearest you. 15 Please complete your review within 30 days. 16 Bluteau 17 18 19 Joyce L. Bluteau, RPR, FPR U.S. Legal Support, Inc. 700 East Dania Beach Boulevard 20 First Floor 21 Dania Beach, Florida 33004 561.835.0220 22 23 CC via transcript: 24 ADAM KOSHKIN, ESQUIRE 25

# Exhibit 13

Case 1:14-cv-02887-JLK-MEH Document 287-13 Filed 06/26/20 USDC Colorado Page 2 of Case: 18-80095, 09/13/2018, ID: 14011018, DktEntry: 5-2, Page 1 of 92

No. 18-80095

## IN THE UNITED STATES COURT OF APPEALS FOR THE NINTH CIRCUIT

### UGOCHUKWU GOODLUCK NWAUZOR and FERNANDO AGUIRRE URBINA, individually and on behalf of all those similarly situated,

Plaintiffs-Respondents,

v.

### THE GEO GROUP, INC.,

Defendant-Petitioner.

On Petition for Permission to Appeal from the U.S. District Court for the Western District of Washington, Civil Action No. 3:17 –cv-05769-RJB, Judge Robert J. Bryan, Presiding

## DECLARATION OF JAMAL N. WHITEHEAD IN SUPPORT OF RESPONDENTS' ANSWER IN OPPOSITION TO PETITION FOR PERMISSION TO APPEAL CLASS CERTIFICATION

Adam J. Berger, WSBA #20714 Lindsay L. Halm, WSBA #37141 Jamal N. Whitehead, WSBA #39818 SCHROETER GOLDMARK & BENDER 810 Third Avenue, Suite 500 Seattle, WA 98104

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Meena Menter, WSBA # 31870 MENTER IMMIGRATION LAW, PLLC 8201 164<sup>th</sup> Ave NE, Suite 200 Redmond, WA 98052

Attorneys for Plaintiffs-Respondents

### I, JAMAL N. WHITEHEAD, declare as follows:

1. I am one of the attorneys of record for Plaintiffs-Respondents Ugochukwu Goodluck Nwauzor and Fernando Aguirre-Urbina in the abovecaptioned matter. I am over the age of eighteen, competent to testify in this matter, and do so based on personal knowledge.

2. Attached to my declaration as **Exhibit 1** are true and correct copies of excerpts from ICE's Performance-Based National Detention Standards 2011, as produced by GEO in this case [previously filed in the underlying litigation under Dkt. #87-3]. The complete document is available at <u>https://www.ice.gov/doclib/</u><u>detention-standards/2011/pbnds2011r2016.pdf</u> (last visited Jun. 21, 2018).

3. Attached to my declaration as **Exhibit 2** is a true and correct copy of GEO's Second Supplemental Response to Plaintiffs' Request for Admission No. 2 in *Menocal v. The GEO Group, Inc.*, No. 1:14-cv-02887-JLK (D. Colo.), provided by GEO on July 21, 2017 [previously filed in the underlying litigation under Dkt. #101-1].

4. Attached to my declaration as **Exhibit 3** are true and correct copies of agency records provided by U.S. Immigration and Customs Enforcement in response to a Freedom of Information Act request, assigned tracking number ICDE 2013FOIA32547, which were disclosed during litigation in *Stevens v. U.S. Dep't of* 

1

Homeland Security, No. 1:14-cv-3305 (N.D. Ill., filed May 6, 2014) [previously filed in the underlying litigation under Dkt. #101-2].

5. Attached to my declaration as **Exhibit 4** is a true and correct copy of the Detainee Handbook that Defendant GEO provided to detained immigrants at its LaSalle Detention Facility in Jena, Louisiana in 2014 or 2015 [previously filed in the underlying litigation under Dkt. #101-3].

6. Attached to my declaration as **Exhibit 5** is a true and correct copy of GEO's responses to Plaintiff's First Interrogatories and Requests for Production of Documents in this case [previously filed in the underlying litigation under Dkt. #87-4].

7. Attached to my declaration as **Exhibit 6** is a true and correct copy of an excel spreadsheet transmitted by ICE to Mr. Free on June 27, 2016, per the cover letter attached to this declaration as Exhibit 1 [previously filed in the underlying litigation under Dkt. #87-5]. The spreadsheet is titled "ICE SPC/CDF Volunteer Detainee Wage Payments for Contract Years (CYs) 2009-2014."

8. Attached to my declaration as **Exhibit 7** is a true and correct copy of Fed. R. Civ. P. 26(a)(1) Initial Disclosures, dated December 20, 2017 [previously filed in the underlying litigation under Dkt. #87-6].

9. Exhibit 6 reveals that GEO received reimbursement for over 127,000 detainee shifts—nearly 350 per day—in the 2013 and 2014 contract years alone.

2

According to GEO's Initial Disclosures, Exhibit 7, ICE's reimbursement to GEO increased to \$157,913.00 in FY 2016, representing an average of 432 detainee VWP shifts each day.

10. Attached to my declaration as Exhibit 8 is a true and correct copy of the Order Denying Motion to Dismiss [from the underlying litigation under Dkt. #113], *Nwauzor et al. v. GEO Grp., Inc.*, 3:17-CV-05769-RJB (W.D. Wash. Aug. 6, 2018).

I declare under penalty of perjury under the laws of the United States that the foregoing is true and correct and based on my personal knowledge.

DATED at Seattle, Washington this 13th day of September, 2018.

*s/ Jamal N. Whitehead* Jamal N. Whitehead Case 1:14-cv-02887-JLK-MEH Document 287-13 Filed 06/26/20 USDC Colorado Page 6 of Case: 18-80095, 09/13/2018, ID: 11018, DktEntry: 5-2, Page 40 of 92

# **EXHIBIT 3**

Case 1:14-cv-02887-JLK-MEH Document 287-13 F Case: 18-80095, 09/13/2018, ID: 149110	
Case 3:17-cv-05769-RJB Document 101-2 Filed From: 6303349192 Page: 1/2 Date: 8/10/201	07/16/18 Page 2 of 8
August 10, 2009 Invoice # 213090703 Client # 26906 DHS ICE DHS ICE SEP 14 2009 Burlington Finance Center P.O. Box 1620 Williston, VT 05495-1620 Attn: ICE DRO FOD San Antonio Invoice	Control Texas Detention Complex South Texas Detention Complex 566 Veterans Drive Pearsall, Texas 78061 MAIN TEL: B3QBR(), (b)(F)(c) Fax: B30 334 9192 WWW.thegeogroupinc.com
Contract # ACD-4-C-0001 HSCEDM-09-F-00001	
Detainee Work: July 1, 2009 – July 31, 2009	
Item Code	Amount Due
CLIN 4021	\$6,722.00
Total Amount Due	\$6,722.00

I certify that services/supplies have been rendered.

(b)(6), (b)(7)(c)

<u>8-10-09</u> Date

(b)(6), (b)(7)(c)**COTR** 

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Date

Payment Terms: Ne(b)(4) Tax ID: 65-0043078

Send Payment to: South Texas Detention Complex 566 Veterans Drive Attn: Detainee Trust Fund Account Pearsall, Texas 78061

ICE 2013FOIA32547.005599

Case 1:14-cv-02887-JLK-MEH Document 287-13 Filed 06/26/20 USDC Colorado Page 8 of Case: 18-80095, 09/13/2018, ID: 1191018, DktEntry: 5-2, Page 42 of 92

Case 3:17-cv-05769-RJB Document 101-2 Filed 07/16/18 Page 3 of 8 DHS/ICE/BFC September 4, 2009 Invoice # 213090803 SEP 14 2009 Client # 26906 South Texas Detention Complex 566 Veterans Drive Pearsall, Texas 78061 DHS ICE MARN TEL: 830(83(6), (b)(7)(C) **Burlington Finance Center** FAX: 830 334 9192 P.O. Box 1620 www.thegeogroupinc.com Williston, VT 05495-1620 Attn: ICE DRO FOD San Antonio Invoice

Contract # ACD-4-C-0001 HSCEDM-09-F-00001

#### Detainee Work: August 1, 2009 - August 31, 2009

Item Code	Amount Due
CLIN 4021	\$6,488.00
Total Amount Due	\$6,488.00

Loovifu that comisco lounding byve been rendered.

(b)(6), (b)(7)(c)

9.4 1.09 Date

(b)(6), (b)(7)(c)COTR

Date

Payment Terms: Netb)(4) Tax ID: 65-0043078

Send Payment to: South Texas Detention Complex 566 Veterans Drive Attn: Detainee Trust Fund Account Pearsall, Texas 78061

ICE 2013FOIA32547.005602

Case 1:14-cv-02887-JLK-MEH Document 287-13 Filed 06/26/20 USDC Colorado Page 9 of Case: 18-80095, 09/13/2018, ID: 11018, DktEntry: 5-2, Page 43 of 92

Case 3:17-cv-05769-RJB Document 101-2 Filed 07/16/18 Page 4 of 8

# SOUTH TEXAS DETENTION COMPLEX AUGUST DETAINEE PAY REPORT Dates Worked: 08/01/09 to 08/31/09

ICE BILLABLE COST:	\$6,488.00
GEO BILLABLE COST:	<u>\$7,619.00</u>
TOTAL:	\$14,107.00

ICE 2013FOIA32547.005603

Case 1:14-cv-02887-JLK-MEH Document 287-13 Filed 06/26/20 USDC Colorado Page 10 Case: 18-80095, 09/13/2018, ID: 91031018, DktEntry: 5-2, Page 44 of 92

Case 3:17-cv-05769-RJB Document 101-2 Filed 07/16/18 Page 5 of 8

# SOUTH TEXAS DETENTION COMPLEX JUNE DETAINEE PAY REPORT Dates Worked: 06/01/09 to 06/30/09

ICE BILLABLE COST:	\$6,121.00
GEO BILLABLE COST:	<u>\$7,258.00</u>
TOTAL:	\$13,379.00

ICE 2013FOIA32547.005595

# Case 1:14-cv-02887-JLK-MEH Document 287-13 Filed 06/26/20 USDC Colorado Page 11 Case: 18-80095, 09/13/2018, ID: 91091018, DktEntry: 5-2, Page 45 of 92

#### Case 3:17-cv-05769-RJB Document 101-2 Filed 07/16/18 Page 6 of 8 GEO SOUTH TEXAS DETENTION COMPLEX DETAINEE PAY FOR JUNE WORK DATES: 6/1/09~6/30/09

Detainee Name	Date Worked		Receipt #	ICE Pay	GEO Pay	Total
	6/11/2009	06/12/2009		\$1.00	\$0.00	\$1.00
	6/18/2009	06/19/2009		\$1.00	\$2,00	\$3.00
	6/19/2009	06/20/2009		\$1.00	\$2.00	\$3.00
	6/20/2009	06/21/2009		\$1.00	\$2,00	\$3.00
	6/22/2009	06/23/2009	. [	\$1.00	\$2.00	\$3.00
	06/24/2009	06/25/2009		\$1.00	\$2.00	\$3.00
	6/25/2009	06/26/2009	[	\$1.00	\$2.00	\$3.00
	06/26/2009	05/27/2009	l I	\$1.00	\$2,00	\$3.00
	6/28/2009	06/29/2009		\$1.00	\$2.00	\$3.00
	6/29/2009	06/30/2009		\$1.00	\$2.00	\$3.00
	6/30/2009	07/01/2009		\$1.00	\$2.00	\$3.00
	6/9/2009	06/10/2009	(b)(6), (b)(7)c	\$1.00	\$2.00	\$3.00
	6/10/2009	06/11/2009		\$1.00	\$2.00	\$3.00
	6/11/2009	06/12/2009		\$1.00	\$2.00	\$3.00
	06/12/2009	06/13/2009		\$1.00	\$2.00	\$3.00
	06/13/2009	06/14/2009		\$1.00	\$2.00	\$3.00
	6/15/2009	06/16/2009		\$1.00	\$2.00	\$3.00
	6/23/2009	06/24/2009		\$1.00	\$2.00	\$3.00
	06/26/2009	06/27/2009		\$1.00	\$2.00	\$3.00
<u>e</u>	6/23/2009	06/24/2009		\$1.00	\$0.00	\$1.00
6	6/24/2009	06/24/2009		\$1.00	\$0.00	\$1.00
37	6/25/2009	08/26/2009	), (	\$1.00	\$0.00	\$1.00
	06/27/2009	06/28/2009	b)(1	\$1.00	\$0.00	\$1.00
	6/29/2009	06/29/2009	7)c	\$1.00	\$0.00	\$1.00
	6/5/2009	06/08/2009	ĺ	\$1.00	\$0.00	\$1.00
	6/6/2009	06/07/2009		\$1.00	\$0.00	\$1.00
	6/7/2009	06/08/2009		\$1.00	\$0.00	\$1.00
	6/8/2009	06/09/2009		\$1.00	\$0.00	\$1.00
	6/4/2009	06/05/2009		\$1.00	\$2.00	\$3.00
	6/8/2009	06/09/2009	ľ	\$1.00	\$2.00	\$3.00
	8/9/2009	06/10/2009	ſ	\$1.00	\$2.00	\$3.00
	6/10/2009	06/11/2009		\$1.00	\$2.00	\$3.00
	06/12/2009	06/13/2009		\$1.0D	\$2.00	\$3.00
	06/16/2009	06/17/2009	ŀ	\$1.00	\$2.00	\$3.00
	6/17/2009	06/18/2009	ľ	\$1.00	\$2.00	\$3.00
	6/23/2009	06/24/2009		\$1.00	\$2.00	\$3.00
	06/24/2009	08/25/2009		\$1.00	\$2.00	\$3.00
	6/25/2009	06/26/2009		\$1.00	\$2.00	\$3.00
	06/26/2009	06/27/2009		\$1.00	\$2.00	\$3.00
	6/29/2009	06/30/2009		\$1.00	\$2.00	\$3.00
	6/17/2009	06/18/2009	-	\$1.00	\$0.00	\$1.00
	6/18/2009	06/19/2009	Ĩ	\$1.00	\$0.00	\$1.00
	6/19/2009	06/20/2009	ľ	\$1.00	\$0.00	\$1.00

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# Case 1:14-cv-02887-JLK-MEH Document 287-13 Filed 06/26/20 USDC Colorado Page 12 Case: 18-80095, 09/13/2018, ID: 91991018, DktEntry: 5-2, Page 46 of 92

#### Case 3:17-cv-05769-RJB Document 101-2 Filed 07/16/18 Page 7 of 8 GEO SOUTH TEXAS DETENTION COMPLEX DETAINEE PAY FOR JUNE WORK DATES: 6/1/09-6/30/09

Detainee Name	Date Worked	Entry Date	Deseint #1	ICE Pay	GEO Pay	Total
	6/14/2009	08/15/2009		\$1.00	\$2.00	\$3.00
	6/15/2009	06/16/2009		\$1.00	\$2.00	\$3.00
	8/23/2009	06/24/2009		\$1.00	\$2.00	\$3.00
	06/24/2009	06/25/2009		\$1.00	\$2.00	\$3.00
	6/25/2009	06/26/2009	· .	\$1.00	\$2.00	\$3,00
(b)(6), (	06/27/2009	06/28/2009	(b)(6), (b)(7)c	\$1.00	\$2,00	\$3.00
	6/28/2009	08/29/2009		\$1.00	\$2.00	\$3.00
	6/29/2009	06/30/2009		\$1.00	\$2.00	\$3.00
(b)(7)(c)	6/30/2009	07/01/2009	p)(	\$1.00	\$2.00	\$3.00
)(c	6/23/2009	06/24/2009	7)c	\$1.00	\$0.00	\$1.00
· · · · · · · · · · · · · · · · · · ·	6/5/2009	06/07/2009		\$1.00	\$2.00	\$3.00
	6/07/2009	06/11/2009		\$1.00	\$2.00	\$3.00
	6/11/2009	06/12/2009		\$1.00	\$2.00	\$3.00
	6/15/2009	06/24/2009	:	\$1.00	\$2.00	\$3.00
	06/16/2009	06/17/2009	· · ·	\$1.00	\$2.00	\$3.00
				\$6,121.00	\$7,258.00	\$13,379.00
				ICE TOTAL	GEO TOTAL	TOTAL PAY

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# Case 1:14-cv-02887-JLK-MEH Document 287-13 Filed 06/26/20 USDC Colorado Page 13 Case: 18-80095, 09/13/2018, ID: 91091018, DktEntry: 5-2, Page 47 of 92

#### Case 3:17-cv-05769-RJB Document 101-2 Filed 07/16/18 Page 8 of 8 GEO SOUTH TEXAS DETENTION COMPLEX DETAINEE PAY FOR JULY WORK DATES: 7/1/09~7/31/09

				\$6,722.00	\$8,007.00	\$14,729.00	
		<b>-</b>	**************************************	ICE TOTAL	GEO TOTAL	TOTAL PAY	
	0110112000						
	07/31/2009	08/01/2009		\$1.00	\$0.00	\$1.00	
	7/30/2009	07/31/2009		\$1.00	\$0.00	51.00	
)(e)	7/29/2009	07/30/2009	(b)(6), (b)(7)c	\$1.00	\$0.00	\$1.00	
	7/28/2009	07/29/2009		· \$1.00	\$0.08	\$1.00	
	7/27/2009	07/28/2009		\$1.00	\$0.00	\$1.00	
0)(7	7/26/2009	07/27/2009	Ð	\$1.00	\$0.00	\$1.00	
<del>a</del>	07/25/2009	07/26/2009	6)	\$1.00	\$0.00	\$1.00	
(b)(6), (b)(7)(c)	7/23/2009	07/24/2009 07/25/2009	(a)	\$1.00	\$0.00	\$1.00	
	7/22/2009	07/23/2009		\$1.00 \$1.00	\$0.00 \$0.00	\$1.00 \$1.00	
	7/21/2009	07/22/2009		\$1.00	\$0.00	\$1.00	
	7/20/2009	07/21/2009		\$1.00	\$0.00	\$1.00	
	7/19/2009	07/20/2009		\$1.00	\$0.00	\$1.00	
	7/18/2009	07/19/2009		\$0.00	\$1.00	\$1.00	

From: 8303349192 Page: 2/2 Date: 8/10/2009 7:16:48 PM

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# Exhibit 14

# IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

Civil Action No.: 1:14-cv-02887-JLK

ALEJANDRO MENOCAL, et al.

Plaintiffs,

v.

THE GEO GROUP, INC.,

Defendant.

# PLAINTIFF ALEJANDRO MENOCAL LEPE'S OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S SECOND SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS

Pursuant to Rules 33 and 34 of the Federal Rules of Civil Procedure, Plaintiff Alejandro Menocal Lepe ("Plaintiff"), by Plaintiffs' attorneys, makes the following objections and responses to The GEO Group, Inc.'s ("Defendant" or "GEO") Second Set of Written Discovery Requests to Plaintiffs.

# PRELIMINARY STATEMENT

All responses to the following Interrogatories are based on information currently known to Plaintiff and are provided without prejudice to Plaintiff's right to submit evidence of any subsequently discovered facts and information, should such become known. Plaintiff anticipates that as investigation and trial preparation continue, it is possible that additional facts may become known, which may in turn warrant additions to or changes in the responses provided herein. These responses are made in a good faith effort to supply such information as is presently known to Plaintiff. These responses and objections are made without prejudice to, and are not a waiver of, Plaintiff's right to rely on other facts or documents at trial.

The production of information pursuant to these responses is made without waiving, or intending to waive, but on the contrary reserving and intending to reserve: (a) the right to object on any grounds to the use of information provided pursuant to these responses in this or any other action or proceeding; (b) the right to object on any and all grounds, at any time, to other requests for production or other discovery mechanisms or proceedings; and (c) the right at any time to revise, correct, or supplement these responses. Plaintiff reserves all objections to the competence, relevance, materiality, or admissibility at trial of any information or documents requested or identified by any party. The inadvertent disclosure of any privileged information shall not be deemed to be a waiver of any applicable privilege with respect to such information or any other information.

Unless otherwise noted below, Plaintiff has no responsive documents.

This Preliminary Statement is incorporated into each response by this reference.

#### **OBJECTIONS AND RESPONSES TO INTERROGATORIES**

#### **INTERROGATORY NO. 26:**

Other than your attorneys, identify each person, including friends, family, and co-workers, with whom you have spoken or communicated concerning the allegations in this lawsuit.

# **RESPONSE TO INTERROGATORY NO. 26:**

Plaintiff objects to this interrogatory as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the identity of every single individual, other than his attorneys, with whom Plaintiff has spoken or communicated about the allegations in this lawsuit.

Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every person Plaintiff might have communicated with about the case would have on the issues in this litigation.

Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the period from October 22, 2004 through the present for all interrogatories related to Plaintiffs' TVPA claims and October 22, 2012 through the present for all requests related to Plaintiffs' unjust enrichment claims (the "Relevant Periods").

Moreover, to the extent the interrogatory requests the names of other GEO detainees who are named Plaintiffs or part of the certified classes, Plaintiff objects on the ground of privilege with respect to any communications between Plaintiff and those detainees concerning the allegations in the lawsuit.

Plaintiff further objects to this Interrogatory to the extent that it seeks information for the illegitimate purposes of harassing, annoying, or embarrassing Plaintiff.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications concerning this lawsuit seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. To the best of his recollection, Plaintiff recalls that he has communicated with his daughter, Alexis Menocal, his wife, Constance Thrasher, his sons Anthony and Andrew Menocal,

his friend, Mark Trujillo, and his friend, Dean Knowll, and with reporters whose names Plaintiff cannot recall concerning the allegations in the lawsuit.

# **INTERROGATORY NO. 27:**

Identify with as much specificity as possible each circumstance in which a GEO employee threatened you with administrative or disciplinary segregation for failing to clean any area of the Aurora Detention Facility.

#### **RESPONSE TO INTERROGATORY NO. 27:**

Plaintiff objects to this interrogatory insofar as it requests information within GEO's custody and control. Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the Relevant Periods. Plaintiff also objects to the phrase "with as much specificity as possible" as vague.

Notwithstanding these objections, Plaintiff responds as follows. Plaintiff does not recall receiving direct threats from any GEO employee regarding administrative or disciplinary segregation for failing to clean. Plaintiff observed other detainees who had been sent to solitary and was told by a guard that the other detainees had been sent to solitary for failing to clean.

#### **INTERROGATORY NO. 28:**

Identify with as much specificity as possible each circumstance in which a DHS/ICE official threatened you with administrative or disciplinary segregation for failing to clean any area of the Aurora Detention Facility.

#### **RESPONSE TO INTERROGATORY NO. 28:**

Plaintiff objects to this interrogatory insofar as it requests information within GEO's custody and control. Plaintiff also objects to this interrogatory as overly broad to the extent that it

relates to information outside the Relevant Periods. Plaintiff also objects to the phrase "with as much specificity as possible" as vague.

Notwithstanding these objections, Plaintiff responds as follows. Plaintiff does not recall receiving threats from any DHS or ICE official regarding administrative or disciplinary segregation for failing to clean.

#### **INTERROGATORY NO. 29:**

Identify how many times you were assigned post-meal-service cleaning responsibilities during your time in the Aurora Detention Facility.

#### **RESPONSE TO INTERROGATORY NO. 29:**

Plaintiff objects to the terms "were assigned" and "post-meal-service cleaning responsibilities" as vague. Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the Relevant Periods. Plaintiff also objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Without waiving these objection, Plaintiff responds as follows. Plaintiff cannot recall the precise number of times Plaintiff was assigned to or otherwise required to clean following meal service. Notwithstanding this, to the best of his recollection, Plaintiff estimates that he was assigned post-meal-service cleaning responsibilities pursuant to the Housing Unit Sanitation Policy at least one day per week for the approximately three months Plaintiff was detained in the Aurora facility. Plaintiff recalls that post-meal-service cleaning assignments pursuant to the Housing Unit Sanitation Policy rotated between him and other members of his pod, so the frequency of assignments to clean depended on the number of detainees in the pod at any given

time. When assigned to post-meal-service cleaning pursuant to the Housing Unit Sanitation Policy, Plaintiff was required to clean after each meal, or three times per day.

### **INTERROGATORY NO. 30:**

For each instance identified in response to Interrogatory Number 29, provide as many details as you can, including the approximate date, your best estimate of how many hours you worked and what type of work you performed.

#### **RESPONSE TO INTERROGATORY NO. 30:**

Plaintiff objects to the terms "as many details as you can" as vague. Plaintiff also objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Without waiving these objections, Plaintiff responds as follows. Plaintiff cannot recall specific dates, but Plaintiff refers Defendant to his response to Interrogatory No. 29 above with respect to frequency of post-meal-service cleaning work performed pursuant to the Housing Unit Sanitation Policy. Plaintiff cannot recall specific details for each and every instance identified above. Notwithstanding this, to the best of his recollection, Plaintiff estimates that he cleaned for approximately one hour after each of three meals, or approximately three hours per day, on the days he was assigned post-meal-service cleaning pursuant to the Housing Unit Sanitation Policy. During such cleaning, Plaintiff's responsibilities typically included sweeping floors, mopping floors, wiping down tables, and clearing dishes.

#### **INTERROGATORY NO. 31:**

Identify the number of hours of work for which you seek compensatory damages under your unjust enrichment claim.

#### **RESPONSE TO INTERROGATORY NO. 31:**

Plaintiff objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Notwithstanding this objection, Plaintiff seeks compensatory damages for all hours worked under the Voluntary Work Program and the Housing Unit Sanitation Policy. Plaintiff estimates that Plaintiff worked at least four weeks in the Voluntary Work Program, and that Plaintiff worked approximately seven days each week that he worked in the Voluntary Work Program. Plaintiff estimates that Plaintiff worked for approximately three months under the Housing Unit Sanitation Policy, and that Plaintiff worked at least one day each week that he performed post-meal-service cleaning under the Housing Unit Sanitation Policy.

Plaintiff estimates that Plaintiff worked at least 6 hours per day in the Voluntary Work Program on the days that Plaintiff worked in the Voluntary Work Program. On the days that Plaintiff performed post-meal-service cleaning pursuant to the Housing Unit Sanitation Policy, he estimates that he performed that work for at least three hours per day.

# **INTERROGATORY NO. 32:**

Identify the number of hours of work for which you seek compensatory damages under your TVPA claim.

#### **RESPONSE TO INTERROGATORY NO. 32:**

Plaintiff objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Notwithstanding this objection, Plaintiff claims compensatory damages for all hours worked under the Housing Unit Sanitation Policy. Plaintiff estimates that Plaintiff worked approximately three months under the Housing Unit Sanitation Policy, and that Plaintiff worked at least one day each week that he worked under the Housing Unit Sanitation Policy. On the days that Plaintiff performed post-meal-service cleaning pursuant to the Housing Unit Sanitation Policy, he estimates that he performed that work for at least three hours per day.

#### **INTERROGATORY NO. 33:**

Have you communicated orally or in writing with any current or former Aurora Detention Facility detainee who expressed disagreement with the allegations asserted in the Complaint? If so, identify each such detainee.

#### **RESPONSE TO INTERROGATORY NO. 33:**

Plaintiff objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance or relevance that others' disagreement with the allegations in the Complaint would have to any party's claim or defense.

Plaintiff objects on the ground of privilege to the extent the interrogatory requests the names of other GEO detainees who are named Plaintiffs or part of the certified classes.

Plaintiff further objects to this Interrogatory to the extent that it seeks information for the illegitimate purposes of harassing, annoying, or embarrassing Plaintiff.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications concerning this lawsuit seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1). Without waiving the above assertions of privilege or objections, Plaintiff responds as follows. Plaintiff has not communicated with any current or former Aurora Detention Facility detainee who expressed disagreement with the allegations asserted in the Complaint.

#### **INTERROGATORY NO. 34:**

Since your release from the Aurora Detention Facility, have you communicated orally or in writing with any current or former GEO employee? If so, identify with as much specificity as possible each communication, including the identity of the GEO employee, the time and place of the communication, the purpose of the communication, what you communicated, and what the GEO employee communicated.

# **RESPONSE TO INTERROGATORY NO. 34:**

Plaintiff objects to this interrogatory as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the identity of every current or former GEO employee, with whom Plaintiff has spoken or communicated, regardless of whether such communication related to this lawsuit. Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every GEO employee with whom Plaintiff communicated would have on the issues in this litigation.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1). Notwithstanding this objection, Plaintiff responds as follows. Since his release from the Aurora Detention Facility, Plaintiff has not communicated with any current or former GEO employee, except for one instance during which Plaintiff visited the Aurora facility and asked to enter the facility to use the bathroom, and a GEO employee told Plaintiff he could not enter the facility.

# OBJECTIONS AND RESPONSES TO REQUESTS FOR PRODUCTION REQUEST FOR PRODUCTION NO. 26:

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any other named Plaintiff in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 26:**

Plaintiff objects to this request for production as overly broad, unduly burdensome, and seeking irrelevant information. Plaintiff objects to this request on ground of privilege because this request for production seeks communications between Plaintiff and other named Plaintiffs.

Plaintiff also objects to this request insofar as it seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because the request covers any communication, regardless of whether the communication relates to this lawsuit.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

# **REQUEST FOR PRODUCTION NO. 27:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) concerning this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 27:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks every message that Plaintiff possesses concerning this lawsuit. This request therefore seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every single written or electronic communication Plaintiff might have had about this lawsuit would have on the issues in this litigation.

Plaintiff objects that this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

# **REQUEST FOR PRODUCTION NO. 28:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any other former Aurora Detention Facility detainee concerning the allegations in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 28:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks every message between Plaintiff and any other former Aurora Detention Facility detainee concerning the allegations in this lawsuit. This request therefore seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every written or electronic communication Plaintiff might have had about this lawsuit with another detainee would have on the issues in this litigation. Plaintiff further objects to the phrase "concerning the allegations" as vague.

Plaintiff objects that this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

#### **REQUEST FOR PRODUCTION NO. 29:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any member of the media related to the allegations in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 29:**

Plaintiff objects to the phrase "any member of the media" as vague. Plaintiff further objects to the extent this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1). Without waiving the above objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will only produce responsive documents in which Plaintiffs' counsel relayed statement(s) attributed to Plaintiff. Plaintiffs will produce such documents, if any, by February 19, 2018.

#### **REQUEST FOR PRODUCTION NO. 30:**

Since your release from the Aurora Detention Facility, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any current or former GEO employee.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 30:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the all communications between Plaintiff and any current or former GEO employee, regardless of whether such communication related to this lawsuit. Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every communication with a GEO employee would have on the issues in this litigation.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

# **REQUEST FOR PRODUCTION NO. 31:**

If you are making a claim for mental anguish, emotional distress, or other similar or related conditions, produce all medical records related to your mental and emotional condition.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 31:**

Plaintiff does not make a claim for mental anguish, emotional distress, or other similar or related conditions.

#### **REQUEST FOR PRODUCTION NO. 32:**

If you are making a claim for mental anguish, emotional distress, or other similar or related conditions, execute and return the attached Medical Authorization and Release for each medical provider or therapist from whom you have received treatment for mental anguish, emotional distress, or other similar or related conditions.

# **RESPONSE TO REQUEST FOR PRODUCTION NO. 32:**

Plaintiff does not make a claim for mental anguish, emotional distress, or other similar or related conditions.

# VERIFICATION

I, Alejandro Menocal Lepe, verify subject to the penalty of perjury that the foregoing OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S SECOND SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS are true and correct to the best of my knowledge and belief.

Dated: January 19, 2018

DocuSigned by: By:

Alejandro Menocal Lepe

Dated: January 19, 2018

By: <u>/s/ Juno Turner</u>

Juno Turner Juno Turner Ossai Miazad Elizabeth Stork **OUTTEN & GOLDEN LLP** 685 Third Avenue, 25th Floor New York, New York 10017 Telephone: (212) 245-1000 Facsimile: (212) 977-4005 E-Mail: jturner@outtengolden.com E-Mail: om@outtengolden.com

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Class Counsel

# **CERTIFICATE OF SERVICE**

I hereby certify that on January 19, 2018 a copy of the foregoing PLAINTIFF'S

OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S SECOND

SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS was sent by E-Mail to the

following counsel of record:

Dana L. Eismeier Michael York Ley **Burns, Figa & Will, P.C.** <u>deismeier@bfwlaw.com</u> <u>mley@bfwlaw.com</u>

Charles A. Deacon Mark Thomas Emery **Norton Rose Fulbright US LLP** <u>charlie.deacon@nortonrosefulbright.com</u> <u>mark.emery@nortonrosefulbright.com</u>

By: <u>/s/Juno Turner</u>

Juno Turner

# Exhibit 15

# IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

Civil Action No.: 1:14-cv-02887-JLK

ALEJANDRO MENOCAL, et al.

Plaintiffs,

v.

THE GEO GROUP, INC.,

Defendant.

# PLAINTIFF GRISEL XAHUENTITLA FLORES'S OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S SECOND SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS

Pursuant to Rules 33 and 34 of the Federal Rules of Civil Procedure, Plaintiff Grisel Xahuentitla Flores ("Plaintiff"), by Plaintiffs' attorneys, makes the following objections and responses to The GEO Group, Inc.'s ("Defendant" or "GEO") Second Set of Written Discovery Requests to Plaintiffs.

# PRELIMINARY STATEMENT

All responses to the following Interrogatories are based on information currently known to Plaintiff and are provided without prejudice to Plaintiff's right to submit evidence of any subsequently discovered facts and information, should such become known. Plaintiff anticipates that as investigation and trial preparation continue, it is possible that additional facts may become known, which may in turn warrant additions to or changes in the responses provided herein. These responses are made in a good faith effort to supply such information as is presently known to Plaintiff. These responses and objections are made without prejudice to, and are not a waiver of, Plaintiff's right to rely on other facts or documents at trial.

The production of information pursuant to these responses is made without waiving, or intending to waive, but on the contrary reserving and intending to reserve: (a) the right to object on any grounds to the use of information provided pursuant to these responses in this or any other action or proceeding; (b) the right to object on any and all grounds, at any time, to other requests for production or other discovery mechanisms or proceedings; and (c) the right at any time to revise, correct, or supplement these responses. Plaintiff reserves all objections to the competence, relevance, materiality, or admissibility at trial of any information or documents requested or identified by any party. The inadvertent disclosure of any privileged information shall not be deemed to be a waiver of any applicable privilege with respect to such information or any other information.

Unless otherwise noted below, Plaintiff has no responsive documents.

This Preliminary Statement is incorporated into each response by this reference.

#### **OBJECTIONS AND RESPONSES TO INTERROGATORIES**

#### **INTERROGATORY NO. 26:**

Other than your attorneys, identify each person, including friends, family, and co-workers, with whom you have spoken or communicated concerning the allegations in this lawsuit.

# **RESPONSE TO INTERROGATORY NO. 26:**

Plaintiff objects to this interrogatory as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the identity of every single individual, other than her attorneys, with whom Plaintiff has spoken or communicated about the allegations in this lawsuit.

Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every person Plaintiff might have communicated with about the case would have on the issues in this litigation.

Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the period from October 22, 2004 through the present for all interrogatories related to Plaintiffs' TVPA claims and October 22, 2012 through the present for all requests related to Plaintiffs' unjust enrichment claims (the "Relevant Periods").

Moreover, to the extent the interrogatory requests the names of other GEO detainees who are named Plaintiffs or part of the certified classes, Plaintiff objects on the ground of privilege with respect to any communications between Plaintiff and those detainees concerning the allegations in the lawsuit.

Plaintiff further objects to this Interrogatory to the extent that it seeks information for the illegitimate purposes of harassing, annoying, or embarrassing Plaintiff.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications concerning this lawsuit seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. To the best of her recollection, Plaintiff recalls that she has communicated with her

mother, Maria del Socorro Sandoval, her father, Marcelino Xahuentitla Vasquez, and with reporters whose names she cannot recall concerning the allegations in the lawsuit.

# **INTERROGATORY NO. 27:**

Identify with as much specificity as possible each circumstance in which a GEO employee threatened you with administrative or disciplinary segregation for failing to clean any area of the Aurora Detention Facility.

#### **RESPONSE TO INTERROGATORY NO. 27:**

Plaintiff objects to this interrogatory insofar as it requests information within GEO's custody and control. Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the Relevant Periods. Plaintiff also objects to the phrase "with as much specificity as possible" as vague.

Notwithstanding these objections, Plaintiff responds as follows. Plaintiff recalls receiving or observing threats from approximately three GEO guards that solitary confinement was a punishment for failing to clean. One threat was made directly by a GEO guard to Plaintiff, and the other two were made to women in Plaintiff's pod. Plaintiff does not recall when exactly each threat occurred.

#### **INTERROGATORY NO. 28:**

Identify with as much specificity as possible each circumstance in which a DHS/ICE official threatened you with administrative or disciplinary segregation for failing to clean any area of the Aurora Detention Facility.

#### **RESPONSE TO INTERROGATORY NO. 28:**

Plaintiff objects to this interrogatory insofar as it requests information within GEO's custody and control. Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the Relevant Periods. Plaintiff also objects to the phrase "with as much specificity as possible" as vague.

Notwithstanding these objections, Plaintiff responds as follows. Plaintiff does not recall receiving threats from any DHS or ICE official regarding administrative or disciplinary segregation for failing to clean.

#### **INTERROGATORY NO. 29:**

Identify how many times you were assigned post-meal-service cleaning responsibilities during your time in the Aurora Detention Facility.

### **RESPONSE TO INTERROGATORY NO. 29:**

Plaintiff objects to the terms "were assigned" and "post-meal-service cleaning responsibilities" as vague. Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the Relevant Periods. Plaintiff also objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Without waiving these objection, Plaintiff responds as follows. Plaintiff cannot recall the precise number of times Plaintiff was assigned to or otherwise required to clean following meal service. Notwithstanding this, to the best of her recollection, Plaintiff estimates that she was assigned post-meal-service cleaning responsibilities pursuant to the Housing Unit Sanitation Policy at least two to three days per week for the approximately four months Plaintiff was detained in the Aurora facility. Plaintiff recalls that post-meal-service cleaning assignments pursuant to the

Housing Unit Sanitation Policy rotated between her and other members of her pod, so the frequency of assignments to clean depended on the number of detainees in the pod at any given time. When assigned to post-meal-service cleaning pursuant to the Housing Unit Sanitation Policy, Plaintiff was required to clean after each meal, or three times per day.

#### **INTERROGATORY NO. 30:**

For each instance identified in response to Interrogatory Number 29, provide as many details as you can, including the approximate date, your best estimate of how many hours you worked and what type of work you performed.

#### **RESPONSE TO INTERROGATORY NO. 30:**

Plaintiff objects to the terms "as many details as you can" as vague. Plaintiff also objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Without waiving these objections, Plaintiff responds as follows. Plaintiff cannot recall specific dates, but Plaintiff refers Defendant to her response to Interrogatory No. 29 above with respect to frequency of post-meal-service cleaning work performed pursuant to the Housing Unit Sanitation Policy. Plaintiff cannot recall specific details for each and every instance identified above. Notwithstanding this, to the best of her recollection, Plaintiff estimates that she cleaned for approximately one hour after each of three meals, or approximately three hours per day, on the days she was assigned post-meal-service cleaning pursuant to the Housing Unit Sanitation Policy. During such cleaning, Plaintiff's responsibilities typically included sweeping floors, mopping floors, wiping down tables, and clearing dishes.

### **INTERROGATORY NO. 31:**

Identify the number of hours of work for which you seek compensatory damages under your unjust enrichment claim.

#### **RESPONSE TO INTERROGATORY NO. 31:**

Plaintiff objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Notwithstanding this objection, Plaintiff seeks compensatory damages for all hours worked under the Voluntary Work Program and the Housing Unit Sanitation Policy. Plaintiff estimates that Plaintiff worked approximately four weeks in the Voluntary Work Program, until Plaintiff became sick from the cleaning products she was required to use in her VWP job, and that Plaintiff worked at least seven days each week that she worked in the Voluntary Work Program. Plaintiff estimates that Plaintiff worked approximately four months under the Housing Unit Sanitation Policy, and that Plaintiff worked at least two days each week that she performed post-meal-service cleaning under the Housing Unit Sanitation Policy. Plaintiff estimates that Plaintiff worked at least 6 hours per day in the Voluntary Work Program on the days that Plaintiff worked in the Voluntary Work Program. On the days that Plaintiff performed post-meal-service cleaning pursuant to the Housing Unit Sanitation Policy, she performed that work for at least 3 hours per day.

#### **INTERROGATORY NO. 32:**

Identify the number of hours of work for which you seek compensatory damages under your TVPA claim.

#### **RESPONSE TO INTERROGATORY NO. 32:**

Plaintiff objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Notwithstanding this objection, Plaintiff claims compensatory damages for all hours worked under the Housing Unit Sanitation Policy. Plaintiff estimates that Plaintiff worked approximately four months under the Housing Unit Sanitation Policy, and that Plaintiff worked at least two days each week that she worked under the Housing Unit Sanitation Policy. On the days that Plaintiff performed post-meal-service cleaning pursuant to the Housing Unit Sanitation Policy, she performed that work for at least 3 hours per day.

#### **INTERROGATORY NO. 33:**

Have you communicated orally or in writing with any current or former Aurora Detention Facility detainee who expressed disagreement with the allegations asserted in the Complaint? If so, identify each such detainee.

#### **RESPONSE TO INTERROGATORY NO. 33:**

Plaintiff objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance or relevance that others' disagreement with the allegations in the Complaint would have to any party's claim or defense.

Plaintiff objects on the ground of privilege to the extent the interrogatory requests the names of other GEO detainees who are named Plaintiffs or part of the certified classes.

Plaintiff further objects to this Interrogatory to the extent that it seeks information for the illegitimate purposes of harassing, annoying, or embarrassing Plaintiff.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications concerning this lawsuit seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege or objections, Plaintiff responds as follows. Plaintiff has not communicated with any current or former Aurora Detention Facility detainee who expressed disagreement with the allegations asserted in the Complaint.

#### **INTERROGATORY NO. 34:**

Since your release from the Aurora Detention Facility, have you communicated orally or in writing with any current or former GEO employee? If so, identify with as much specificity as possible each communication, including the identity of the GEO employee, the time and place of the communication, the purpose of the communication, what you communicated, and what the GEO employee communicated.

#### **RESPONSE TO INTERROGATORY NO. 34:**

Plaintiff objects to this interrogatory as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the identity of every current or former GEO employee, with whom Plaintiff has spoken or communicated, regardless of whether such communication related to this lawsuit. Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every GEO employee with whom Plaintiff communicated would have on the issues in this litigation.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Notwithstanding this objection, Plaintiff responds as follows. Since her release from the Aurora Detention Facility, Plaintiff has not communicated with any current or former GEO employee.

## **OBJECTIONS AND RESPONSES TO REQUESTS FOR PRODUCTION**

#### **REQUEST FOR PRODUCTION NO. 26:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any other named Plaintiff in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 26:**

Plaintiff objects to this request for production as overly broad, unduly burdensome, and seeking irrelevant information. Plaintiff objects to this request on ground of privilege because this request for production seeks communications between Plaintiff and other named Plaintiffs.

Plaintiff also objects to this request insofar as it seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because the request covers any communication, regardless of whether the communication relates to this lawsuit.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

#### **REQUEST FOR PRODUCTION NO. 27:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) concerning this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 27:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks every message that Plaintiff possesses concerning this lawsuit. This request therefore seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every single written or electronic communication Plaintiff might have had about this lawsuit would have on the issues in this litigation.

Plaintiff objects that this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

#### **REQUEST FOR PRODUCTION NO. 28:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any other former Aurora Detention Facility detainee concerning the allegations in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 28:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks every message between Plaintiff and any other former Aurora Detention Facility detainee concerning the allegations in this lawsuit. This request therefore seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every written or electronic communication Plaintiff might have had about this lawsuit with another detainee would have on the issues in this litigation. Plaintiff further objects to the phrase "concerning the allegations" as vague.

Plaintiff objects that this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

#### **REQUEST FOR PRODUCTION NO. 29:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any member of the media related to the allegations in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 29:**

Plaintiff objects to the phrase "any member of the media" as vague. Plaintiff further objects to the extent this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will only produce responsive documents in which Plaintiffs' counsel relayed statement(s) attributed to Plaintiff. Plaintiffs will produce such documents, if any, by February 19, 2018.

#### **REQUEST FOR PRODUCTION NO. 30:**

Since your release from the Aurora Detention Facility, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any current or former GEO employee.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 30:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the all communications between Plaintiff and any current or former GEO employee, regardless of whether such communication related to this lawsuit. Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every communication with a GEO employee would have on the issues in this litigation.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above objections, Plaintiff responds as follows. Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

#### **REQUEST FOR PRODUCTION NO. 31:**

If you are making a claim for mental anguish, emotional distress, or other similar or related conditions, produce all medical records related to your mental and emotional condition.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 31:**

Plaintiff does not make a claim for mental anguish, emotional distress, or other similar or related conditions.

#### **REQUEST FOR PRODUCTION NO. 32:**

If you are making a claim for mental anguish, emotional distress, or other similar or related conditions, execute and return the attached Medical Authorization and Release for each medical provider or therapist from whom you have received treatment for mental anguish, emotional distress, or other similar or related conditions.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 32:**

Plaintiff does not make a claim for mental anguish, emotional distress, or other similar or related conditions.

#### VERIFICATION

I, Grisel Xahuentitla Flores, verify subject to the penalty of perjury that the foregoing OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S SECOND SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS are true and correct to the best of my knowledge and belief.

Dated: January 22, 2018

By: \_

DocuSianed by:

Grisel Xahuentitla Flores

Dated: February 2, 2018

By: <u>/s/ Juno Turner</u>

Juno Turner Juno Turner Ossai Miazad Elizabeth Stork **OUTTEN & GOLDEN LLP** 685 Third Avenue, 25th Floor New York, New York 10017 Telephone: (212) 245-1000 Facsimile: (212) 977-4005 E-Mail: jturner@outtengolden.com E-Mail: om@outtengolden.com

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Class Counsel

#### **CERTIFICATE OF SERVICE**

I hereby certify that on February 2, 2018 a copy of the foregoing PLAINTIFF'S

OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S SECOND

SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS was sent by E-Mail to the

following counsel of record:

Dana L. Eismeier Michael York Ley **Burns, Figa & Will, P.C.** <u>deismeier@bfwlaw.com</u> <u>mley@bfwlaw.com</u>

Charles A. Deacon Mark Thomas Emery **Norton Rose Fulbright US LLP** <u>charlie.deacon@nortonrosefulbright.com</u> <u>mark.emery@nortonrosefulbright.com</u>

By: <u>/s/Juno Turner</u>

Juno Turner

# Exhibit 16

#### IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLORADO

Civil Action No.: 1:14-cv-02887-JLK

ALEJANDRO MENOCAL, et al.

Plaintiffs,

v.

THE GEO GROUP, INC.,

Defendant.

#### PLAINTIFF LOURDES ARGUETA'S OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S SECOND SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS

Pursuant to Rules 33 and 34 of the Federal Rules of Civil Procedure, Plaintiff Lourdes Argueta ("Plaintiff"), by Plaintiffs' attorneys, makes the following objections and responses to The GEO Group, Inc.'s ("Defendant" or "GEO") Second Set of Written Discovery Requests to Plaintiffs.

#### **PRELIMINARY STATEMENT**

All responses to the following Interrogatories are based on information currently known to Plaintiff and are provided without prejudice to Plaintiff's right to submit evidence of any subsequently discovered facts and information, should such become known. Plaintiff anticipates that as investigation and trial preparation continue, it is possible that additional facts may become known, which may in turn warrant additions to or changes in the responses provided herein. These responses are made in a good faith effort to supply such information as is presently known to Plaintiff. These responses and objections are made without prejudice to, and are not a waiver of, Plaintiff's right to rely on other facts or documents at trial.

The production of information pursuant to these responses is made without waiving, or intending to waive, but on the contrary reserving and intending to reserve: (a) the right to object on any grounds to the use of information provided pursuant to these responses in this or any other action or proceeding; (b) the right to object on any and all grounds, at any time, to other requests for production or other discovery mechanisms or proceedings; and (c) the right at any time to revise, correct, or supplement these responses. Plaintiff reserves all objections to the competence, relevance, materiality, or admissibility at trial of any information or documents requested or identified by any party. The inadvertent disclosure of any privileged information shall not be deemed to be a waiver of any applicable privilege with respect to such information or any other information.

Unless otherwise noted below, Plaintiff has no responsive documents.

This Preliminary Statement is incorporated into each response by this reference.

#### **OBJECTIONS AND RESPONSES TO INTERROGATORIES**

#### **INTERROGATORY NO. 26:**

Other than your attorneys, identify each person, including friends, family, and co-workers, with whom you have spoken or communicated concerning the allegations in this lawsuit.

#### **RESPONSE TO INTERROGATORY NO. 26:**

Plaintiff objects to this interrogatory as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the identity of every single individual, other than her attorneys, with whom Plaintiff has spoken or communicated about the allegations in this lawsuit.

Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every person Plaintiff might have communicated with about the case would have on the issues in this litigation.

Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the period from October 22, 2004 through the present for all interrogatories related to Plaintiffs' TVPA claims and October 22, 2012 through the present for all requests related to Plaintiffs' unjust enrichment claims (the "Relevant Periods").

Moreover, to the extent the interrogatory requests the names of other GEO detainees who are named Plaintiffs or part of the certified classes, Plaintiff objects on the ground of privilege with respect to any communications between Plaintiff and those detainees concerning the allegations in the lawsuit.

Plaintiff further objects to this Interrogatory to the extent that it seeks information for the illegitimate purposes of harassing, annoying, or embarrassing Plaintiff.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications concerning this lawsuit seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows. To the best of her recollection, Plaintiff recalls that she has communicated with Nestor Romero, her co-worker; Susanna Enriquez, Adriana Rice, Lemu Oreyana, and Hayde Nuñez, who

were detained with her at the Aurora Detention Facility; Patrick Rápalo, her supervisor; Justin Edwards, her brother-in-law; Karen Argueta, her sister; Carlos Avelar, her cousin; and her mother, Maria Avelar, about the allegations in this lawsuit.

#### **INTERROGATORY NO. 27:**

Identify with as much specificity as possible each circumstance in which a GEO employee threatened you with administrative or disciplinary segregation for failing to clean any area of the Aurora Detention Facility.

#### **RESPONSE TO INTERROGATORY NO. 27:**

Plaintiff objects to this interrogatory insofar as it requests information within GEO's custody and control. Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the Relevant Periods. Plaintiff also objects to the phrase "with as much specificity as possible" as vague.

Notwithstanding these objections, Plaintiff responds as follows. Plaintiff observed guards threatening detainees with solitary confinement for refusing to clean on several occasions. Plaintiff was specifically told by GEO guards that detainees would be put in solitary confinement if they refused to clean.

#### **INTERROGATORY NO. 28:**

Identify with as much specificity as possible each circumstance in which a DHS/ICE official threatened you with administrative or disciplinary segregation for failing to clean any area of the Aurora Detention Facility.

#### **RESPONSE TO INTERROGATORY NO. 28:**

Plaintiff objects to this interrogatory insofar as it requests information within GEO's custody and control. Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the Relevant Periods. Plaintiff also objects to the phrase "with as much specificity as possible" as vague.

Notwithstanding these objections, Plaintiff responds as follows. Plaintiff does not recall directly receiving threats from any DHS or ICE official regarding administrative or disciplinary segregation for failing to clean.

#### **INTERROGATORY NO. 29:**

Identify how many times you were assigned post-meal-service cleaning responsibilities during your time in the Aurora Detention Facility.

#### **RESPONSE TO INTERROGATORY NO. 29:**

Plaintiff objects to the terms "were assigned" and "post-meal-service cleaning responsibilities" as vague. Plaintiff also objects to this interrogatory as overly broad to the extent that it relates to information outside the Relevant Periods. Plaintiff also objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Without waiving these objections, Plaintiff responds as follows. Plaintiff cannot recall the precise number of times Plaintiff was assigned to or otherwise required to clean following meal service. Notwithstanding this, to the best of her recollection, Plaintiff estimates that she was assigned cleaning responsibilities pursuant to the Housing Unit Sanitation Policy between two days and several days per week for approximately the first two months Plaintiff was detained in the Aurora facility. The number of assignments per week varied in part based on the number of detainees in the facility at any given time. Plaintiff also estimates that after the first two months

she was detained in the Aurora facility, she was assigned cleaning responsibilities pursuant to the Housing Unit Sanitation Policy occasionally.

#### **INTERROGATORY NO. 30:**

For each instance identified in response to Interrogatory Number 29, provide as many details as you can, including the approximate date, your best estimate of how many hours you worked and what type of work you performed.

#### **RESPONSE TO INTERROGATORY NO. 30:**

Plaintiff objects to the terms "as many details as you can" as vague. Plaintiff also objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Without waiving these objections, Plaintiff responds as follows. Plaintiff cannot recall the precise dates or number of times Plaintiff was assigned to or otherwise required to clean pursuant to the Housing Unit Sanitation Policy, but Plaintiff refers Defendant to her response to Interrogatory No. 29 above with respect to frequency of work performed pursuant to the Housing Unit Sanitation Policy. Plaintiff cannot recall specific details for each and every instance identified above. Notwithstanding this, to the best of her recollection, Plaintiff estimates that she worked approximately one hour in the morning and one hour in the afternoon on each day that she was assigned to clean pursuant to the Housing Unit Sanitation Policy. When she was assigned to clean pursuant to the Housing Unit Sanitation Policy, her tasks involved cleaning, sweeping, and mopping the common spaces in the pod, such as bathrooms and showers, cleaning the eating area, washing windows, cleaning tables and the patio, and removing trash from the pods.

#### **INTERROGATORY NO. 31:**

Identify the number of hours of work for which you seek compensatory damages under your unjust enrichment claim.

#### **RESPONSE TO INTERROGATORY NO. 31:**

Plaintiff objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Notwithstanding this objection, Plaintiff seeks compensatory damages for all hours worked under the Voluntary Work Program and the Housing Unit Sanitation Policy. To the best of her recollection, Plaintiff estimates that Plaintiff worked at least 28 weeks in the Voluntary Work Program, and that Plaintiff worked seven days each week that she worked in the Voluntary Work Program. Plaintiff estimates that Plaintiff worked approximately eight weeks under the Housing Unit Sanitation Policy, and that Plaintiff worked at least one or two days each week that she worked under the Housing Unit Sanitation Policy.

To the best of her recollection, Plaintiff estimates that she worked at least four to eight hours per day in the Voluntary Work Program on the days that Plaintiff worked in the Voluntary Work Program, and at least two hours per day on the days that she worked pursuant to the Housing Unit Sanitation Policy.

#### **INTERROGATORY NO. 32:**

Identify the number of hours of work for which you seek compensatory damages under your TVPA claim.

#### **RESPONSE TO INTERROGATORY NO. 32:**

Plaintiff objects to this interrogatory to the extent that it requests information within GEO's custody and control.

Notwithstanding this objection, Plaintiff claims compensatory damages for all hours worked under the Housing Unit Sanitation Policy. To the best of her recollection, Plaintiff estimates that Plaintiff worked at least eight weeks under the Housing Unit Sanitation Policy, and that Plaintiff worked at least one or two days each week that she worked under the Housing Unit Sanitation Policy. Plaintiff estimates that Plaintiff worked at least two hours per day under the Housing Unit Sanitation Policy on the days that Plaintiff worked pursuant to the Housing Unit Sanitation Policy.

#### **INTERROGATORY NO. 33:**

Have you communicated orally or in writing with any current or former Aurora Detention Facility detainee who expressed disagreement with the allegations asserted in the Complaint? If so, identify each such detainee.

#### **RESPONSE TO INTERROGATORY NO. 33:**

Plaintiff objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance or relevance that others' disagreement with the allegations in the Complaint would have to any party's claim or defense.

Plaintiff objects on the ground of privilege to the extent the interrogatory requests the names of other GEO detainees who are named Plaintiffs or part of the certified classes.

Plaintiff further objects to this Interrogatory to the extent that it seeks information for the illegitimate purposes of harassing, annoying, or embarrassing Plaintiff.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications concerning this lawsuit seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege or objections, Plaintiff responds as follows: Plaintiff has not communicated with any current or former Aurora Detention Facility detainee who expressed disagreement with the allegations asserted in the Complaint.

#### **INTERROGATORY NO. 34:**

Since your release from the Aurora Detention Facility, have you communicated orally or in writing with any current or former GEO employee? If so, identify with as much specificity as possible each communication, including the identity of the GEO employee, the time and place of the communication, the purpose of the communication, what you communicated, and what the GEO employee communicated.

#### **RESPONSE TO INTERROGATORY NO. 34:**

Plaintiff objects to this interrogatory as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the identity of every current or former GEO employee, with whom Plaintiff has spoken or communicated, regardless of whether such communication related to this lawsuit. Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every GEO employee with whom Plaintiff communicated would have on the issues in this litigation.

Plaintiff also objects to this Interrogatory to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for information about Plaintiffs' counsel's communications seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Notwithstanding these objections, Plaintiff responds as follows: Plaintiff has not communicated with any current or former GEO employee since her release from the Aurora Detention Facility.

### OBJECTIONS AND RESPONSES TO REQUESTS FOR PRODUCTION REQUEST FOR PRODUCTION NO. 26:

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any other named Plaintiff in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 26:**

Plaintiff objects to this request for production as overly broad, unduly burdensome, and seeking irrelevant information. Plaintiff objects to this request on ground of privilege because this request for production seeks communications between Plaintiff and other named Plaintiffs.

Plaintiff also objects to this request insofar as it seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because the request covers any communication, regardless of whether the communication relates to this lawsuit.

Plaintiff also objects to this request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows: Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

#### **REQUEST FOR PRODUCTION NO. 27:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) concerning this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 27:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks every message that Plaintiff possesses concerning this lawsuit. This request therefore seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every single written or electronic communication Plaintiff might have had about this lawsuit would have on the issues in this litigation.

Plaintiff objects that this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Moreover, to the extent the request seeks correspondence with other GEO detainees who are named Plaintiffs or part of the certified classes, Plaintiff objects on the ground of privilege with respect to any communications between Plaintiff and those detainees concerning the allegations in the lawsuit. Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows: Plaintiff is withholding responsive documents based on privilege. Plaintiff will produce any non-privileged responsive documents in her possession on or before March 19, 2018.

#### **REQUEST FOR PRODUCTION NO. 28:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any other former Aurora Detention Facility detainee concerning the allegations in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 28:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks every message between Plaintiff and any other former Aurora Detention Facility detainee concerning the allegations in this lawsuit. This request therefore seeks material that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every written or electronic communication Plaintiff might have had about this lawsuit with another detainee would have on the issues in this litigation. Plaintiff further objects to the phrase "concerning the allegations" as vague.

Plaintiff objects that this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Moreover, to the extent the interrogatory requests the names of other GEO detainees who are named Plaintiffs or part of the certified classes, Plaintiff objects on the ground of privilege with respect to any communications between Plaintiff and those detainees concerning the allegations in the lawsuit.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above assertions of privilege and objections, Plaintiff responds as follows: Plaintiff does not have non-privileged documents in her possession. Plaintiff is withholding responsive documents based on privilege.

#### **REQUEST FOR PRODUCTION NO. 29:**

Since 2014, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any member of the media related to the allegations in this lawsuit.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 29:**

Plaintiff objects to the phrase "any member of the media" as vague. Plaintiff further objects to the extent this request calls for production of documents protected by the attorney-client privilege and the work product doctrine.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above objections, Plaintiff responds as follows. She has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff produced any responsive documents in which Plaintiffs' counsel relayed statement(s) attributed to Plaintiffs on February 19, 2018. *See* P00000001-04.

#### **REQUEST FOR PRODUCTION NO. 30:**

Since your release from the Aurora Detention Facility, produce all written and electronic communications (including emails, voice messages, text messages, Facebook messages and any other messages sent via social media or other messaging services) between you and any current or former GEO employee.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 30:**

Plaintiff objects to this request as overly broad, unduly burdensome, and seeking irrelevant information, in that it seeks the all communications between Plaintiff and any current or former GEO employee, regardless of whether such communication related to this lawsuit. Plaintiff also objects to this interrogatory insofar as it seeks information that is not relevant to this action and not "proportional to the need of the case" under Federal Rule of Civil Procedure 26(b)(1), because of the minimal importance that disclosure of every communication with a GEO employee would have on the issues in this litigation.

Plaintiff also objects to this Request to the extent that the definition of "you" includes Plaintiffs' counsel, as calling for communications made or received solely by Plaintiffs' counsel seeks information that is protected by the attorney-client privilege and/or attorney work product doctrine, and is otherwise not relevant and proportional to the needs of the case under Federal Rule of Civil Procedure 26(b)(1).

Without waiving the above objections, Plaintiff responds as follows: Plaintiff has no responsive documents. To the extent this request covers communications made or received solely by Plaintiffs' counsel, Plaintiff will not produce documents.

#### **REQUEST FOR PRODUCTION NO. 31:**

If you are making a claim for mental anguish, emotional distress, or other similar or related conditions, produce all medical records related to your mental and emotional condition.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 31:**

Plaintiff does not make a claim for mental anguish, emotional distress, or other similar or related conditions.

#### **REQUEST FOR PRODUCTION NO. 32:**

If you are making a claim for mental anguish, emotional distress, or other similar or related conditions, execute and return the attached Medical Authorization and Release for each medical provider or therapist from whom you have received treatment for mental anguish, emotional distress, or other similar or related conditions.

#### **RESPONSE TO REQUEST FOR PRODUCTION NO. 32:**

Plaintiff does not make a claim for mental anguish, emotional distress, or other similar or

related conditions.

#### VERIFICATION

I, Lourdes Argueta, verify subject to the penalty of perjury that the foregoing OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S SECOND SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS are true and correct to the best of my knowledge and belief.

Dated: March 6, 2018

DocuSigned by: 10h By:

Lourdes Argueta

Dated: March 6, 2018

By: <u>/s/ Juno Turner</u>

Juno Turner Juno Turner Ossai Miazad **OUTTEN & GOLDEN LLP** 685 Third Avenue, 25th Floor New York, New York 10017 Telephone: (212) 245-1000 Facsimile: (212) 977-4005 E-Mail: jturner@outtengolden.com E-Mail: om@outtengolden.com

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Class Counsel

#### **CERTIFICATE OF SERVICE**

I hereby certify that on March 6, 2018 a copy of the foregoing PLAINTIFF'S

OBJECTIONS AND RESPONSES TO DEFENDANT THE GEO GROUP, INC.'S

SECOND SET OF WRITTEN DISCOVERY REQUESTS TO PLAINTIFFS was sent by

email and U.S. Mail to the following counsel of record:

Dana L. Eismeier Michael York Ley **Burns, Figa & Will, P.C.** <u>deismeier@bfwlaw.com</u> <u>mley@bfwlaw.com</u>

Charles A. Deacon Mark Thomas Emery **Norton Rose Fulbright US LLP** <u>charlie.deacon@nortonrosefulbright.com</u> <u>mark.emery@nortonrosefulbright.com</u>

By: <u>/s/ Christopher Truong</u>

Christopher Truong Paralegal

# Exhibit 17

Management Alert on Issues Requiring Immediate Action at the Theo Lacy Facility in Orange, California





March 6, 2017 OIG-17-43-MA Case 1:14-cv-02887-JLK-MEH Document 287-17 Filed 06/26/20 USDC Colorado Page 3 of 19



**OFFICE OF INSPECTOR GENERAL** 

Department of Homeland Security

Washington, DC 20528 / www.oig.dhs.gov

March 6, 2017

MEMORANDUM FOR:

Thomas D. Homan Acting Assistant Secretary U.S. Immigration and Customs Enforcement

FROM:

John Roth John Port

SUBJECT:

Management Alert on Issues Requiring Immediate Action at the Theo Lacy Facility in Orange, California

A November 16, 2016 unannounced Office of Inspector General (OIG) inspection of the Theo Lacy Facility (TLF) in Orange, California, raised serious concerns, some that pose health risks and others that violate U.S. Immigration and Customs Enforcement's (ICE) 2008 Performance-Based National Detention Standards (PBNDS) and result in potentially unsafe conditions at the facility. Because of concerns raised during the inspection, we recommended that ICE take immediate action to ensure compliance with the 2008 PBNDS and strengthen its oversight of TLF. Specifically, we expressed the following concerns about:

- Food handling at TLF poses health risks. Detainees were being served, and reported being regularly served, meat that appeared to be spoiled. Orange County Sheriff's Department (OCSD) staff members are not handling meat safely, including meat being sent to other ICE detention facilities.
- Unsatisfactory conditions and services at the facility, including moldy and mildewed shower stalls, refuse in cells, and inoperable phones.
- Some "high-risk" detainees are in less restrictive barracks-style housing and some "low-risk" detainees are in more restrictive housing modules; the basis for housing decisions is not adequately documented.
- Contrary to ICE detention standards, inspectors observed high-risk detainees and low-risk detainees together in parts of TLF. Although detainees were purportedly identified by classification level, this was not apparent to the inspectors.
- Moves from less restrictive barracks to more restrictive housing modules are not explained to detainees, nor are detainees given the opportunity to appeal changes, as required by ICE detention standards.

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**OFFICE OF INSPECTOR GENERAL** Department of Homeland Security

- OCSD's more restrictive disciplinary segregation violates ICE detention standards.
- Neither ICE nor OCSD properly documents grievances from detainees to ensure resolution, notification of resolution, and opportunities to appeal.

After inspecting this facility on November 16, 2016, the OIG team briefed local OCSD and ICE management on these concerns. To address the concerns detailed in the alert, we recommended that, as soon as possible, ICE prevent further health risks by ensuring that OCSD follow U.S. Department of Agriculture guidelines for safe food handling. We also recommended that ICE undertake a full review of TLF and OCSD's management of the facility to ensure its compliance with ICE's 2008 PBNDS. Finally, we recommended that ICE develop a comprehensive oversight plan for TLF to ensure OCSD's future compliance with ICE's 2008 PBNDS.

We provided a draft of this alert to ICE for management comments and corrective actions. ICE concurred with the intent of all three recommendations and is implementing corrective actions to address our concerns. All three recommendations are resolved and open. We have included ICE's comments, proposed corrective actions, and our analysis in the alert, and we have attached a copy of the ICE response.

Consistent with our responsibility under the Inspector General Act, we will provide copies of this alert to appropriate congressional committees with oversight and appropriation responsibility over the Department of Homeland Security. We will post a version of the alert on our website.

You may call me with questions, or your staff may contact Laurel Loomis Rimon, Acting Assistant Inspector General for Inspections and Evaluations, at (202) 254-4100.

Attachment

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#### **OFFICE OF INSPECTOR GENERAL**

Department of Homeland Security

### **Management Alert**

The Theo Lacy Facility (TLF), operated by the Orange County Sherriff's Department (OCSD), houses U.S. Immigration and Customs Enforcement (ICE) detainees through an Intergovernmental Service Agreement. TLF has the capacity to house 3,442 males, all with some degree of criminal history. Some detainees have been convicted of crimes, served their prison sentence, and have been transferred to TLF to await deportation by ICE or an



Figure 1. Entrance to Theo Lacy Facility *Source*: OCSD

immigration court hearing. Other detainees have violated immigration laws and are also awaiting either deportation or an immigration court hearing. At the end of October, 478 detainees were housed at Theo Lacy. That detainee count typically changes daily as new detainees enter the facility and others are released.

Prior to detention, ICE reviews each detainee's criminal record and assigns a risk level of high, medium/high, medium/low, or low. ICE bases its risk levels on the severity of past criminal charges and convictions, including immigration violations and other security risks, such as gang affiliation or a history of substance abuse. For example, individuals convicted of major drug offenses, national security crimes, and violent crimes such as murder, manslaughter, rape, robbery, or kidnapping are assessed as having a higher risk level than those convicted of minor drug and property offenses such as burglary, larceny, fraud, and money laundering.

Facilities such as TLF that are maintained for ICE through an Intergovernmental Service Agreement are to comply with ICE's 2008 *Performance-Based National Detention Standards* (ICE detention standards).

#### Poor Conditions at the Theo Lacy Facility

#### Problems with Food Handling

In the TLF kitchen, we identified a host of potential food safety problems, which could endanger the health of detainees at TLF and in other facilities serviced by the TLF kitchen. Of deepest concern, when inspecting the refrigeration units, we observed slimy, foul-smelling lunch meat that appeared to be spoiled.

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#### **OFFICE OF INSPECTOR GENERAL**

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According to kitchen staff, this meat was slated to be served to detainees for lunch the day of our site visit. Detainees reported being repeatedly served lunch meat that smelled and tasted bad, which they rinsed with water before eating.

We also observed careless and potentially unsafe handling of food:

- Meat that was marked as "keep frozen" on the manufacturing label was stored in a refrigerator with no indication of how long it had been thawing.
- Lunch meat and ground beef was stored uncovered in large walk-in refrigerators.
- Different types of unwrapped, sliced lunch meat were mingled in containers and not identified; for example, a container labeled as bologna contained bologna and sliced turkey.
- Unwrapped lunch meat was stored in unlabeled, uncovered containers with no information describing contents, processing dates, or expiration dates.



Figure 2. Thawing meat with no dates; different lunch meats stored together with no labels; label from bologna in refrigerator for 7 days past the prepared date; all observed by the Office of Inspector General (OIG) at TLF on November 17, 2016 *Source*: OIG

Further, ICE staff informed us:

- Loaves of lunch meat were delivered frozen, thawed in the refrigerator for several days, sliced, refrozen, and sent to other detention facilities in the area.
- Loaves of lunch meat were delivered frozen, thawed in the refrigerator for several days, then sliced and refrigerated for more than a week before being served.

According to the U.S. Department of Agriculture (USDA), the safe storage time in a refrigerator for opened packages of lunch meat is 3-5 days. The practice of thawing, slicing, then refreezing meat for transport would make it difficult for TLF kitchen staff to adhere to those food safety recommendations. Further, by Case 1:14-cv-02887-JLK-MEH Document 287-17 Filed 06/26/20 USDC Colorado Page 7 of

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not labeling the sliced, open lunch meat in the refrigeration unit, the kitchen staff has no way of knowing how long the portion packs have been in the containers. These practices could lead to detainee illness from ingesting spoiled meat.

**Recommendation 1**: We recommend that, as soon as possible, ICE ensure that the Orange County Sherriff's Department is following U.S. Department of Agriculture safe food handling guidelines to prevent health risks to detainees at the Theo Lacy Facility and other detention facilities that receive food from the Theo Lacy Facility.

**ICE Response:** ICE concurs. OCSD reported that it follows the California Code of Regulations, Title 15 for Local Detention Facilities. Although ICE indicated that Theo Lacy kitchen facilities, sanitation, and food preparation, service, and storage must comply with standards set forth in the California Health and Safety and Retail Food Codes, it also acknowledged that it must have safe food handling practices to prevent health risks to detainees as outlined in the reporting of spoiled food slated for service to detainees. ICE reported that Theo Lacy food handling guidelines follow USDA methods or protocols for safe food handling. TLF has been using these food service handling guidelines prior to the contract with ICE (for over 5 years). Although, USDA's methods or protocols for safe food handling are not a requirement of ICE's 2008 PBNDS, ICE concurs that OCSD must have safe food handling practices and guidelines to prevent health risks to detainees to prevent health risks to detainees to prevent health risks to detaine to prevent health risks to detainees or other individuals in their custody.

The standard from the 2008 PBNDS on *Food Service* requires, in part, that each facility has a food service program under the direct supervision of an experienced food service administrator (FSA) who is responsible for:

- planning, controlling, directing, and evaluating food service;
- establishing standards of sanitation, safety and security; and
- developing specifications for the procurement of food, equipment, and supplies.

According to ICE, TLF has a certified FSA (as well as two food service managers) and, in addition to ICE detention standards, follows the Orange County, California's *Health Care Agency's Environmental Health Services* guidelines for food safety. County health inspectors routinely inspect OCSD facilities, including TLF.

ICE also reported that OCSD is in the process of re-competing its pre-packaged lunch meat vendor, which was expected to be posted for bids before the end of January 2017. The procurement process is projected to take approximately 4 Case 1:14-cv-02887-JLK-MEH Document 287-17 Filed 06/26/20 USDC Colorado Page 8 of

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months. Although the contract re-compete is part of OCSD's routine procurement process, the sack lunches that are currently being prepared at TLF will be replaced with pre-packaged box lunches with set expiration dates that will be brought in from an outside vendor. Estimated completion date: May 2017.

Although ICE reported that TLF does not provide food to any other detention facility, this was reported in error. ICE revised its statement and indicated that it still provides food to other detention facilities; it is addressing its food handling issues by moving to a vendor that will provide pre-sliced and individually packaged lunch meat, which will address concerns at all affected facilities.

**<u>OIG Analysis</u>**: ICE's response to this recommendation addresses the intent of the recommendation. This recommendation is resolved and will remain open until ICE provides evidence that current food handling complies with USDA standards or similar standards that prevent health risks to detainees. Once completed, ICE should also provide a copy of the new pre-packaged box lunch contract that shows requirements ensuring set expiration dates are documented and followed.

Lack of Cleanliness in Common Showers and Individual Cells

In two modules housing detainees, common area showers were not clean. We found trash, mildew, and mold in the shower stalls. According to OCSD staff, detainees are required to clean their showers daily; however, detainees are only given a scrub brush and an all-purpose cleaner, which does not combat mold and mildew. Additionally, requiring detainees to clean common areas used by all detainees is in violation of ICE standards, as detainees are only required to clean their immediate living area.



Figure 3. Moldy, mildewed shower stalls observed by OIG at TLF on November 16, 2016 *Source:* OIG

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Also, in two of the modular housing units, we observed individual detainee cells that did not appear to be well-maintained or clean. In two cases, detainees had large collections of empty food containers and newspapers. According to ICE detention standards, garbage and refuse are to be collected and removed as

often as necessary to maintain sanitary conditions and to avoid creating health hazards. Collections of items in individual cells could potentially attract vermin and present a health hazard for detainees.

#### Unusable Telephones

An ICE Office of Professional Responsibility, Office of Detention Oversight report from a 2013 inspection of TLF identified telephone problems, including low volume and inoperable phones. In three modules we visited, the telephones were not operable. Detainees interviewed also confirmed that some phones did not work and



Figure 4. Broken plug on phone observed by OIG at TLF on November 16, 2016 *Source:* OIG

the low volume on others prevented them from using the phones.

#### Failure to Properly Document Detainee Classification Decisions and Comply with ICE Detention Standards

#### Inadequate Documentation of Decisions on Detainee Classification

ICE detention standards require detention facilities to implement a system to classify detainees based on past criminal convictions, including immigration violations, and other security risk factors. Facilities must physically house detainees according to their classification level. Through our observations and interviews with OCSD staff, we determined that OCSD is not properly documenting its detainee classification process, and its housing reclassifications do not comply with ICE detention standards.

Before in-processing at TLF, ICE gives OCSD a classification form for each detainee that contains ICE's classification risk assessment of high, medium/high, medium low, or low. Facilities are permitted to develop local classification systems, as long as the classification criteria are objective and uniformly applied and procedures meet ICE requirements. OCSD staff informed us that they do not change ICE's initial classification level, but they consider

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the ICE's classification along with their own detainee classification interview to determine the level of "criminal sophistication"<sup>1</sup> and assign housing.

Although OCSD personnel showed us examples of completed questionnaires from classification interviews, OCSD does not document these interviews in the detainee's file. Through our review of detainee files, we found detainees identified by ICE as high risk who were housed in the least restrictive barracks and detainees identified by ICE as medium/low risk housed in more restrictive modular housing. Even though OCSD officials said they use ICE's initial classification, we found no detainee file documentation showing they took this classification into consideration when determining initial housing assignments. Additionally, we found no correlation between ICE's initial classification and OCSD's assessment.

#### High-risk and Low-risk Detainees Are Allowed to Mix

ICE detention standards also specify that facilities may not mingle low-risk detainees with high-risk detainees. During the facility tour, we observed that detainees of all risk levels were housed in the barracks. OCSD staff explained that detainees of different classification levels do not "program" together, meaning they do not eat or attend religious services or recreation activities at the same time. Fundamentally, this setup satisfies the ICE detention standards' prohibition against mingling high-risk detainees and low-risk detainees. However, while touring the barracks area, we noted that detainees of all risk levels were able to roam the entire area, accessing the phones, law library, and outdoor space, and entering and exiting the housing bays freely. Although OSCD personnel said each detainee is issued an armband and identification card indicating risk classification, these were not readily apparent to the OIG team. Some detainees were not wearing an armband at all. This type of mingling may allow a less restrictive living environment for detainees, but it skirts the ICE detention standards' prohibition, which is designed to "protect the community, staff, contractors, volunteers, and detainees from harm."

#### Changes to Detainee Housing Do Not Comply with ICE Detention Standards

During our review of detainee files, we determined that OCSD staff were not informing detainees of their reasons for moving detainees from barracks to more restrictive modules. There was also no evidence of a process for detainees to formally appeal such a move. OCSD staff told the OIG team that detainees

<sup>&</sup>lt;sup>1</sup> OCSD staff referred to criminal sophistication as an overall assessment of a detainee's criminal background, including gang affiliation, past incarceration record, and types of violations on criminal history.

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housed in the modules were there because they needed closer supervision than the barracks allowed, but we determined the reasons behind the need were not properly documented in detainee files. OCSD also does not review detainees' classifications before moving them from barracks to modules.

According to ICE detention standards, facility classification systems must include procedures for detainees to appeal their classification levels, but OCSD staff said they never, for any reason, change ICE's initial classification of detainees. Because they do not change classification levels, OIG concluded that OCSD is able to avoid the requirement for allowing detainees to appeal housing decisions. We also concluded that, as a result, OCSD staff can move detainees at will without technically violating ICE detention standards, and detainees are stripped of their right to appeal housing decisions, which should be based on their classification level.

## OCSD's More Restrictive Disciplinary Segregation Violates ICE Detention Standards

OCSD is violating ICE detention standards for disciplinary segregation. Detainees at TLF are placed in disciplinary segregation in a special management unit as punishment for violations of facility rules. According to OCSD staff and the OCSD-provided detainee handbook, disciplinary segregation at TLF means a person is isolated for 24 hours a day in a cell with no access to visitors, recreation, or group religious services. The detainees are released briefly every other day to shower. In contrast, ICE detention standards require that detainees placed in disciplinary segregation receive a minimum of 1 hour of recreation five times per week, opportunities for general visitation, religious guidance, and limited access to telephones and reading material. However, through observation and interviews, we determined that detainees are not allowed any recreation time, visitation, religious guidance, or telephone access. They were permitted to access one book from the library for the duration of their stay in solitary, lasting up to 30 days.

#### **ICE Does Not Track Detainee Grievances**

We identified problems with processes for filing both written and oral grievances with ICE and OCSD. Detention standards require facilities to have a procedure for formal grievances to ensure detainees are being treated fairly. Detainees may file grievances related to the conditions of confinement, including medical care, staff misconduct, food, telephones, visiting procedures, and disability discrimination. TLF has two grievance processes, one overseen by ICE and one by OCSD. Detainees wishing to file a written grievance with ICE fill out an ICE form and place it in ICE's box in their living area, which is picked up by a contractor daily. Detainees wishing to file a written grievance

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with OCSD fill out a different form, which is placed in a different box and is picked up by supervising deputies after each shift.

Through interviews with the ICE Grievance Officer we identified the following problems with the ICE grievance process:

- ICE does not track written grievances from detainees in the facility to ensure the grievances are received, resolved, and that detainees receive a response. Grievances are maintained in a database owned by a private contractor, and the ICE Grievance Officer said ICE does not have access to this database.
- ICE personnel do not document or track oral grievances from detainees, and detainees do not receive a documented response.
- Detainees said they were not given the opportunity to appeal their grievances with ICE.
- When ICE receives a written grievance that OCSD must address, ICE forwards the grievance to OCSD or the medical staff for response. However, after forwarding these grievances, ICE does not track them to ensure they are resolved and that detainees receive a response.

Through interviews with OCSD officials and detainees, as well as document review, we identified the following problems with the OCSD grievance process:

- ICE does not track these grievances or have visibility into these grievances filed with OCSD to ensure they are resolved and detainees receive a response.
- OCSD sends ICE an email summarizing the grievance received and the resolution, but ICE personnel have no assurance they have been notified of all grievances or that all grievances have been fully resolved. We reviewed some of these emails and confirmed they did not include full details of detainees' grievances, a description of the resolution, or confirmation that the detainee had been notified about the resolution.
- Detainees said they were not given the opportunity to appeal grievances. We reviewed all 46 detainee grievances filed with OCSD in 2016, and found that there were no documented appeals.

**Recommendation 2**: We recommend that ICE undertake a full review and inspection of the Theo Lacy Facility and the Orange County Sherriff's Department's management of the facility to ensure compliance with ICE's 2008 *Performance-Based National Detention Standards*.

**ICE Response**: ICE concurs. ICE reported to us that the TLF is inspected yearly by ICE's contract inspector, the Nakamoto Group, and is scheduled for

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its next full inspection to ensure compliance with the 2008 PBNDS during the week of October 23, 2017. In the interim, TLF will undergo an inspection by the ICE Office of Detention Oversight within the Office of Professional Responsibility, beginning February 7, 2017. At the end of the inspection, the Office of Detention Oversight will conduct an onsite out-briefing of facility staff and local field office management regarding any deficiencies identified during the review, followed by an official report of findings to ICE leadership. The Los Angeles Field Office (LAFO) will work with the facility to put in place any necessary corrective action plans, should deficiencies be identified. Estimated completion date: November 2017

**<u>OIG Analysis</u>**: ICE's response to this recommendation addresses the intent of the recommendation. In ICE's corrective actions, we will look specifically at the handling and management of grievances and at the segregation processes used at TLF. This recommendation is resolved and will remain open until ICE provides evidence that it is in full compliance with the 2008 PBNDS, based on the results of an independent contractor's full inspection and Office of Detention Oversight inspection. Once completed, ICE should provide a copy of the completed inspections identifying compliance with the standards.

**Recommendation 3**: We recommend that ICE develop a comprehensive oversight plan for the Theo Lacy Facility to ensure the Orange County Sherriff's Department's future compliance with both the intent and the implementation of ICE's 2008 *Performance-Based National Detention Standards*.

**ICE Response**: ICE concurs. ICE reported that it recently instituted a group meeting at TLF for onsite ICE staff and facility leadership, including food service managers, for the purpose of discussing facility compliance issues and other areas of concern. In addition, the group has developed a facility-specific form that will be used to document routine and recurring inspections of the food service areas and food-related processes at the facility.

According to ICE, its Detention Standards Compliance Officer is onsite at TLF 3 weeks per month to work with facility staff and other onsite ICE supervisory personnel to monitor facility compliance and implement any necessary corrective action. ICE will continue to monitor and evaluate whether additional oversight staff should be deployed to TLF for additional coverage.

LAFO will continue to engage with OCSD and monitor any developing issues to expeditiously remedy and correct any compliance deficiencies. In addition, LAFO management has continued to conduct independent onsite spot inspections of any notable problematic areas or areas of concern. The results of the spot inspections are immediately addressed with OCSD for any necessary Case 1:14-cv-02887-JLK-MEH Document 287-17 Filed 06/26/20 USDC Colorado Page 14 of 19



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corrective action in order to ensure compliance with the 2008 PBNDS. Estimated completion date: November 2017

**OIG Analysis**: ICE's response to this recommendation addresses the intent of the recommendation. This recommendation is resolved and will remain open until ICE provides evidence it has modified its oversight of the facility to ensure the intent of the 2008 PBNDS is being met and the standards are being implemented. We will look specifically for changes in handling grievances and segregation at TLF. Corrective actions completed must include all areas of concern identified in the report, not just proper food handling. Once completed, ICE should provide a copy of its revised oversight plan to ensure ongoing monitoring of compliance at TLF.

#### Scope and Methodology

During our inspection, we interviewed the following ICE staff members: ICE Supervisory Detention and Deportation Officer, Orange County Detainee Program; ICE Assistant Field Office Director, Detention Management and Compliance; and Medical Oversight at Theo Lacy facility. We interviewed three employees of the Orange County Sheriff's Office: Orange County Administrative Manager, ICE Detention Custody Division; OCSD Classification Deputy, ICE Compliance; and Lieutenant, ICE Compliance. We also interviewed five detainees.

As part of our inspection we toured the following areas of the facility:

- General medical unit for detainees housed in barracks-style housing
- Medical modular housing detainees who require more frequent medical assistance
- Kitchen, including food preparation, food storage, and equipment cleaning areas, intake/out-processing area
- Special Management Unit (commonly known as solitary confinement)
- Modular housing units, including individual cells, common showers, and medical units within modules
- Barracks-style housing
- Control room

During the unannounced inspection, we interviewed ICE and OCSD staff from the facility and five detainees. We reviewed documentation from a previous ICE inspection and documentation of grievances.

We used ICE's 2008 PBNDS to conduct our inspection, as these are the standards the facility reported currently operating under. These standards, which were developed in coordination with component stakeholders, prescribe

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the expected outcomes of each standard and the expected practices required to achieve them. ICE detention standards were also designed to improve safety, security, and conditions of confinement for detainees. Case 1:14-cv-02887-JLK-MEH Document 287-17 Filed 06/26/20 USDC Colorado Page 16 of 19



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Department of Homeland Security

Office of the Chief Financial Officer

U.S. Department of Homeland Security 500 12th Street, SW Washington, D.C. 20536



**U.S.** Immigration and Customs Enforcement

January 13, 2017

MEMORANDUM FOR:	John Roth
	Inspector General
	Office of the Inspector General
FROM:	Jonathan Carver 555 Chief Financial Officer
SUBJECT:	Management Response for "Management Alert on

Issues Requiring Immediate Action at the Theo Lacy Facility in Orange California", dated January 6, 2017.

U.S. Immigration and Customs Enforcement's (ICE) wishes to express our appreciation for your staff's work on the referenced Management Alert.

On January 6, 2017, the Department of Homeland Security, Office of Inspector General (OIG), issued a draft management alert titled "Management Alert on Issues Requiring Immediate Action at the Theo Lacy Facility in Orange, California", OIG Report 17-XX-MA. Following an unannounced inspection, OIG concluded that conditions at the Theo Lacy Facility (TLF) posed health risks and violated ICE's 2008 Performance Based National Detention Standards (PBNDS).

Specifically, OIG's concerns centered on conditions such as food handling, serving potentially spoiled meat at TLF, and other unsatisfactory conditions. The inspectors found some "high-risk" detainees were housed in less restrictive barracks-style housing while some "low-risk" detainees were in more restrictive housing modules. The inspectors determined that there was no adequate documentation for housing decisions.

Finally, the report emphasized the fact that Orange County Sheriff's Department's (OCSD) more restrictive disciplinary segregation violates ICE's detention standards. Also, neither ICE nor OCSD properly documents grievances from detainees to ensure resolution, notification of resolution, and opportunities to appeal.

ICE concurs with each of the three recommendations made in the Management Alert.

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Management Response "Management Alert on Issues Requiring Immediate Action at the Theo Lacy Facility in Orange California"

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# Recommendation 1: Ensure OCSD follows U.S. Department of Agriculture's safe food handling guidelines to prevent health risks to detainees at TLF and other detention facilities that receive food from TLF.

**Response 1:** ICE concurs. OCSD follows the California Department of Corrections and Rehabilitation (CDCR) Title 15 for Local Detention Facilities, Section 1254, (Kitchen Facilities, Sanitation, and Food Storage. (a) Kitchen facilities, sanitation, and food preparation, service, and storage shall comply with standards set forth in Health and Safety Code, Division 104, Part 7, Chapters 1-13, Sections 113700 et seq. California Retail Food Code.) CDCR food handling guidelines follow U.S. Department of Agriculture's (USDA) methods or protocols for safe food handling. TLF has been using CDCR Title 15 food service handling guidelines prior to the contract with ICE (for over 5 years). However, USDA's methods or protocols for safe food handling are not a requirement of the ICE 2008 performance based national detention standards (PBNDS). ICE concurs that OCSD must have safe food handling practices and guidelines to prevent health risks to detainees or other individuals in their custody.

The 2008 standard on *Food Service* requires, in part, that each facility has a food service program under the direct supervision of an experienced food service administrator (FSA) who is responsible for:

Planning, controlling, directing and evaluating food service

Establishing standards of sanitation, safety and security; and

Developing specifications for the procurement of food, equipment and supplies.

TLF has a certified FSA (as well as two food service managers) and, in addition to the ICE detention standards, follows the County of Orange, California's "Health Care Agency Environmental Health Services" guidelines for food safety. OCSD facilities, including TLF, are routinely inspected by county health inspectors.

OCSD is in the process of re-competing its pre-packaged lunch meat vendor, which is expected to be posted for bids before the end of January 2017. The procurement process is projected to take approximately four months. Although the contract re-compete is part of OCSD's routine procurement process, the sack lunches that are currently being prepared at TLF will be replaced with pre-packaged box lunches with set expiration dates that will be brought in from an outside vendor.

TLF does not provide food to any other detention facility.

Estimated Completion Date: May 2017

Recommendation 2: Undertake a full review and inspection of TLF and OCSD's management of TLF to ensure compliance with ICE's 2008 PBNDS.

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Management Response "Management Alert on Issues Requiring Immediate Action at the Theo Lacy Facility in Orange California"

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**Response 2:** ICE concurs. TLF is inspected yearly by the ICE's contract inspector, the Nakamoto Group, and is scheduled for its next full inspection to ensure compliance with the PBNDS 2008 standards during the week of October 23, 2017. In the interim, the TLF will undergo an inspection by the ICE Office of Detention Oversight (ODO), within the Office of Professional Responsibility (OPR), beginning February 7, 2017. At the end of the inspection, ODO will conduct an on-site out-briefing of facility staff and local field office management regarding any deficiencies identified during the review, followed by an official report of findings to ICE leadership. The Los Angeles Field Office (LAFO) will work with the facility to put in place any necessary corrective action plans, should deficiencies be identified. Estimated Completion Date: November 2017

#### **Recommendation 3:** Develop a comprehensive oversight plan for TLF to ensure OCSD's future compliance with both the intent and the implementation of ICE's 2008 PBNDS.

**Response:** ICE concurs. Beginning recently, a group meeting has been instituted at TLF for on-site ICE staff and facility leadership, to include food service managers, for the purpose of discussing facility compliance issues and other areas of concern. In addition, the group has developed a facility-specific form that will be used to document routine and recurring inspections of the food service areas and food-related processes at the facility. ICE's Detention Standards Compliance Officer is on site at TLF three weeks per month to work with facility staff and other on-site ICE supervisory personnel to monitor facility compliance and implement any necessary corrective action. ICE will continue to monitor and evaluate whether additional oversight staff should be deployed to the TLF for additional coverage.

LAFO will continue to engage with OCSD and monitor any developing issues to expeditiously remedy and correct any compliance deficiencies. In addition, LAFO management has continued to conduct independent onsite spot-inspections of any notable problematic or areas of concern. The results of the spot-inspections are immediately addressed with OCSD for any necessary corrective action in order to ensure compliance of ICE's 2008 PBNDS. Estimated Completion Date: November 2017

Should you have any questions, please contact Michael Moy, Senior Portfolio Manager, at (202) 732-6263.

cc: DHS GAO/OIG Liaison Office

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