

The Honorable Robert J. Bryan

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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

CHAO CHEN, individually and on behalf
of all those similarly situated,

Plaintiff,

v.

THE GEO GROUP, INC.,

Defendant.

Case No: 3:17-cv-05769-RJB

GEO'S ANSWER

THE GEO GROUP, INC.,

Counterplaintiff,

v.

CHAO CHEN, individually and on behalf
of all those similarly situated,

Counterdefendants.

Case No: 3:17-cv-05769-RJB

GEO'S COUNTERCLAIMS

1 The GEO Group, Inc. (“GEO”) answers the Class Action Complaint for Damages (the
2 “Complaint,” Doc. 1) as follows:

3
4 1.1 Paragraph 1.1 of the Complaint states plaintiff’s understanding of the nature of the action
5 rather than alleging any facts to admit or deny. Paragraph 1.1 is denied to the extent Paragraph
6 1.1 alleges any facts. Civil immigration detainees who participate in the Voluntary Work
7 Program are not employed by GEO, and they have no basis to claim minimum wage payments
8 individually or as a class.

9
10 1.2 Paragraph 1.2 states plaintiff’s understanding of the nature of the action rather than
11 alleging any facts to admit or deny. Paragraph 1.2 is denied to the extent Paragraph 1.2 alleges
12 any facts. Washington’s Minimum Wage Act (“MWA”) does not establish an employment
13 relationship between detainees and GEO. Voluntary Work Program participants choose self-care
14 tasks like meal preparation, basic housekeeping chores, and grooming that eliminate idle time
15 while in detention. The Voluntary Work Program operates in the secured environment of the
16 detention facility, which is administered pursuant to federal detention standards. Competitive
17 employment opportunities covered by the Minimum Wage Act serve no purpose in this
18 environment and conflict with federal immigration and detention policies. Washington excludes
19 its own detainees from the definition of “employee” under the MWA. Federal immigration
20 detainees similarly have no right to claim competitive wages while detained at government
21 expense.
22

23
24 2.1 Paragraph 2.1 alleges that federal court has diversity jurisdiction over this case based on
25 allegations of plaintiff’s and GEO’s citizenship. However, GEO has no basis to affirm or deny
26 the factual averments regarding jurisdiction under the Class Action Fairness Act, 28 U.S.C. §
27

1 1332(d), and therefore denies them.

2 2.2 Paragraph 2.2 is admitted to the extent that if the Court has jurisdiction, venue is proper
3 in Tacoma. Any remaining factual averments of paragraph 2.2 are denied.
4

5 3.1 Paragraph 3.1 is admitted with regard to the fact that ICE detained Chao Chen at the
6 NWDC for a period of time. GEO is without sufficient information to admit or deny Mr. Chen's
7 residence in Renton, WA, his foreign citizenship, or any of the other facts pled in paragraph 3.1
8 of his complaint. All facts not expressly admitted are denied.
9

10 3.2 Paragraph 3.2 is admitted to the extent that GEO is a corporation with a principal place of
11 business in Florida and that it transacts business in Tacoma, Pierce County, Washington. GEO
12 denies that it is an employer under the MWA with respect to detainees housed at NWDC. All
13 other facts not expressly admitted are denied.
14

15 4.1 Paragraph 4.1 is admitted in so far as GEO is a publicly traded corporation that is listed
16 on the New York Stock Exchange that provides correctional, detention, and other services for
17 profit. All other facts not expressly admitted are denied.

18 4.2 Paragraph 4.2 is admitted in that GEO operates the NWDC in Tacoma, Washington
19 subject to federal controls. GEO operates the NWDC to enable ICE to meet its immigration
20 processing needs to include approximately 1,500 beds. All other facts not expressly admitted are
21 denied.
22

23 4.3 Paragraph 4.3 is admitted in that ICE contracts with GEO to operate the NWDC where
24 immigrants who are undocumented—the majority of whom have criminal histories—await
25 deportation or other resolution of their immigration status. The contract obligates GEO to
26 comply with applicable laws. All other facts not expressly admitted are denied.
27

1 4.4 Paragraph 4.4 is denied.

2 4.5 Paragraph 4.5 is admitted to the extent the detainee handbook speaks for itself.

3 Paragraph 4.5 is otherwise denied.

4 4.6 Paragraph 4.6 is denied.

5
6 4.7 Paragraph 4.7 is admitted in that detainees who choose to participate in the federally
7 mandated Voluntary Work Program receive a \$1 allowance for each day of participation
8 regardless of tasks performed, work accomplished, or duration of participation. The \$1
9 allowance per detainee is paid by GEO to detainees, but GEO is reimbursed for the payments
10 from federal funds. Paragraph 4.7 is otherwise denied.

11 4.8 Paragraph 4.8 is denied.

12
13 4.9 Paragraph 4.9 is admitted in that detainees who participate in the Voluntary Work
14 Program are not employed by GEO, and GEO does not compensate any detainee as if the
15 detainee were employed by GEO and/or entitled to a minimum wage. Paragraph 4.9 is otherwise
16 denied.

17
18 4.10 Paragraph 4.10 is admitted in that plaintiff was not employed by GEO and was not
19 compensated by GEO as if he had been employed. Plaintiff was a convicted felon released from
20 Washington's Department of Corrections within ten years of his participation in the Voluntary
21 Work Program. He did not qualify for employment with GEO. He did not qualify to participate
22 in any Voluntary Work Program activities except those limited activities related to upkeep within
23 his high security unit. Paragraph 4.10 is denied in that neither plaintiff nor putative class
24 members "performed work for GEO at NWDC," and is otherwise denied.

25
26 4.11 Paragraph 4.11 is admitted to the extent that the 2017 state rate for work covered by the

1 MWA was \$11.00 per hour. Paragraph 4.11 is otherwise denied.

2 4.12 Paragraph 4.12 is denied.

3 5.1 Paragraph 5.1 is denied to the extent it makes any factual averments.

4 5.2 Paragraph 5.2 is denied.

5 5.3 Paragraph 5.3 is denied.

6 5.4 Paragraph 5.4 is denied.

7 5.5 Paragraph 5.5 is denied.

8 5.6 Paragraph 5.6 is denied.

9 5.7 Paragraph 5.7 is denied.

10 6.1 Paragraph 6.1 is denied.

11 6.2 Paragraph 6.2 is denied.

12 6.3 Paragraph 6.3 is denied.

13 6.4 Paragraph 6.4 is denied.

14 7.0 To the extent plaintiff's prayer for relief avers any facts, the prayer for relief is denied in
15 its entirety.

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19 AFFIRMATIVE DEFENSES

20
21 8.1 Plaintiff has failed to state a claim for which relief may be granted.

22 8.2 Plaintiff seeks relief barred by the statute of limitations.

23 8.3 Plaintiff's claim is pre-empted by federal law.

24 8.4 Plaintiff has unreasonably delayed in requesting relief, and his lack of diligence and
25 activity in stating or making a legal claim—to the prejudice of GEO—means his claim is barred
26 by the affirmative defense of laches.

1 8.5 Plaintiff waived his claims when he (and/or putative class members) freely elected to
2 participate in the Voluntary Work Program.

3 8.6 Plaintiff has failed to join parties that should be joined under Federal Rule of Civil
4 Procedure 19, including the Department of Homeland Security and ICE.
5

6 8.7 Plaintiff's requested relief violates the law, and is otherwise impossible to attain in
7 conformance with the law. Neither plaintiff nor putative class members have a legal right to
8 work at minimum wage rates because none has sought approval from ICE for employment with
9 GEO, and none are qualified to work for GEO under ICE's contract terms.
10

11 8.8 Plaintiff's claim is not ripe.

12 8.9 Plaintiff's claim is not justiciable.

13 8.10 Plaintiff has unclean hands.

14 8.11 Plaintiff failed to exhaust administrative remedies before filing suit.
15

16 8.12 Class certification is improper because plaintiff cannot prove that certification is
17 warranted.

18 8.13 Plaintiff is not entitled to attorney's fees or costs.

19 8.14 GEO is entitled to an offset from any award to plaintiff and/or putative class members of
20 payment for unpaid minimum wages, for costs incurred in caring for the plaintiffs who
21 participated in the Voluntary Work Program and for the costs of operating the Voluntary Work
22 Program.
23

24 GEO requests that plaintiffs take nothing by way of their Complaint and that judgment be
25 entered in favor of GEO.
26

27 COUNTERCLAIMS

JURISDICTION

9.1 The court has jurisdiction over the parties and subject matter of these proceedings to the extent it has jurisdiction over plaintiff's claim.

9.2 Jurisdiction is grounded in diversity pursuant to 28 § U.S.C. 1332. Counterplaintiff resides at its principal place of business in Boca Raton, FL. Counterdefendant is Chao Chen, who alleges that he is a resident of the State of Washington. The amount in controversy on the counter claims exceeds \$75,000.00.

PARTIES

(Counterclaimant)

10.1 GEO is a corporation with a principal place of business in Boca Raton, FL. GEO is responsible for operating the NWDC for the exclusive use and benefit of ICE, under terms set out in the contracts between GEO and ICE, applicable regulations and detention facility standards, and the laws of the United States.

10.2 GEO is the defendant named in plaintiff's complaint.

(Counterdefendant)

10.3 Plaintiff Chao Chen is the counterdefendant. He was formerly detained at NWDC, and during that time received material support in the form of food, clothes, lodging, medicine, medical services, and other services provided by GEO and paid for by the federal government through ICE's contract with GEO.

10.4 Prior to his detention at NWDC, plaintiff was convicted of felony assault against a former girlfriend. As a result of this conviction, plaintiff was incarcerated in a facility operated by Washington's Department of Corrections.

1 10.5 Plaintiff did not a earn minimum wage for tasks he performed while incarcerated.
2 Further, any monies he did earn while incarcerated with Washington’s Department of
3 Corrections included deductions or withholding for legal financial obligations and other offsets
4 authorized under state law. These authorized withholdings offset some of the costs of his
5 incarceration.
6 incarceration.

7 10.6 Plaintiff was released from the Department of Corrections and transferred to the NWDC
8 where he was detained and classified as high risk. While at NWDC, plaintiff was subject to a
9 final order of removal—owing to his violent crimes—which revoked his status as a permanent
10 legal resident.
11

12 CAUSES OF ACTION

13 Unjust Enrichment

14 11.1 As required by its contract with ICE, GEO operates the Voluntary Work Program at
15 NWDC, which is intended to offset the cost of detention to taxpayers and to reduce detainees’
16 idle time. The Voluntary Work Program does not, and is not intended to, create an
17 employer/employee relationship between GEO and detainees housed at NWDC.
18

19 11.2 Because the program is purely voluntary, detainees are not required to participate.
20

21 11.3 Further, because the program is intended to promote institutional maintenance and reduce
22 detainee idleness, it includes none of the traditional performance metrics of a standard job.
23 Consequently, GEO does not require detainees to file job applications, accept any such
24 applications from non-detainees, or require detainees to prove their work eligibility as required
25 by federal law. Similarly, GEO does not evaluate or rate detainee performance, or discipline or
26 fire detainees for slow performance. GEO has no capacity to deny a detainee participation in the
27

1 program at-will.

2 11.4 Also as required by its contract with ICE, GEO provides basic necessities to all detainees
3 housed at NWDC, which necessities include food, shelter, clothing, bedding, recreation, and
4 entertainment. Detainees do not pay GEO or the federal government for these services.
5

6 11.5 Plaintiff—like all putative class members—was not required by GEO to participate in the
7 Voluntary Work Program.

8 11.6 Plaintiff—similar to all putative class members—was detained by ICE in the NWDC at
9 all times relevant to this counterclaim and participated in the Voluntary Work Program. Such
10 participation was purely voluntary: GEO did not coerce plaintiff—or any putative class
11 member—to participate.
12

13 11.7 Plaintiff—similar to all putative class members—did not file a formal job application, did
14 not compete with non-detainees for participation in the Voluntary Work Program, and did not
15 file papers showing his work eligibility as required for employment under federal law. Indeed,
16 plaintiff could not have filed any such papers because he—similar to all putative class
17 members—was not eligible to work at the time he was detained at NWDC.
18

19 11.8 Plaintiff's performance in the Voluntary Work Program was not evaluated. Owing to his
20 conviction for violent crimes, plaintiff was not eligible to perform any tasks outside his housing
21 unit. Plaintiff never participated in the Voluntary Work Program in excess of eight hours per
22 day, nor did he participate forty hours per week. In fact, Plaintiff's participation in the Voluntary
23 Work Program was of short duration—under three hours a day—when he chose to participate.
24 Plaintiff's work performance and efficiency were not evaluated or tracked, and plaintiff was in
25 no danger of losing his job for underperformance.
26
27

1 11.9 Plaintiff's participation—similar to all putative class members' participation—in the
2 Voluntary Work Program was temporary and dependent upon his continued detention. He could
3 not participate after his detention ceased.
4

5 11.10 During his detention at NWDC, plaintiff—similar to all putative class members—
6 understood that he was not employed by GEO. Plaintiff chose to participate in the Voluntary
7 Work Program even though he knew he would receive no more than \$1.00 per day regardless of
8 the level of his participation. Plaintiff had, and could have had, no reasonable expectation that
9 he was entitled to \$11.00 per hour for the tasks he performed.
10

11 11.11 Plaintiff—similar to all putative class members—also did not pay GEO or the federal
12 government for the food, shelter, clothing, bedding, recreation, or entertainment provided.
13

14 11.12 Plaintiff and any putative class members would unjustly benefit from the receipt of wage
15 payments under the MWA at rates in excess of \$1.00 for participation in the Voluntary Work
16 Program if plaintiff—and any putative class members—were not required to offset such
17 payments with the costs and expenses associated with their care while detained. GEO incurred
18 costs and expenses caring for plaintiff and other detainees in excess of \$11.00 per hour for all the
19 tasks performed or time spent by plaintiff or putative class members when participating in the
20 Voluntary Work Program. By contrast, GEO's actual employees—who were paid \$11.00 per
21 hour or more—resided outside the NWDC and did not receive the goods and services provided
22 to NWDC detainees at no cost.
23

24 11.13 The amount GEO is paid by ICE under the contract is fixed by the terms of the contract
25 and cannot be modified without ICE's approval. Therefore, any requirement that GEO pay
26 detainees in excess of what GEO was reimbursed by ICE under the relevant contracts at the time
27

1 the minimum wage was allegedly due creates an unjust enrichment of plaintiff and/or putative
2 class members. Such a payment would effectively increase GEO's burden for complying with
3 its current contracts by unilaterally adding an entirely new service to that contract: employment
4 of detainees at minimum wages even though employees' living expenses are already being paid
5 by GEO out of its contract payments from ICE.

7 11.14 In the event plaintiff and/or any class members prevail on their theory that the MWA
8 applies to detention programs like the Voluntary Work Program at the NWDC, GEO is equitably
9 entitled to recover its costs and expenses associated with operating the Voluntary Work Program
10 and caring for plaintiff and any putative class member.

12 Declaratory Relief – 28 U.S.C. § 2201

13 12.1 At all times relevant to these proceedings, GEO operated a Voluntary Work Program at
14 the NWDC as required by its contract with ICE. That Voluntary Work Program was, and is,
15 subject to federal detention standards.

17 12.2 The Voluntary Work Program at the NWDC is critical to the safe and secure operations
18 of the facility. Specifically, the Voluntary Work Program reduces idle time for detainees and
19 promotes institutional efficiency, just as similar programs in Washington's own facilities do.

21 12.3 Pursuant to an express authorization from Congress that ICE may authorize allowances to
22 immigration detainees for work performed while detained, ICE authorized an allowance of \$1.00
23 per day for each Voluntary Work Program participant and reimbursed GEO at that rate under its
24 contract.

26 12.4 ICE must authorize any increase in the reimbursement rate of \$1.00 per day as expressed
27 in the ICE/GEO contract for the NWDC. Without an ICE approved increase in the

1 reimbursement rate, GEO may not pay detainees in excess of \$1.00 per day for participation in
2 the Voluntary Work Program at the NWDC.

3 12.5 ICE also prohibits GEO from employing any detainees. ICE must clear any GEO
4 employee via a background check performed by ICE. ICE also requires GEO to immediately
5 suspend any employee found to have a history of arrests.
6

7 12.6 Plaintiff and any putative class members were participants in the Voluntary Work
8 Program at the NWDC.

9 12.7 Plaintiff and any putative class members were not authorized by ICE or the
10 administrative courts to work for GEO.
11

12 12.8 Plaintiff initiated this lawsuit, claiming the MWA applies to him and a putative class,
13 when it does not. This matter presents an actual controversy that can be finally resolved by the
14 court.
15

16 12.9 GEO has incurred attorney's fees and other costs defending against the application of the
17 MWA to ICE detainees.

18 12.10 Detainees at the NWDC are in federal custody and housed at a facility operated under a
19 contract with a federal agency, ICE. The Federal Labor Standards Act ("FLSA") is a federal law
20 that provides minimum wage protections in certain employment relationships.
21

22 12.11 Ample judicial authority holds that federal immigration detainees are not employed and
23 are not "employees" under the FLSA for minimum wages purposes, because detainees perform
24 work for institutional maintenance, not compensation. Detainees participating in the Voluntary
25 Work Program do not participate in commerce and do not depend on a wage job for basic
26 necessities, because those basic necessities, such as food, clothing, shelter and medical care are
27

1 provided to them at taxpayer expense.

2 12.12 The Court should declare that there is no employment relationship between GEO and
3 detainees who participate in the Voluntary Work Program. Further, plaintiff is not an
4 “employee,” and GEO is not an “employer” with respect to Voluntary Work Program
5 participation, and therefore the FLSA’s and MWA’s minimum wage protections do not apply to
6 plaintiff or any putative class member. The FLSA is persuasive authority in interpreting the
7 MWA, and therefore this matter presents an actual controversy that can be finally resolved by the
8 court.
9

10 GEO prays for the following affirmative relief:

- 11 1. For an order enjoining plaintiffs from claiming the MWA applies to them;
- 12 2. For an order declaring the MWA inapplicable to ICE detainees at the NWDC;
- 13 3. For an order declaring the FLSA inapplicable to ICE detainees at the NWDC;
- 14 4. For a declaration that GEO has no employment relationship with any detainees who
15 participate in the Voluntary Work Program, including no relationship that requires
16 payment of a minimum wage;
- 17 5. For an order awarding GEO all costs and expenses incurred in providing for plaintiff
18 and/or other putative class members care, including, but not limited to, meals,
19 clothing, toiletries, room and board;
- 20 6. For an award of attorney’s fee and costs;
- 21 7. For other and further relief as the court deems just and equitable.
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1 Dated: December 20, 2017

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**ATTORNEYS FOR DEFENDANT AND
22 COUNTERCLAIMANT THE GEO
23 GROUP, INC.**

CERTIFICATE OF SERVICE

I, Joseph Fonseca, hereby certify as follows:

I am over the age of 18, a resident of Pierce County, and not a party to the above action.

On December 20, 2017, I electronically filed the above GEO'S Answer and Counterclaims, with the Clerk of the Court using the CM/ECF system and served via Email to the following:

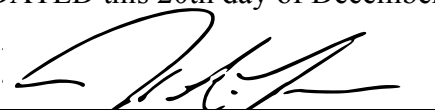
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I certify under penalty of perjury under the laws of the State of Washington that the above information is true and correct.

DATED this 20th day of December, 2017 at Fircrest, Washington.



Joseph Fonseca, Paralegal